



FOR INFORMATION

PUBLIC

OPEN SESSION

TO: University Affairs Board

SPONSOR: Professor Sandy Welsh, Vice-Provost, Students
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PRESENTER: See Sponsor

DATE: March 31, 2026, for April 23, 2026

AGENDA ITEM: 6(a)

ITEM IDENTIFICATION:

Compulsory Non-Academic Incidental Fees: UTM Student Societies – UTMSU Proposals for Fee Increases

JURISDICTIONAL INFORMATION:

Section 5 of the *Terms of Reference* lists student societies and compulsory non-academic incidental fees among the University Affairs Board's areas of responsibility.

Section 5.1 of the UTM Campus Affairs Committee *Terms of Reference* lists student societies and compulsory non-academic incidental fees among the Committee's areas of responsibility. Sections 5.4.1 and 5.4.2 provide that compulsory non-academic incidental fees for representative student committees and divisional student societies "are approved by the UTM Council on the recommendation of the UTM Campus Affairs Committee."

Following approval by the UTM Campus Council, student society fee increases are brought forward to the University Affairs Board for information.

GOVERNANCE PATH:

1. UTM Campus Affairs Committee [For Recommendation] (March 10, 2026)
2. UTM Campus Council [For Approval] (April 13, 2026)
3. **University Affairs Board [For Information] (April 23, 2026)**
4. Executive Committee [For Confirmation] (May 4, 2026)

PREVIOUS ACTION TAKEN:

Requests for changes to existing student society fees and/or the establishment of new fees may be brought forward to the University Affairs Board on one or more occasions each year. The Board was last informed about changes to UTM student society fees on May 1, 2025.

HIGHLIGHTS:

The following student society has requested changes to fees charged on their behalf by the University:

University of Toronto Mississauga Students' Union (UTMSU)

- Society fee (full-time) – cost-of-living increase of \$0.88 per session (from \$41.81 to \$42.69)
- Society fee (part-time) – cost-of-living increase of \$0.03 per session (from \$1.35 to \$1.38)
- MiWay U-Pass (full-time & part-time) – inflationary increase of \$4.97 per session (\$165.66 to \$170.63)
- MiWay Summer U-Pass for Mississauga Academy of Medicine (MAM) students – inflationary increase of \$2.49 per fall session and \$2.48 per winter session (from \$82.83 per fall and winter session to \$85.32 per fall session and \$85.31 per winter session)
- Student Centre Levy (full-time) – cost-of-living increase of \$0.26 per session (from \$12.50 to \$12.76)
- Student Centre Levy (part-time) – cost-of-living increase of \$0.08 per session (from \$3.75 to \$3.83)
- Academic Societies (full-time & part-time) – cost-of-living increase of \$0.03 per session (from \$1.32 to \$1.35)
- Blind Duck (full-time & part-time) – cost-of-living increase of \$0.07 per session (from \$3.25 to \$3.32)
- Canadian Federation of Students (CFS; full-time only) – cost-of-living increase of \$0.24 per session (from \$9.92 to \$10.16)
- Downtown Legal Services (full-time only) – cost-of-living increase of \$0.03 per session (from \$1.32 to \$1.35)
- Food Centre (full-time & part-time) – cost-of-living increase of \$0.01 per session (from \$0.71 to \$0.72)
- HOUSE UTM fee (full-time) – cost-of-living increase of \$0.11 per session (from \$5.09 to \$5.20)
- HOUSE UTM fee (part-time) – cost-of-living increase of \$0.06 per session (from \$2.54 to \$2.60)
- On-Campus First Aid Emergency Response (full-time & part-time) – cost-of-living increase of \$0.01 per session (from \$0.68 to \$0.69)
- Regenesis UTM fee (full-time) – cost-of-living increase of \$0.11 per session (from \$5.09 to \$5.20)
- Regenesis UTM fee (part-time) – cost-of-living increase of \$0.06 per session (from \$2.54 to \$2.60)
- World University Service of Canada (WUSC) Levy (full-time) – cost-of-living increase of \$0.05 per fall and winter session (from \$2.31 to \$2.36) and \$0.02 per summer session (\$0.91 to \$0.93)
- World University Service of Canada (WUSC) Levy (part-time) – cost-of-living increase of \$0.03 per fall and winter session (from \$1.43 to \$1.46)

University Affairs Board – Compulsory Non-Academic Incidental Fees:
UTM Student Societies – UTMSU Proposals for Fee Increases

If approved, the total fall/winter UTMSU fee, charged to all UTM undergraduate students, will increase by \$6.77 per session (from \$500.80 to \$507.57) for full-time students and by \$5.35 per session (from \$184.49 to \$189.84) for part-time students. The total fall/winter UTMSU fee for MAM students will increase by \$9.26 per fall session and \$9.25 per winter session (from \$583.63 per session to \$592.89 per fall session and \$592.88 per winter session).

The OVPS has reviewed the requests above in light of the requirements of the *Policy for Compulsory Non-Academic Incidental Fees*, has found them to be in compliance with these requirements, and has recommended them for approval. Additional information regarding these requests has been included in this item's documentation.

FINANCIAL IMPLICATIONS:

There are no direct financial implications for the University's operating budget.

RECOMMENDATION:

This report is presented for information.

DOCUMENTATION PROVIDED:

Compulsory Non-Academic Incidental Fees: UTM Student Societies - Proposals for Fee Increases



To: Members of the UTM Campus Affairs Committee
From: Tim Fricker, Interim Dean of Student Experience & Wellbeing
Date: March 2, 2026
Re: Compulsory Non-Academic Incidental Fees: UTM Student Societies - Proposals for Fee Increases

Fee change requests from a UTM student society have been received by the Office of the Vice-Provost, Students (OVPS) and described below. The OVPS manages the University-wide administrative processes related to student society fee change requests and keeps my office informed with respect to the fee change requests received from UTM student societies. The OVPS has reviewed the requests below in light of the requirements of the *Policy for Compulsory Non-Academic Incidental Fees*, has found them to be in compliance with these requirements, and has recommended them for approval.

Fee increase requests from student societies must meet a set of requirements. Section B.4 of the *Policy for Compulsory Non-Academic Incidental Fees* outlines the University's expectations:

Requests to change the fee collected on behalf of a student society and requests for new fees shall be approved only when evidence has been presented that the request has been authorized by due constitutional process in the organization. The procedures to request approval of a new fee or an increase to an existing fee shall be published in the Handbook for Student Societies.

Cost of Living Increases

(a) Where the amount of an increase in the fee charged is not greater than the year-over-year change in consumer prices for Ontario as measured by Statistics Canada (December-over-December) as of December 31 of the previous year, the request must be supported by the results of a previous referendum approving the principle of a cost-of-living adjustment. In special circumstances (e.g., when a portion of a student society fee is designated for a health plan or capital project), other inflation indexes or predetermined inflation factors may be used, provided that the request is supported by the results of a previous referendum approving the use of the specific inflation index or predetermined inflation factor.

Referendum Requirement

(b) Where the amount of an increase in the fee charged is greater than the year-over-year change in consumer prices, the request must be supported by the majority of the society's members voting in a recent referendum.

The *Handbook for Student Societies*, which is published by the OVPS on an annual basis, also provides that student society fee change requests must include the following:

Evidence that the request to change the existing fee (or to institute a new charge) has been authorized by due constitutional process of the organization. This evidence should include a copy of or specific reference to the section of the society's constitution and/or by-laws which relate to the mechanism for fee changes, minutes of the meeting at which the resolution to request the change was passed, details and results of any referenda related to the subject which may have been held within the division, and publicity given the matter to ensure that those who may be affected by the change are aware of the proposal, including size and purpose of the increase, and have had the opportunity to make their views known.

Normally, the administration intersects with student society fee change processes at two points. Initially, student societies are asked to seek advice from the OVPS on the wording of their referendum questions (with respect to clarity and technical language). The second point occurs after the referendum, when the society makes the formal request for a fee change. The recommendation for approval is derived from the assessment of whether or not the society has met the requirements established in the *Policy* and relevant procedures.

Occasionally, the OVPS is asked to look into complaints about referendum procedures and compliance with relevant portions of the society's constitution and/or by-laws. The results of these investigations play a significant role in the assessment of the request and the recommendation for approval.

The assessment of fee change requests is normally based upon the following expectations:

1. The student society must make the request in a manner consistent with the *Policy for Compulsory Non-Academic Incidental Fees* and the University's procedures for changes to student society fees;
2. When required, there must be a positive result in a referendum for a fee increase (special conditions established by the society, such as quorum, must also be met);
3. The referendum question should be clear and provide enough information for the society's members to gain a full understanding of the implications of the question and the proposed fee;
4. The referendum must be held in a fair manner, promoted in a reasonable manner, and provide all of the society's members with a reasonable opportunity to vote; and
5. The student society must comply with the provisions of its own constitution, by-laws, rules of procedure, and specific policies and procedures approved by its governing body.

Student societies that have previously received approval (through a previous referendum) from their members for an annual cost-of-living increase in one or more of the society's portions of its fee may request increases, upon approval by the society's governing body, of up to the previous Ontario December-over-December Consumer Price Index, as calculated by Statistics Canada. The December 2025 consumer price index for Ontario was 2.1%.

However, as outlined in the excerpt from the *Policy* above, where members of a society have given consent (through a previous referendum) to the concept of inflationary increases according to a specific inflation factor or measure, this inflation factor may be used. For example, the University of Toronto Mississauga Students' Union may request increases of up to 10% in the Health and Dental Plan portions of its fee.

It is important to note that, it is the student society's own constitution, by-laws, and established policies that set the standards for acceptable results in referenda. In some cases, society constitutions establish a minimum voter turnout in order to consider a referendum result to be valid. The University has not established additional criteria with respect to valid referendum voter turnout.

In addition, with respect to both requests for fee changes based on a referendum and those only requiring the approval of a society's governing body, the administration relies on the assurances of student societies that due constitutional processes and fair procedures have been followed.

University of Toronto Mississauga Students' Union (UTMSU)

Background

The total UTMSU fee for the Fall 2025/Winter 2026 sessions, charged to all full-time UTM undergraduate students, was \$500.80 per session for full-time students and \$184.49 per session for part-time students. The fee included:

- \$41.81 per session for the society portion of the fee (\$1.35 for part-time students);
- \$165.66 per session for the MiWay U-Pass fee (full-time & part-time);
- \$12.50 per session for the Student Centre Levy (\$3.75 for part-time students);
- \$1.32 per session for the Academic Societies fee (full-time & part-time);
- \$3.25 per session for the Blind Duck fee (full-time & part-time);
- \$9.92 per session for the Canadian Federation of Students (CFS) fee (full-time only);
- \$1.32 per session for the Downtown Legal Services fee (full-time only);
- \$0.71 per session for the Food Centre fee (full-time & part-time);
- \$5.09 per session for the HOUSE UTM fee (\$2.54 for part-time students);
- \$0.68 per session for the On-Campus First Aid Emergency Response fee (full-time & part-time);
- \$5.09 per session for the Regenesys UTM fee (\$2.54 for part-time students); and
- \$2.31 per session for the World University Service of Canada (WUSC) Levy (\$1.43 for part-time students).

The total UTMSU fee for the Fall 2025/Winter 2026 sessions for Mississauga Academy of Medicine students was \$583.63 per session. The fee included the portions listed above and \$82.83 per session for the MiWay Summer U-Pass fee.

Requests

In the course of considering the following requests, the Office of the Vice-Provost, Students has not received any complaints from the student members of the UTMSU.

1. A cost-of-living increase in the society portion of the fee.
At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the society portion of the fee.
2. Inflationary increases in the MiWay U-Pass portions of the fee.
In accordance with the original referendum question, the UTMSU may request increases of up to 9% to the MiWay U-Pass portions of the fee upon approval of a resolution by the UTMSU Board of Directors.

At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request request inflationary increases to the MiWay U-Pass portions of the fee.

3. Establishment of a cost-of-living allowance and a cost-of-living increase to the Student Centre Levy portion of the fee.

A referendum was held from March 11, 2025, to March 13, 2025, in which undergraduate students at UTM were asked to support the establishment of a cost-of-living allowance in the Student Centre Levy. The wording of the questions was as follows:

Full-Time

Are you in favour of the modification of the Student Centre Levy Fee from \$12.50 to \$12.50 with annual adjustment of Ontario CPI, per session for full-time students?

Yes / No / Abstain

Part-Time

Are you in favour of the modification of the Student Centre Levy Fee from \$3.75 to \$3.75 with annual adjustment of Ontario CPI, per session for part-time students?

Yes / No / Abstain

The results of the referendum were as follows:

Full-Time

Yes:	1,089 (37.9%)	Eligible Voters (approx.):	16,132
No:	579 (20.1%)	Voter Turnout (approx.):	2,874 (17.8%)
Abstain:	1,206 (42.0%)		
Total ballots:	2,874		

Part-Time

Yes:	1,103 (38.3%)	Eligible Voters (approx.):	16,132
No:	567 (19.7%)	Voter Turnout (approx.):	2,883 (17.9%)
Abstain:	1,213 (42.1%)		
Total ballots:	2,883		

In the course of considering this request, the Office of the Vice-Provost, Students did not receive any complaints. These referendum questions and their results are shared to provide additional context as they affect how increases to this portion may be proposed and considered. University governance approval is not required to establish a cost-of-living allowance but is required when a cost-of-living increase is requested.

This year, at its meeting held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the Student Centre Levy portion of the fee.

4. A cost-of-living increase to the Academic Society portion of the fee.

At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the Academic Society portion of the fee.

- Establishment of a cost-of-living allowance and a cost-of-living increase to the Blind Duck portion of the fee.

A referendum was held from March 11, 2025, to March 13, 2025, in which undergraduate students at UTM were asked to support the establishment of a cost-of-living allowance in the Blind Duck fee. The wording of the question was as follows:

Are you in favour of the modification of the Blind Duck Levy Fee from \$3.25 to \$3.25 with annual adjustment of Ontario CPI, per session for full-time and part-time students?

Yes / No / Abstain

The results of the referendum were as follows:

Yes:	1,156 (40.2%)	Eligible Voters (approx.):	16,132
No:	558 (19.4%)	Voter Turnout (approx.):	2,876 (17.8%)
Abstain:	1,162 (40.4%)		
Total ballots:	2,876		

In the course of considering this request, the Office of the Vice-Provost, Students did not receive any complaints. This referendum question and its results are shared to provide additional context as it affects how increases to this portion may be proposed and considered. University governance approval is not required to establish a cost-of-living allowance but is required when a cost-of-living increase is requested.

This year, at its meeting held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the Blind Duck portion of the fee.

- A cost-of-living increase to the Canadian Federation of Students (CFS) portion of the fee. In accordance with the original referendum question, the UTMSU may request increases of up to the previous Canada December-over-December Consumer Price Index, as calculated by Statistics Canada, to the CFS portion of the fee upon approval of a resolution by the UTMSU Board of Directors. The December 2024 consumer price index for Canada was 2.4%.

At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the CFS portion of the fee.

- A cost-of-living increase to the Downtown Legal Services portion of the fee. At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the Downtown Legal Services portion of the fee.
- A cost-of-living increase to the Food Centre portion of the fee. At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request request a cost-of-living increase to the Food Centre portion of the fee.
- A cost-of-living increase in the HOUSE UTM portion of the fee. At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the HOUSE UTM portion of the fee.

10. A cost-of-living increase to the On-Campus First Aid Emergency Response portion of the fee.

At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the On-Campus First Aid Emergency Response portion of the fee.

11. A cost-of-living increase in the Regenesis UTM portion of the fee.

At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the Regenesis UTM portion of the fee.

12. A cost-of-living increase to the World University Service of Canada (WUSC) Levy portion of the fee.

At its meeting, held on January 30, 2026, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the WUSC Levy portion of the fee.

Summary of Changes

If approved, the total fall/winter UTMSU fee, charged to all UTM undergraduate students, will be \$507.57 per session for full-time students (an increase of \$6.77) and will be \$189.84 per session for part-time students (an increase of \$5.35). The total fall/winter UTMSU fee for Mississauga Academy of Medicine students will be \$592.89 per fall session and \$592.88 per winter session (an increase of \$9.26 per fall session and \$9.25 per winter session).

University of Toronto Mississauga Students' Union	Summer 2026		Fall 2026		Winter 2027		Summer 2025		Fall 2025		Winter 2026	
	Full-time	Part-time	Full-time	Part-time	Full-time	Part-time	Full-time	Part-time	Full-time	Part-time	Full-time	Part-time
Society (cost-of-living increases permitted without referendum)	41.81	1.35	42.69	1.38	42.69	1.38	41.11	1.33	41.81	1.35	41.81	1.35
Health Plan (increases up to 10% permitted without referendum; refundable)			135.88		135.88				135.88		135.88	
Dental Plan (increases up to 10% permitted without referendum; refundable)			108.42		108.42				108.42		108.42	
MiWay U-Pass (increases up to 9% permitted without referendum)	165.66	165.66	170.63	170.63	170.63	170.63	165.66	165.66	165.66	165.66	165.66	165.66
Student Centre Levy (cost-of-living increases permitted without referendum)	12.50	3.75	12.76	3.83	12.76	3.83	12.50	3.75	12.50	3.75	12.50	3.75
Academic, Athletic & Mental Wellness Clubs	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26
Academic Societies (cost-of-living increases permitted without referendum)	1.32	1.32	1.35	1.35	1.35	1.35	1.30	1.30	1.32	1.32	1.32	1.32
Blind Duck Pub (cost-of-living increases permitted without referendum; refundable)	3.25	3.25	3.32	3.32	3.32	3.32	3.25	3.25	3.25	3.25	3.25	3.25
Blue Sky Solar Car Racing Team (refundable)	0.13		0.13		0.13		0.13		0.13		0.13	
Canadian Federation of Students (CFS) (Canadian CPI cost-of-living increases permitted without referendum)	9.92		10.16		10.16		9.74		9.92		9.92	
Centre for Women and Trans People (refundable)	0.50		0.50		0.50		0.50		0.50		0.50	
Day Care Subsidy (refundable)	0.50		0.50		0.50		0.50		0.50		0.50	
Downtown Legal Services (cost-of-living increases permitted without referendum; refundable)	1.32		1.35		1.35		1.30		1.32		1.32	
Environmental Resource Network (refundable)	0.50		0.50		0.50		0.50		0.50		0.50	
Food Centre (cost-of-living increases permitted without referendum)	0.71	0.71	0.72	0.72	0.72	0.72	0.70	0.70	0.71	0.71	0.71	0.71
Foster Children Program	0.05		0.05		0.05		0.05		0.05		0.05	
Health Initiatives in Developing Countries (refundable)	0.25		0.25		0.25		0.25		0.25		0.25	
HOUSE UTM (cost-of-living increases permitted without referendum)	5.09	2.54	5.20	2.60	5.20	2.60	5.00	2.50	5.09	2.54	5.09	2.54
On-Campus First Aid Emergency Response (cost-of-living increases permitted without referendum)	0.68	0.68	0.69	0.69	0.69	0.69	0.67	0.67	0.68	0.68	0.68	0.68
Orientation (refundable)	0.50		0.50		0.50		0.50		0.50		0.50	
Radical Roots (refundable)	0.15		0.15		0.15		0.15		0.15		0.15	
Regenesys (cost-of-living increases permitted without referendum)	5.09	2.54	5.20	2.60	5.20	2.60	5.00	2.50	5.09	2.54	5.09	2.54
UTM Sexual Education Centre (refundable)	1.00		1.00		1.00		1.00		1.00		1.00	
UTM Women's Centre (refundable)	1.00		1.00		1.00		1.00		1.00		1.00	
Wheelchair Accessibility Projects	1.00		1.00		1.00		1.00		1.00		1.00	
World University Service of Canada (WUSC) Levy (cost-of-living increases permitted without referendum)	0.91		2.36	1.46	2.36	1.46	0.89		2.31	1.43	2.31	1.43
TOTAL	\$255.10	\$183.06	\$507.57	\$189.84	\$507.57	\$189.84	\$253.96	\$182.92	\$500.80	\$184.49	\$500.80	\$184.49
Change from Previous Year	+0.4% \$1.14	+0.1% \$0.14	+1.4% \$6.77	+2.9% \$5.35	+1.4% \$6.77	+2.9% \$5.35	+8.4% \$19.71	+7.7% \$13.01	+4.9% \$23.37	+0.1% \$0.16	+4.9% \$23.37	+0.1% \$0.16

Note: Mississauga Academy of Medicine students also pay \$85.32 per fall session and \$85.31 per winter session for a MiWay Summer U-Pass

Recommendation

THAT, beginning in the Fall 2026 session, the University of Toronto Mississauga Students' Union (UTMSU) fee be modified as follows:

- (a) an increase of \$0.88 per session (\$0.03 part-time) in the society portion of the fee;
- (b) an increase of \$4.97 per session in the MiWay U-Pass portion of the fee (full-time & part-time);
- (c) an increase of \$0.26 per session (\$0.08 part-time) in the Student Centre Levy portion of the fee;
- (d) an increase of \$0.03 per session in the Academic Societies portion of the fee (full-time & part-time);
- (e) an increase of \$0.07 per session in the Blind Duck portion of the fee (full-time & part-time);
- (f) an increase of \$0.24 per session in the Canadian Federation of Students (CFS) portion of the fee (full-time only);
- (g) an increase of \$0.03 per session in the Downtown Legal Services portion of the fee (full-time only);
- (h) an increase of \$0.01 per session in the Food Centre portion of the fee (full-time & part-time);
- (i) an increase of \$0.11 per session (\$0.06 part-time) in the HOUSE UTM portion of the fee;
- (j) an increase of \$0.01 per session in the On-Campus First Aid Emergency Response portion of the fee (full-time & part-time);
- (k) an increase of \$0.11 per session (\$0.06 part-time) in the Regenesis UTM portion of the fee; and
- (l) an increase of \$0.05 per fall and winter session (\$0.03 part-time) and \$0.02 per summer session (full-time only) in the World University Service of Canada (WUSC) Levy portion of the fee.

THAT, beginning in the Fall 2026 session, the UTMSU fee charged to Mississauga Academy of Medicine students be increased as follows:

- (a) an increase of \$2.49 per fall session and \$2.48 per winter session in the MiWay Summer U-Pass portion of the fee.