



**FOR INFORMATION**

**PUBLIC**

**OPEN SESSION**

**TO:** University Affairs Board

**SPONSOR:** Professor Sandy Welsh, Vice-Provost, Students  
**CONTACT INFO:** 416-978-3870, vp.students@utoronto.ca

**PRESENTER:** See Sponsor.

**DATE:** April 24, 2025, for May 1, 2025

**AGENDA ITEM:** 6 (a)

**ITEM IDENTIFICATION:**

Student Societies: Requests for Fee Increases – University of Toronto Mississauga

**JURISDICTIONAL INFORMATION:**

Section 5 of the *Terms of Reference* lists student societies and compulsory non-academic incidental fees among the University Affairs Board's areas of responsibility.

Section 5.1 of the UTM Campus Affairs Committee *Terms of Reference* lists student societies and compulsory non-academic incidental fees among the Committee's areas of responsibility. Sections 5.4.1 and 5.4.2 provide that compulsory non-academic incidental fees for representative student committees and divisional student societies "are approved by the UTM Council on the recommendation of the UTM Campus Affairs Committee."

Following approval by the UTM Campus Council, student society fee increases are brought forward to the University Affairs Board for information.

**GOVERNANCE PATH:**

1. UTM Campus Affairs Committee [For Recommendation] (March 26, 2025)
2. UTM Campus Council [For Approval] (April 22, 2025)
3. **University Affairs Board [For Information] (May 1, 2025)**
4. Executive Committee [For Confirmation] (May 6, 2025)

**PREVIOUS ACTION TAKEN:**

Requests for changes to existing student society fees and/or the establishment of new fees may be brought forward to the University Affairs Board on one or more occasions each year. The Board was last informed about changes to UTM student society fees on April 11, 2024.

## HIGHLIGHTS:

The following student society has requested changes to fees charged on their behalf by the University:

### **University of Toronto Mississauga Students' Union (UTMSU; legally, Erindale College Students' Union)**

- Society fee (full-time) – cost-of-living increase of \$0.70 per session (from \$41.11 to \$41.81)
- Society fee (part-time) – cost-of-living increase of \$0.02 per session (from \$1.33 to \$1.35)
- Health Plan (full-time only) – inflationary increase of up to \$12.35 per fall & winter session (from \$123.53 to up to \$135.88)
- Dental Plan (full-time only) – inflationary increase of up to \$9.86 per fall & winter session (from \$98.56 to up to \$108.42)
- Mississauga Transit Summer U-Pass for Mississauga Academy of Medicine (MAM) students – inflationary increase of up to \$7.44 per fall and winter session (from \$82.72 to up to \$90.16)
- Mississauga Transit U-Pass (full-time & part-time) – inflationary increase of up to \$14.91 per session (\$165.66 to up to \$180.57) starting in Summer 2026
- Academic Societies (full-time & part-time) – cost-of-living increase of \$0.02 per session (from \$1.30 to \$1.32)
- Canadian Federation of Students (CFS; full-time only) – cost-of-living increase of \$0.18 per session (from \$9.74 to \$9.92)
- Downtown Legal Services (full-time only) – cost-of-living increase of \$0.02 per session (from \$1.30 to \$1.32)
- Food Bank (full-time & part-time) – cost-of-living increase of \$0.01 per session (from \$0.70 to \$0.71)
- HOUSE UTM fee (full-time) – cost-of-living increase of \$0.09 per session (from \$5.00 to \$5.09)
- HOUSE UTM fee (part-time) – cost-of-living increase of \$0.04 per session (from \$2.50 to \$2.54)
- On-Campus First Aid Emergency Response (full-time & part-time) – cost-of-living increase of \$0.01 per session (from \$0.67 to \$0.68)
- Regenesys UTM fee (full-time) – cost-of-living increase of \$0.09 per session (from \$5.00 to \$5.09)
- Regenesys UTM fee (part-time) – cost-of-living increase of \$0.04 per session (from \$2.50 to \$2.54)
- World University Service of Canada (WUSC) Levy (full-time) – cost-of-living increase of \$0.04 per fall and winter session (from \$2.27 to \$2.31) and \$0.02 per summer session (\$0.89 to \$0.91)
- World University Service of Canada (WUSC) Levy (part-time) – cost-of-living increase of \$0.02 per fall and winter session (from \$1.41 to \$1.43)

If approved, the total fall/winter UTMSU fee, charged to all UTM undergraduate students, will increase by up to \$23.37 per session (from \$477.43 to up to \$500.80) for full-time students and by \$0.16 per session (from \$184.33 to \$184.49) for part-time students. The total fall/winter UTMSU fee for MAM students will increase by up to \$30.81 per session (from \$560.15 to up to \$590.96).

The Office of the Vice-Provost, Students (OVPS) has not yet received confirmation of approval by the UTMSU Board of Directors for some of the proposed fee changes listed above; this is normal and is the result of the asynchronous nature of the UTMSU and University governance systems. In the interim, the

maximum allowable increase permitted without a referendum is shown as the “up to” amount. These amounts are typically finalized and approved by the end of the winter session.

The OVPS has reviewed the requests above in light of the requirements of the *Policy for Compulsory Non-Academic Incidental Fees*, has found them to be in compliance with these requirements, and has recommended them for approval. Additional information regarding these requests has been included in this item’s documentation.

## **FINANCIAL IMPLICATIONS:**

There are no direct financial implications for the University’s operating budget.

## **RECOMMENDATION:**

This report is presented for information.

## **DOCUMENTATION PROVIDED:**

- Compulsory Non-Academic Incidental Fees: UTM Student Societies - Proposals for Fee Increases

**To:** Members of the UTM Campus Council  
**From:** Mark Overton, Dean of Student Affairs & Assistant Principal, Student Services  
**Date:** April 10, 2025  
**Re:** Compulsory Non-Academic Incidental Fees: UTM Student Societies - Proposals for Fee Increases

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Fee change requests from a UTM student society have been received by the Office of the Vice-Provost, Students (OVPS) and described below. The OVPS manages the University-wide administrative processes related to student society fee change requests and keeps my office informed with respect to the fee change requests received from UTM student societies. The OVPS has reviewed the requests below in light of the requirements of the *Policy for Compulsory Non-Academic Incidental Fees*, has found them to be in compliance with these requirements, and has recommended them for approval.

Fee increase requests from student societies must meet a set of requirements. Section B.4 of the *Policy for Compulsory Non-Academic Incidental Fees* outlines the University's expectations:

*Requests to change the fee collected on behalf of a student society and requests for new fees shall be approved only when evidence has been presented that the request has been authorized by due constitutional process in the organization. The procedures to request approval of a new fee or an increase to an existing fee shall be published in the Handbook for Student Societies.*

#### *Cost of Living Increases*

*(a) Where the amount of an increase in the fee charged is not greater than the year-over-year change in consumer prices for Ontario as measured by Statistics Canada (December-over-December) as of December 31 of the previous year, the request must be supported by the results of a previous referendum approving the principle of a cost-of-living adjustment. In special circumstances (e.g., when a portion of a student society fee is designated for a health plan or capital project), other inflation indexes or predetermined inflation factors may be used, provided that the request is supported by the results of a previous referendum approving the use of the specific inflation index or predetermined inflation factor.*

#### *Referendum Requirement*

*(b) Where the amount of an increase in the fee charged is greater than the year-over-year change in consumer prices, the request must be supported by the majority of the society's members voting in a recent referendum.*

The *Handbook for Student Societies*, which is published by the OVPS on an annual basis, also provides that student society fee change requests must include the following:

*Evidence that the request to change the existing fee (or to institute a new charge) has been authorized by due constitutional process of the organization. This evidence should include a copy of or specific reference to the section of the society's constitution and/or by-laws which relate to the mechanism for fee changes, minutes of the meeting at which the resolution to request the change was passed, details and results of any referenda related to the subject which may have been held within the division, and publicity given the matter to ensure that those who may be affected by the change are aware of the proposal, including size and purpose of the increase, and have had the opportunity to make their views known.*

Normally, the administration intersects with student society fee change processes at two points. Initially, student societies are asked to seek advice from the OVPS on the wording of their referendum questions (with respect to clarity and technical language). The second point occurs after the referendum, when the society makes the formal request for a fee change. The recommendation for approval is derived from the assessment of whether or not the society has met the requirements established in the *Policy* and relevant procedures.

Occasionally, the OVPS is asked to look into complaints about referendum procedures and compliance with relevant portions of the society's constitution and/or by-laws. The results of these investigations play a significant role in the assessment of the request and the recommendation for approval.

The assessment of fee change requests is normally based upon the following expectations:

1. The student society must make the request in a manner consistent with the *Policy for Compulsory Non-Academic Incidental Fees* and the University's procedures for changes to student society fees;
2. When required, there must be a positive result in a referendum for a fee increase (special conditions established by the society, such as quorum, must also be met);
3. The referendum question should be clear and provide enough information for the society's members to gain a full understanding of the implications of the question and the proposed fee;
4. The referendum must be held in a fair manner, promoted in a reasonable manner, and provide all of the society's members with a reasonable opportunity to vote; and
5. The student society must comply with the provisions of its own constitution, by-laws, rules of procedure, and specific policies and procedures approved by its board or council.

Student societies that have previously received approval (through a previous referendum) from their members for an annual cost-of-living increase in one or more of the society's portions of its fee may request increases, upon approval by the society's board or council, of up to the previous Ontario December-over-December Consumer Price Index, as calculated by Statistics Canada. The December 2024 consumer price index for Ontario was 1.7%.

However, as outlined in the excerpt from the *Policy* above, where members of a society have given consent (through a previous referendum) to the concept of inflationary increases according to a specific inflation factor or measure, this inflation factor may be used. For example, the University of Toronto Mississauga Students' Union may request increases of up to 10% in the Health and Dental Plan portions of its fee.

It is important to note that, it is the student society's own constitution, by-laws, and established policies that set the standards for acceptable results in referenda. In some cases, society constitutions establish a minimum voter turnout in order to consider a referendum result to be valid. The University has not established additional criteria with respect to valid referendum voter turnout.

In addition, with respect to both requests for fee changes based on a referendum and those only requiring the approval of a society's board or council, the administration relies on the assurances of student societies that due constitutional processes and fair procedures have been followed.

## University of Toronto Mississauga Students' Union (UTMSU; legally, the Erindale College Student Union)

### Background

The total UTMSU fee for the Fall 2024/Winter 2025 sessions, charged to all full-time UTM undergraduate students, was \$477.43 per session for full-time students and \$184.33 per session for part-time students. The fee included:

- \$41.11 per session for the society portion of the fee (\$1.33 for part-time students);
- \$123.53 per session for the Health Plan fee (full-time only);
- \$98.56 per session for the Dental Plan fee (full-time only);
- \$165.66 per session for the Mississauga Transit U-Pass fee (full-time & part-time);
- \$1.30 per session for the Academic Societies fee (full-time & part-time);
- \$9.74 per session for the Canadian Federation of Students (CFS) fee (full-time only);
- \$1.30 per session for the Downtown Legal Services fee (full-time only);
- \$0.70 per session for the Food Bank fee (full-time & part-time);
- \$5.00 per session for the HOUSE UTM fee (\$2.50 for part-time students);
- \$0.67 per session for the On-Campus First Aid Emergency Response fee (full-time & part-time);
- \$5.00 per session for the Regenesys UTM fee (\$2.50 for part-time students); and
- \$2.27 per session for the World University Service of Canada (WUSC) Levy (\$1.41 for part-time students).

The total UTMSU fee for the Fall 2024/Winter 2025 sessions for Mississauga Academy of Medicine students was \$560.15 per session. The fee included the portions listed above and \$82.72 per session for the Mississauga Transit Summer U-Pass fee.

### Requests

In the course of considering the following requests, the Office of the Vice-Provost, Students has not received any complaints from the student members of the UTMSU.

1. A cost-of-living increase in the society portion of the fee.  
At its meetings, held on February 7 and March 28, 2025, the UTMSU Board of Directors approved resolutions to request cost-of-living increases to the society portion of the fee.

2. An inflationary increase in the Health Plan portion of the fee.

In accordance with the original referendum question, the UTMSU may request increases of up to 10% to the Health Plan portion of the fee upon approval of a resolution by the UTMSU Board of Directors.

At an upcoming Winter 2025 meeting, the UTMSU Board of Directors will consider a resolution to request an inflationary increase to the Health Plan portion of the fee.

3. An inflationary increase in the Dental Plan portion of the fee.

In accordance with the original referendum question, the UTMSU may request increases of up to 10% to the Dental Plan portion of the fee upon approval of a resolution by the UTMSU Board of Directors.

At an upcoming Winter 2025 meeting, the UTMSU Board of Directors will consider a resolution to request an inflationary increase to the Dental Plan portion of the fee.

4. Inflationary increases in the Mississauga Transit U-Pass portions of the fee.

In accordance with the original referendum question, the UTMSU may request increases of up to 9% to the Mississauga Transit U-Pass portions of the fee upon approval of a resolution by the UTMSU Board of Directors.

At an upcoming Winter 2025 meeting, the UTMSU Board of Directors will consider a resolution to request inflationary increases to the Mississauga Transit U-Pass portion to cover the increased cost of the Summer 2026 U-Pass.

5. A cost-of-living increase to the Academic Society portion of the fee.

At its meeting, held on February 7, 2025, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the Academic Society portion of the fee.

6. A cost-of-living increase to the Canadian Federation of Students (CFS) portion of the fee.

In accordance with the original referendum question, the UTMSU may request increases of up to the previous Canada December-over-December Consumer Price Index, as calculated by Statistics Canada, to the CFS portion of the fee upon approval of a resolution by the UTMSU Board of Directors. The December 2024 consumer price index for Canada was 1.8%.

At its meeting, held on February 7, 2025, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the CFS portion of the fee.

7. A cost-of-living increase to the Downtown Legal Services portion of the fee.

At its meeting, held on February 7, 2025, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the Downtown Legal Services portion of the fee.

8. A cost-of-living increase to the Food Bank portion of the fee.

At its meeting, held on February 7, 2025, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the Food Bank portion of the fee.

9. A cost-of-living increase in the HOUSE UTM portion of the fee.

At its meetings, held on February 7 and March 28, 2025, the UTMSU Board of Directors approved resolutions to request cost-of-living increases to the HOUSE UTM portion of the fee.

10. A cost-of-living increase to the On-Campus First Aid Emergency Response portion of the fee.

At its meeting, held on February 7, 2025, the UTMSU Board of Directors approved a resolution to request a cost-of-living increase to the On-Campus First Aid Emergency Response portion of the fee.

11. A cost-of-living increase in the Regenesis UTM portion of the fee.

At its meetings, held on February 7 and March 28, 2025, the UTMSU Board of Directors approved resolutions to request cost-of-living increases to the Regenesis UTM portion of the fee.

12. A cost-of-living increase to the World University Service of Canada (WUSC) Levy portion of the fee.

At its meetings, held on February 7 and March 28, 2025, the UTMSU Board of Directors approved resolutions to request cost-of-living increases to the WUSC Levy portion of the fee.

### Summary of Changes

If approved, the total fall/winter UTMSU fee, charged to all UTM undergraduate students, will be up to \$500.80 per session for full-time students (an increase of up to \$23.37) and \$184.49 per session for part-time students (an increase of \$0.16). The total fall/winter UTMSU fee for Mississauga Academy of Medicine students will be up to \$590.96 per session (an increase of up to \$30.81).



University of Toronto Mississauga Students' Union	Summer 2025		Fall 2025		Winter 2026		Summer 2024		Fall 2024		Winter 2025	
	Full-time	Part-time	Full-time	Part-time	Full-time	Part-time	Full-time	Part-time	Full-time	Part-time	Full-time	Part-time
Society (cost-of-living increases permitted without referendum)	41.11	1.33	41.81	1.35	41.81	1.35	39.76	1.29	41.11	1.33	41.11	1.33
Health Plan (including sales tax; increases up to 10% permitted without referendum; refundable)			Up to 135.88		Up to 135.88				123.53		123.53	
Dental Plan (including sales tax; increases up to 10% permitted without referendum; refundable)			Up to 108.42		Up to 108.42				98.56		98.56	
Mississauga Transit U-Pass (increases up to 9% permitted without referendum)	165.66	165.66	165.66	165.66	165.66	165.66	157.77	157.77	165.66	165.66	165.66	165.66
Student Centre Levy	12.50	3.75	12.50	3.75	12.50	3.75	12.50	3.75	12.50	3.75	12.50	3.75
Academic, Athletic & Mental Wellness Clubs	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26	1.26
Academic Societies (cost-of-living increases permitted without referendum)	1.30	1.30	1.32	1.32	1.32	1.32	1.26	1.26	1.30	1.30	1.30	1.30
Blind Duck Pub (refundable)	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
Blue Sky Solar Car Racing Team (refundable)	0.13		0.13		0.13		0.13		0.13		0.13	
Canadian Federation of Students (CFS) (Canadian CPI cost-of-living increases permitted without referendum)	9.74		9.92		9.92		9.42		9.74		9.74	
Centre for Women and Trans People (refundable)	0.50		0.50		0.50		0.50		0.50		0.50	
Day Care Subsidy (refundable)	0.50		0.50		0.50		0.50		0.50		0.50	
Downtown Legal Services (cost-of-living increases permitted without referendum; refundable)	1.30		1.32		1.32		1.26		1.30		1.30	
Environmental Resource Network (refundable)	0.50		0.50		0.50		0.50		0.50		0.50	
Food Bank (cost-of-living increases permitted without referendum)	0.70	0.70	0.71	0.71	0.71	0.71	0.68	0.68	0.70	0.70	0.70	0.70
Foster Children Program	0.05		0.05		0.05		0.05		0.05		0.05	
Health Initiatives in Developing Countries (refundable)	0.25		0.25		0.25		0.25		0.25		0.25	
HOUSE UTM (cost-of-living increases permitted without referendum)	5.00	2.50	5.09	2.54	5.09	2.54			5.00	2.50	5.00	2.50
On-Campus First Aid Emergency Response (cost-of-living increases permitted without referendum)	0.67	0.67	0.68	0.68	0.68	0.68	0.65	0.65	0.67	0.67	0.67	0.67
Orientation (refundable)	0.50		0.50		0.50		0.50		0.50		0.50	
Radical Roots (refundable)	0.15		0.15		0.15		0.15		0.15		0.15	
Regenesys (cost-of-living increases permitted without referendum)	5.00	2.50	5.09	2.54	5.09	2.54			5.00	2.50	5.00	2.50
UTM Sexual Education Centre (refundable)	1.00		1.00		1.00		1.00		1.00		1.00	
UTM Women's Centre (refundable)	1.00		1.00		1.00		1.00		1.00		1.00	
Wheelchair Accessibility Projects	1.00		1.00		1.00		1.00		1.00		1.00	
World University Service of Canada (WUSC) Levy (cost-of-living increases permitted without referendum)	0.89		2.31	1.43	2.31	1.43	0.86		2.27	1.41	2.27	1.41
<b>TOTAL</b>	<b>\$253.96</b>	<b>\$182.92</b>	<b>Up to \$500.80</b>	<b>Up to \$199.40</b>	<b>Up to \$515.71</b>	<b>Up to \$199.40</b>	<b>\$324.25</b>	<b>\$169.91</b>	<b>\$477.43</b>	<b>\$184.33</b>	<b>\$477.43</b>	<b>\$184.33</b>
Change from Previous Year	+8.4% \$19.71	+7.7% \$13.01	Up to +4.9% \$23.37	Up to +0.1% \$0.16	Up to +4.9% \$23.37	Up to +0.1% \$0.16	-11.8% (\$31.44)	-16.8% (\$34.30)	+8.1% \$35.67	+7.6% \$13.06	+8.1% \$35.67	+7.6% \$13.06
Note 1: Mississauga Academy of Medicine students will also pay a Mississauga Transit Summer U-Pass fee up to \$90.16 per fall & winter session. Note 2: Starting in Summer 2026 (not shown), the Mississauga Transit U-Pass fee may increase to up to \$180.57 per session.												

## Recommendation

THAT, beginning in the Fall 2025 session, the University of Toronto Mississauga Students' Union (UTMSU; legally, Erindale College Students' Union) fee be modified as follows:

- (a) an increase of \$0.70 per session in the society portion of the fee (\$0.02 for part-time students);
- (b) an increase of \$0.02 per session in the Academic Societies portion of the fee (full-time & part-time);
- (c) an increase of \$0.18 per session in the Canadian Federation of Students (CFS) portion of the fee (full-time only);
- (d) an increase of \$0.02 per session in the Downtown Legal Services portion of the fee (full-time only);
- (e) an increase of \$0.01 per session in the Food Bank portion of the fee (full-time & part-time);
- (f) an increase of \$0.09 per session in the HOUSE UTM portion of the fee (\$0.04 for part-time students);
- (g) an increase of \$0.01 per session in the On-Campus First Aid Emergency Response portion of the fee (full-time & part-time);
- (h) an increase of \$0.09 per session in the Regenesys UTM portion of the fee (\$0.04 for part-time students); and
- (i) an increase of \$0.04 per fall and winter sessions and \$0.02 per summer session in the World University Service of Canada (WUSC) Levy portion of the fee (\$0.02 per fall and winter sessions for part-time students).

THAT, subject to confirmation of approval of the following fee change proposals by the UTMSU Board of Directors, beginning in the Fall 2025 session, the UTMSU fee be modified as follows:

- (a) an increase of up to \$12.35 per fall and winter sessions in the Health Plan portion of the fee (full-time only);
- (b) an increase of up to \$9.86 per fall and winter sessions in the Dental Plan portion of the fee (full-time only);

THAT, subject to confirmation of approval of the following fee change proposals by the UTMSU Board of Directors, beginning in the Fall 2025 session, the UTMSU fee charged to Mississauga Academy of Medicine students be increased as follows:

- (a) an increase of up to \$7.44 per fall and winter sessions in the Mississauga Transit Summer U-Pass portion of the fee.

THAT, subject to confirmation of approval of the following fee change proposals by the UTMSU Board of Directors, beginning in the Summer 2026 session, the UTMSU fee be modified as follows:

- (a) an increase of up to \$14.91 per session in the Mississauga Transit U-Pass portion of the fee.