



**FOR ENDORSEMENT AND
FORWARDING**

PUBLIC

CLOSED SESSION

TO: Executive Committee

SPONSOR: Trevor Rodgers, Chief Financial Officer
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PRESENTER: Trevor Rodgers, Chief Financial Officer
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DATE: June 20, 2024 for June 27, 2024

AGENDA ITEM: 3 (a)

ITEM IDENTIFICATION:

Audited financial statements – April 30, 2024.

JURISDICTIONAL INFORMATION:

In accordance with section 5 of the Business Board terms of reference, the Board recommends the approval of the annual audited financial statements to Governing Council. The Audit Committee reviews with the administration and the external auditors the University's annual audited financial statements and the external auditors' report thereon, satisfies itself with respect to the integrity of the statements and the fairness of their presentation, and recommends them for approval to the Business Board. As part of this review, the Audit Committee reviews the signed statement of administrative responsibility in connection with the preparation of the financial statements and reviews relevant written communications from the external auditors, including any schedule of unadjusted differences.

GOVERNANCE PATH:

1. Audit Committee [for recommendation] (June 17, 2024)
2. Business Board [for recommendation] (June 19, 2024)
- 3. Executive Committee [for endorsement and forwarding] (June 27, 2024)**
4. Governing Council [for approval] (June 27, 2024)

PREVIOUS ACTION TAKEN:

None.

HIGHLIGHTS:

The University continues to be in a strong financial position due to high demand for our programs. However, with slowing enrolment growth and limits on domestic and international fees, the University is heading into a period of lower revenue growth compared to the past decade. Conversely, expenses are outpacing revenue growth due to a recent period of high inflation and significant compensation increases as a result of recent collective agreements, putting pressure on divisional budgets going forward.

The University's net income of \$508 million (10.9% of revenues) was driven largely by strong returns on working capital investments in the current high interest rate environment, as well as funds set aside for future priorities in accordance with approved academic and budget plans. The positive net income on an accrual basis reflects capital infrastructure costs that were capitalized and not expensed in the year offset by amortization expense. Notwithstanding strong investment returns for the year, the increase in revenue was insufficient to offset the increase in expenses, primarily due to significant post-Bill 124 compensation increases negotiated with many of the University's bargaining units.

In fiscal 2024, the University's net assets increased by \$923 million to \$9.9 billion in 2024. This increase is mainly due to net income of \$508 million, endowed donations and grants of \$66 million, gain on externally restricted endowments of \$218 million, and \$131 million in remeasurements on employee future benefit obligations. These net assets are comprised of the following:

- \$3.6 billion of endowments, representing 36% of net assets,
- \$6.8 billion of internally restricted net assets, which is further broken down into:
 - \$2.4 billion in land
 - \$2.2 billion of investment in other capital assets
 - (\$514 million) in net unfunded liability associated with pension and other employee future benefits, including the pension special payment reserve
 - \$1.8 billion in capital projects and infrastructure reserves
 - \$409 million of operating contingency reserves
 - \$556 million in other reserves held for future spending; and
- (\$500 million) of deficit.

The deficit is largely due to the internal financing of capital construction in accordance with the University's debt strategy.

Overall, ancillary operations have recovered as revenues increased for the third consecutive year to \$250 million, exceeding pre-pandemic levels for the second straight year. Net income from ancillary operations was a combined \$17 million in 2024, the second consecutive year returning a positive net income. Despite the recovery, changes in demand due to flexible work arrangements, increased costs due to a period of high inflation, and rising staffing costs will continue to pose a challenge for ancillary operations.

The University continues to invest in vital capital infrastructure. In 2024, the University spent an \$369 million (net) on capital asset additions, including projects like the UTSC Instructional Centre II, new student residences at the St. George campus, the Academic Wood Tower, the Scarborough Academy of Medicine and Integrated Health (SAMIH) at UTSC, the Lash Miller Building expansion, and the UTM Science Building. The University also completed construction of the first phase of the Schwartz Reisman Innovation Campus.

As a result of declining government funding for capital projects, the University has sought alternative approaches to financing its ambitious capital construction program to accommodate increased numbers of students and expand and update research infrastructure. The 2024 financial statements reflect the following transactions:

1. The University acquired a 20% interest in the CampusOne Student Residence, a 25-storey, 890-bed student residence building strategically situated adjacent to the St. George campus. The acquisition will provide the University access to much needed student residence spaces. Subject to availability, the University will be able to reserve residence beds on a priority basis.
2. Construction of Harmony Commons, a 746-bed student residence situated at the University's Scarborough Campus was completed during the year and subsequently sold to UTSC Residence Limited Partnership for \$147 million. The University is the general partner of UTSC Residence Limited Partnership. The University will continue to operate Harmony Commons for the benefits of students at the Scarborough campus.
3. The University secured two credit facilities to fund Project LEAP, a \$138-million infrastructure project which commenced in 2024, that will cut emissions in half on the St. George campus by phasing out natural gas in favour of electricity in the campus's central steam plant and carry out deep energy retrofits to some of the most energy-intensive buildings. The University will begin to draw on these facilities in 2025.

In 2024, \$2.3 billion of revenues were from student fees as enrolment continues to be strong, increasing 7.7% over the last 5 years. Government grants provided in support of student enrolments amounted to \$726 million. Together these two sources account for 65% of revenues for the year.

During the year, the University raised a total of \$312 million from philanthropy.¹ This amount includes \$258 million in pledges and gifts (donations) and \$54 million in philanthropic research grants from non-government sources. Following the successful closure of the Boundless campaign in 2019, with \$2.641 billion raised, the University entered the quiet phase of the new Defy Gravity campaign, that will also seek to engage 225,000 alumni in one million contributions of time and talent and to raise \$4 billion for the University's highest priorities—a target that

¹ This number includes federated universities and other affiliated institutions, but excludes donations to partner hospitals.

reflects the ambition and scale of the University's community and its potential for global impact. The Defy Gravity campaign will elevate the University's position as one of the world's leading public universities and advance the University community's outsized impact in solving complex social, economic, and health problems.

The Long-term Capital Appreciation Pool, which includes the University's endowment funds, benefited from a significant rebound in capital markets that began in Q4 2023, realizing a return of 11.4% (net of all fees and expenses) during fiscal year 2024. The Expendable Funds Investment Pool achieved a return of 4.8% (net of all fees and expenses), primarily due to the portfolio yield.

Endowments increased by \$349 million to \$3.6 billion this year, driven by positive investment returns of \$378 million (net of investment fees), \$66 million in endowed donations, and \$27 million in University matching funds, offset by \$122 million in distributions. In 2024, the University implemented a new Advancement Investment Model (AIM) to provide a predictable source of income that supports strategic investment in fundraising and support the University's ambitious plans to grow its annual fundraising results. AIM will include a levy of \$6.7 million, or 0.24% of the opening market value of the endowment, while the vast majority of the annual payout (\$115 million of \$122 million) will be distributed to individual endowment funds per normal practice. AIM is based on similar models used in other major Canadian and U.S. public and private institutions.

The University continues to be successful at generating funding for research, including support for personnel, operations, and infrastructure. Government and other grants received in 2024 for restricted purposes totaled \$597 million, including \$547 million for research and \$50 million for capital infrastructure and other purposes.

In 2024, the University paid \$2.5 billion for salaries and employee benefits comprising 61% of the University's \$4.1 billion in expenses, which is predominantly funded from University operating funds (mostly student fees and government grants). The University is a member of the University Pension Plan Ontario ("UPP"), which is a multi-employer defined benefit pension plan established in 2021. In July 2021, the University transferred the assets in its pension fund to the UPP. The University remains responsible to fund any net pension obligations related to service up to the transition date, for the first 10 years, after which the responsibility for such changes becomes gradually shared over the next 10 years with the other participants of the UPP. The net pension obligations may fluctuate in the future based on changes to the UPP's actuarial assumptions and for changes in experience in future periods. The University has set aside \$175 million in a pension special payments reserve to fund any future obligations. This year, \$60 million of the reserve was transferred to the UPP as a prepayment against potential future special payment obligations.

Additional details on expenses include:

- \$364 million for scholarships, fellowships, and bursaries (8.8% of total expenses)
- \$311 million for materials, supplies and services (7.5% of total expenses)

- \$222 million for amortization of capital assets (5.4% of total expenses)
- \$147 million for inter-institutional contributions (3.6% of total expenses)

FINANCIAL IMPLICATIONS:

See highlights section.

RECOMMENDATION:

Be it Resolved

THAT the following recommendation be endorsed and forwarded to the Governing Council

THAT the University of Toronto audited financial statements for the fiscal year ended April 30, 2024, be approved.

DOCUMENTATION PROVIDED:

- Financial report including the audited financial statements and highlights.
- Supplementary Financial Report.

Financial Report 2024

April 30, 2024

University of Toronto Financial Services



Joanne Chou - 2024-06-17 13:59:09 UTC
University of Toronto

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RESULTS AT A GLANCE



ENROLMENT

Student enrolment increased by 2.7% to

88,652 FTE



REVENUE

Revenue increased by 8.5% year-over-year to

\$4.6 billion



NET INCOME

Positive net income of 10.9% of revenues before allocations to reserves

\$508 million



DEBT

Debt burden is 2.1% of expenses based on internal and external debt of

\$1.1 billion



ENDOWMENTS

Donations and grants of \$66 million and 11.4% return in LTCAP result in market value of

\$3.6 billion



CAPITAL ASSETS

Value of capital assets after \$369 million additions and \$222 million amortization

\$6.0 billion

Highlights

Established in 1827, the University of Toronto (the “University”) is Canada’s top-ranked university, providing world-class research and teaching to over 97,000 students across our three campuses: downtown Toronto (“St. George”), Scarborough (“UTSC”) and Mississauga (“UTM”).

As one of the largest universities in North America, the University provides students with a broad range of academic programs and courses, while a unique college system offers the rich learning experience of small, close-knit communities. The following financial report reveals a vibrant university in positive financial shape approaching its bicentennial year in 2027.

Over the past 5 years, the University has benefited from the Ontario and Federal governments’ continued financial support for higher education and advanced research, helping to ensure access, increase graduate enrolment, and finance vital infrastructure. During that same period, the University has grown significantly, with an increase of 7.7% in the number of students.

Looking ahead, the University of Toronto remains focused on implementing the priorities articulated in the Towards 2030 academic plan. The University’s Three Priorities provide institutional context for divisional academic planning, which in turn leads to investment in specific initiatives and activities throughout the University:

- Finding new ways to take advantage of prime locations in the Greater Toronto Area. This includes deepening relationships with local partners and heightening contributions to the success of the GTA as one of the world’s most diverse and dynamic metropolitan regions;
- Strengthening international partnerships with other great universities, by facilitating student mobility and faculty exchanges, as well as joint initiatives in research, conferences, and teaching; and
- Developing new, innovative curricula and non-curricular activities that enhance the student experience, to re-imagine undergraduate education. This includes embracing the demand to prepare students for the labour market and the opportunities of the digital age.

As the University builds upon its great success to date, it will continue to draw on the talent and leadership of faculty and staff, as well as the loyalty and generosity of alumni and benefactors. At the same time, the University will need strong support from government partners—at all levels—that recognize the University’s unique and critical role within Canadian higher education.

Financial Results and Challenges

The University continues to be in a strong financial position due to high demand for our programs. However, with slowing enrolment growth and limits on domestic and international fees, the University is heading into a period of lower revenue growth compared to the past decade. Conversely, expenses are outpacing revenue growth due to a recent period of high inflation and significant compensation increases as a result of recent collective agreements, putting pressure on divisional budgets going forward.

In fiscal 2024, the University's net assets increased by \$923 million to a total of \$9.9 billion. The increase was primarily the result of strong investment returns of \$724 million, actuarial gains on employee future benefit plans of \$131 million, and restricted donations to the University's endowment of \$66 million.

The University's net income of \$508 million was driven largely by strong returns on working capital investments in the current high interest rate environment, as well as funds set aside for future priorities in accordance with approved academic and budget plans. The positive net income also includes capital infrastructure costs that were capitalized and not expensed in the year offset by amortization expense. These capital investments included projects such as the UTSC Instructional Centre II, new Student Residences at the St. George campus, the Academic Wood Tower, the Scarborough Academy of Medicine and Integrated Health ("SAMIH") at UTSC, the Lash Miller Building expansion, and the UTM Science Building. Notwithstanding strong investment returns for the year, the increase in revenue from sources other than investment income was insufficient to offset the increase in expenses, primarily due to significant post-Bill 124 compensation increases negotiated with many of the University's bargaining units.

Overall, ancillary operations have recovered as revenues increased for the third consecutive year, exceeding pre-pandemic levels for the second straight year. Net income from ancillary operations has also returned to positive levels for the last two fiscal years. Despite the recovery, changes in demand due to flexible work arrangements, increased costs due to a period of high inflation, and rising staffing costs will continue to pose a challenge for ancillary operations.

Statement of Operations

Over the past five years, the number of students at the University has grown by 7.7%. This substantial increase in enrolment has raised revenues from student fees and government grants while also increasing expenses in salaries and benefits, due to the resulting growth in faculty and staff and related salary increases. In turn, higher numbers of students, faculty, and staff have increased the need for construction and renovations, which impact operating expenses as well as interest and amortization expenses. Planning for these capital infrastructure needs has included a prudent increase in financial reserves.

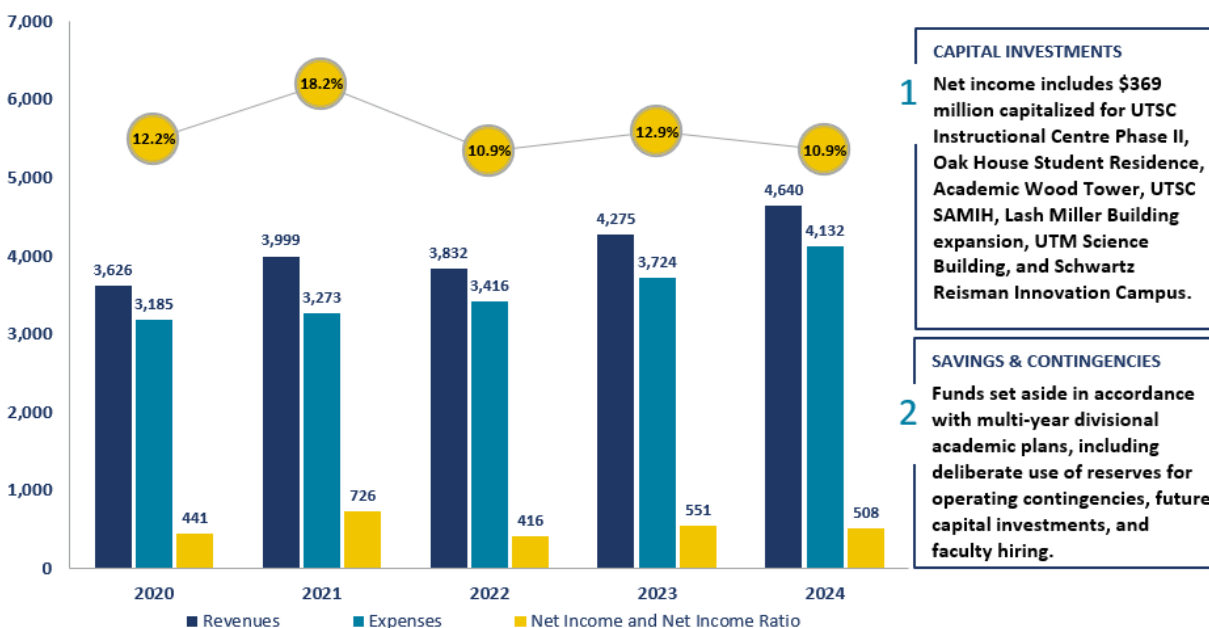
The University continues to welcome a large community of international students. Experience and data show consistently that this is an important factor in academic excellence and global competitiveness, as well as a major benefit to the regional and national economy. To mitigate the ways international student recruitment can be affected by geopolitical developments, the University has successfully pursued initiatives to diversify global recruitment. Fall 2023 saw significant progress in diversifying the incoming class of international students, which included students from 142 countries. The University drew more than forty students from 14 different countries and less than half from any single source.

Fiscal year ending April 30, 2024:

Revenues: \$4.6 billion
 Expenses: \$4.1 billion
 Net income: \$508 million

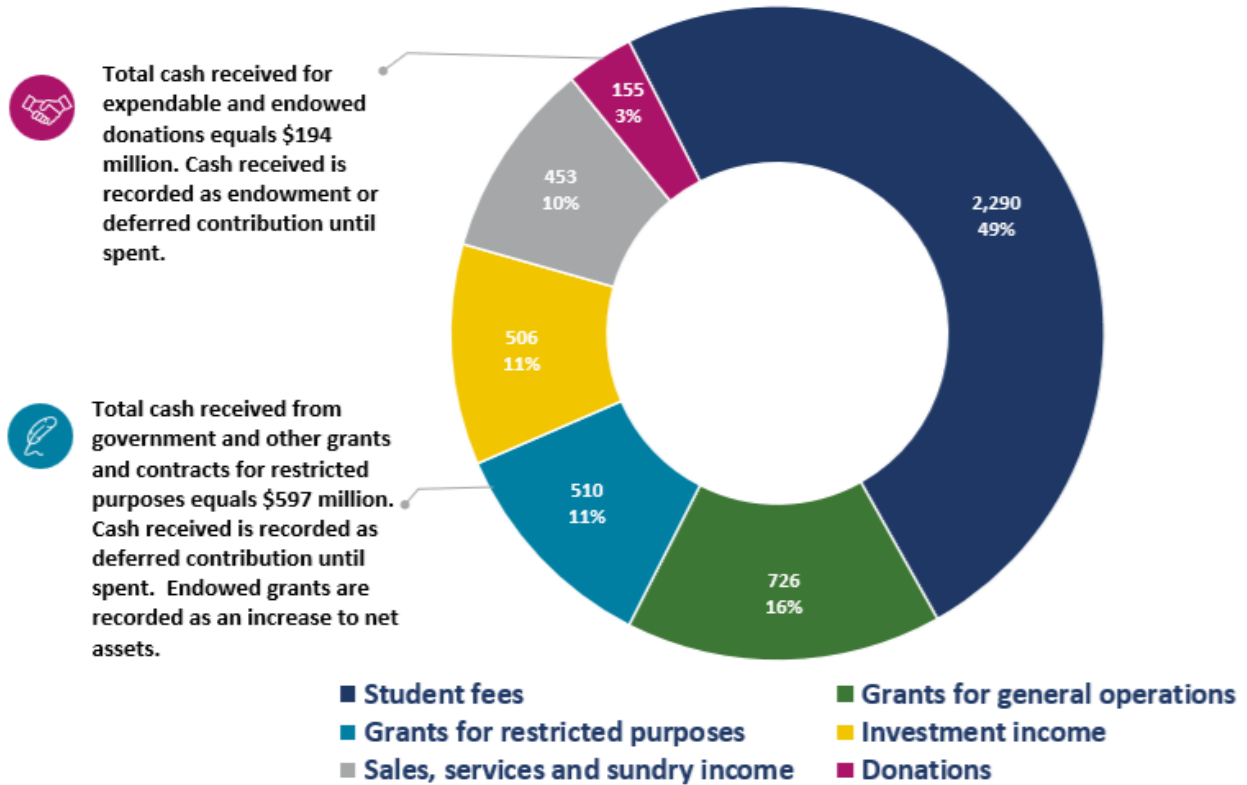
The net income of \$508 million primarily reflects strong returns on working capital investments, funds used for capital infrastructure and funds set aside in accordance with multi-year divisional academic and budget plans. These plans call for deliberate use of reserves for operating contingencies, future capital investment in academic facilities and other amenities, and faculty hiring.

Figure 1: Revenue and Expenses
 (\$ millions) for the year ended April 30



In 2024, \$3.0 billion or 65.0% of revenues were from student fees and government grants provided in support of student enrolments. An additional \$510 million represented government and other grants and contracts for restricted purposes. Together these three sources accounted for 76.0 % of revenues for the year. As noted above, sales, services, and sundry income (residence, parking, and food service operations) have seen substantial improvement, but continue to experience some negative impacts due to the adoption of flexible work arrangements.

Figure 2: Revenues by Category
(\$ millions)

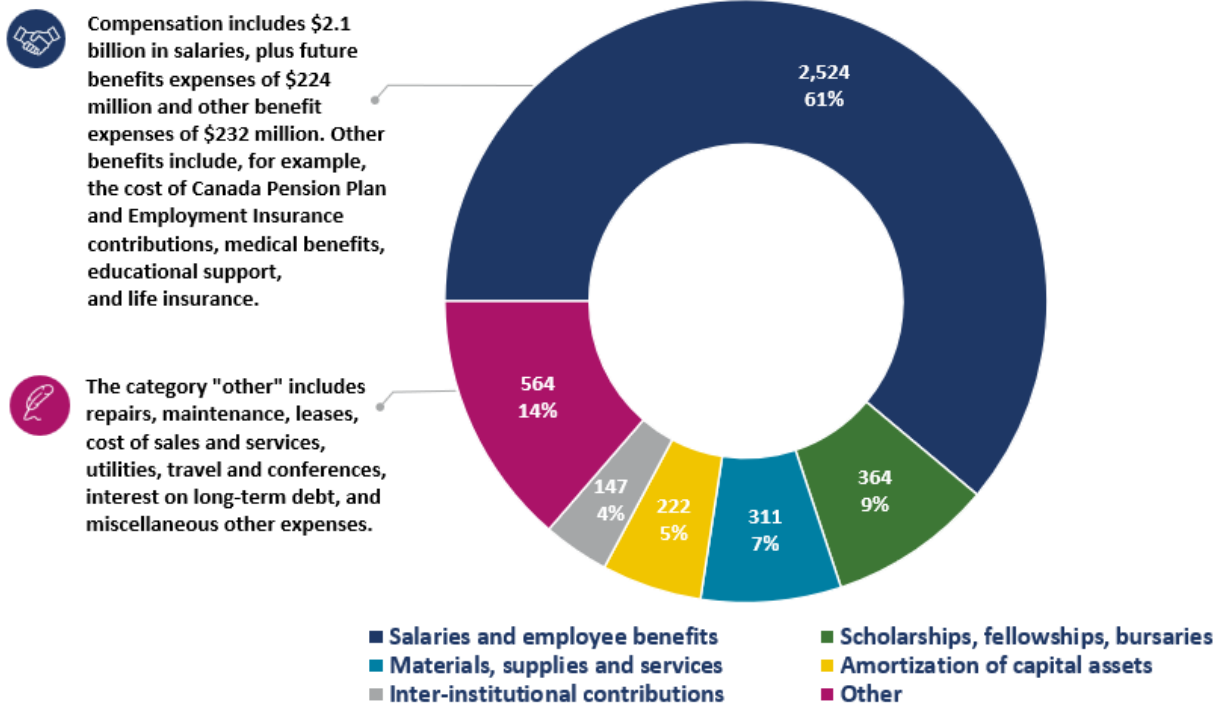


In 2024, the University paid \$2.5 billion for salaries and employee benefits, comprising 61.1% of the University’s \$4.1 billion in expenses. Faculty and staff salaries and benefits relating to teaching, research and administrative activities are predominantly funded from University operating funds (mostly student fees and government grants).¹ Additional details on expenses include:

- \$364 million for scholarships, fellowships, and bursaries (8.8% of total expenses)
- \$311 million for materials, supplies and services (7.5% of total expenses)
- \$222 million for amortization of capital assets (5.4% of total expenses)
- \$147 million for inter-institutional contributions (3.6% of total expenses)

¹ Additional details are provided in the “Salaries and Benefits” section below.

Figure 3: Expenses by Category
(\$ millions)



Balance Sheet

Fiscal year ending April 30, 2024:

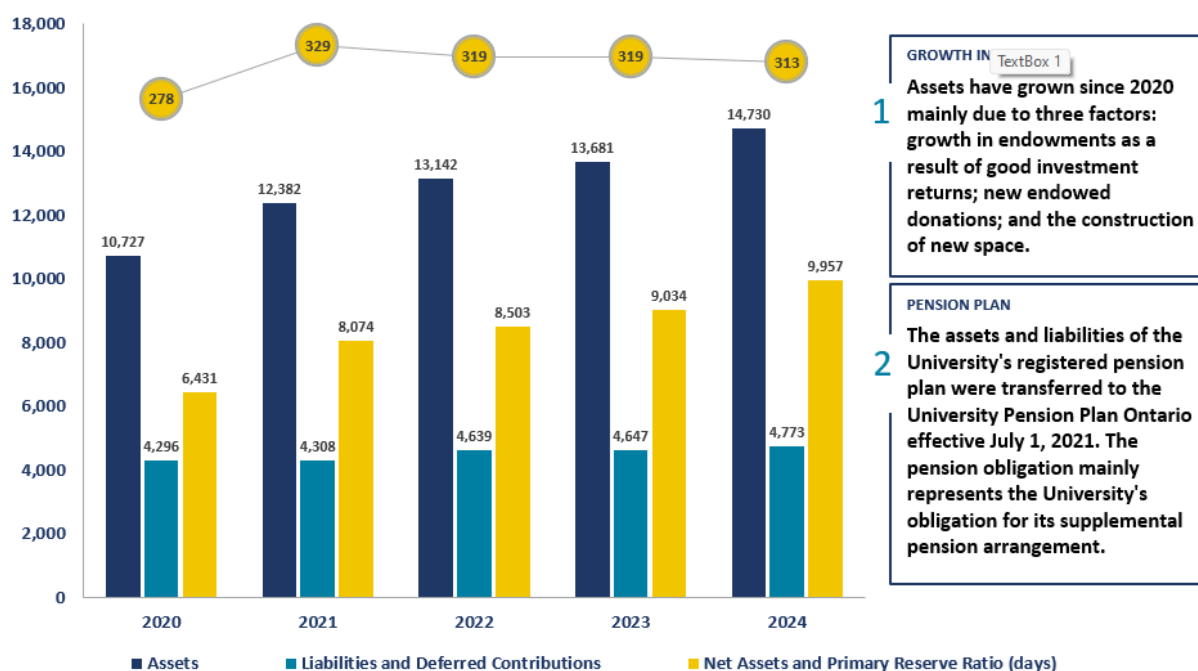
Assets:	\$14.7 billion
Liabilities:	\$4.8 billion
Net assets:	\$9.9 billion

Assets have grown since 2020 mainly due to three factors: the growth in endowments as a result of investment returns; the receipt of endowed donations; and the construction of additional space to accommodate the increased number of students.

Net assets² increased by \$923 million to \$9.9 billion in 2024. This increase is mainly due to net income of \$508 million, endowed donations and grants of \$66 million, gain on externally restricted endowments of \$218 million, and \$131 million in remeasurements on employee future benefit obligations.

² Net assets reflect the University's net worth and change over time through the net income or net loss for the year, and changes in endowments. Changes in endowments may derive from receipt of endowed donations and investment income on externally restricted endowments (representing income earned above the amount made available for spending). Such income does not flow through the consolidated statement of operations but rather is added directly to the endowment balance in accordance with current generally accepted accounting principles for not-for-profit organizations.

Figure 4: Assets, Liabilities and Net Assets
 (\$ millions) for the year ended April 30



Net assets are composed of the following:

- \$3.6 billion of endowments, representing 36.3% of net assets,
- \$6.8 billion of internally restricted net assets, and
- (\$500 million) of deficit.³

The \$3.6 billion of endowments represent over 7,200 individual endowment funds, which are restricted by Governing Council or donor agreements to approved academic priorities. Endowment funds for student aid and support totaled \$1.6 billion in 2024.

The \$6.8 billion of internally restricted net assets comprises:

- \$2.4 billion in land
- \$2.2 billion of investment in other capital assets⁴
- (\$514 million) in net unfunded liability associated with pension and other employee future benefits, including the pension special payment reserve
- \$1.8 billion in capital projects and infrastructure reserves
- \$409 million of operating contingency reserves
- \$556 million in other reserves held for future spending

³ The deficit is largely due to the internal financing of capital construction in accordance with the University's debt strategy (see the "Debt" section below).

⁴ This figure represents internal monies previously spent by the University for capital projects which will be reduced over time as these capital assets are amortized.

Deferred contributions increased by \$73 million in 2024, mainly due to donations and research grants received and held for future spending.

Role of the Government of Ontario

The provincial government provides operating grants and regulates tuition fees for domestic students in publicly funded programs. The provincial government also invests in student financial support, research, and infrastructure.

Provincial Operating Grants

The Ontario post-secondary education system operates under a differentiation policy framework. The framework is operationalized through a series of institutional Strategic Mandate Agreements, which specify the role of each university in the system and how they will build on institutional strengths to drive system-wide objectives and government priorities.

Fiscal year 2023-24 was the fourth year of the University's third Strategic Mandate Agreement with the Province ("SMA3"), which covers the period April 1, 2020 to March 31, 2025. With the implementation of SMA3, a significant portion of existing operating grant revenue is being re-directed to a differentiation envelope tied to performance metrics.

Over the course of 2019, the Council of Ontario Universities worked with the Ministry of Colleges and Universities to introduce mechanisms to the SMA3 performance-based funding formula that increase predictability and minimize volatility for institutions. For funding purposes, each university is measured against its own past performance, not against other institutions. Targets are established formulaically, taking into consideration past performance and the variability of results in recent years. Each target includes a range of allowable performance outcomes, with partial funding provided if performance falls below the allowable performance range.

As Canada's leading research-intensive university, performance-based funding allows the University to benchmark its strengths in areas such as innovation, research funding, and graduate employment, and have funding reflect its achievements in these areas. The University has allocated its performance-based funding envelope among ten metrics, with an option to adjust each year in response to changing priorities. However, in recognition of the potential impact of the COVID-19 pandemic on performance metrics, the Province suspended any financial impacts from the new funding framework for the first three years of the SMA3 period. In 2023-24, the new framework was activated with 10% of funding linked to the metrics. This will increase to 25% in 2024-25. The University exceeded its targets in the first four years of the SMA3 evaluation period and does not anticipate any reductions to funding in the future.

The SMA3 also sets out a multi-year enrolment plan. In response to Ontario's changing demographics, the University and the Province have agreed to hold constant the level of domestic undergraduate enrolment at the University of Toronto over the period of the agreement. The University will be eligible for full enrolment funding provided it maintains a five-year average enrolment within $\pm 3\%$ of its target. This excludes separately funded enrolment expansions in nursing and the Scarborough Academy of Medicine & Integrated Health described below.

In May 2022, the Government announced funding to support the new SAMIH, which will expand enrolment in our MD, Physical Therapy, and undergraduate life sciences programs on the Scarborough campus. In addition, the physician assistant program and a portion of our nurse practitioner program will

be delivered through SAMIH. In 2023, the Government announced a further expansion of some medical programs which will result in additional growth funding for spaces in health science programs.

The Government is also providing funding for the expansion of our undergraduate nursing program as part of their broader strategy to address health sector workforce shortages.

Tuition Fees and Student Aid

On January 17, 2019, the Province announced a 10% cut to domestic tuition fees beginning in 2019-20, and a freeze at that level for 2020-21. The freeze will be extended through to at least 2026-27, however institutions will be allowed to increase tuition by up to 5% for domestic, out-of-province students. Tuition fees paid by international students are not regulated by the Province and were therefore unaffected. The tuition fee freeze is applied to domestic students in Ontario enrolled in all programs that are funded via the provincial operating grant, including direct entry undergraduate, second entry and professional master's, and doctoral stream programs. The cumulative impact of the 10% reduction and four-year freeze is a reduction in domestic student fee revenue of approximately \$195 million in 2024 relative to the previous 3% framework, which had a differential impact across the University depending on program mix and divisional revenue sources. Strategies used to mitigate the impact included changes to faculty and staff hiring plans, deferral of capital projects, service reductions, and operating cost efficiencies.

Student fees revenue increased by \$86 million from last year to \$2.3 billion mainly because of increased international fees and enrolment growth.

The University remains committed to the goal of accessibility and to working with the Provincial and Federal governments to support access. Students have access to a wide range of financial supports through the University in addition to those available through government loan and grant programs like the Ontario Student Assistance Program ("OSAP"). Some are based on need, and others on measures of merit, such as academic achievement or leadership. There are supports for international and Canadian students as well as dedicated supports for students with disabilities. In 2024, the University spent \$364 million on scholarships, fellowships, and bursaries, a 40.5% increase from \$259 million in 2020.

The Province's 2019 changes to the OSAP have reduced the overall amount of non-repayable student aid for students, including the University's regulatory obligation to cover unmet financial need as defined by OSAP under the Student Access Guarantee. However, the University remains firm in its internal access guarantee that financial circumstances should not stand in the way of a qualified domestic student entering or completing their degree and has provided additional needs-based support to students beyond the government requirements.

Capital Funding

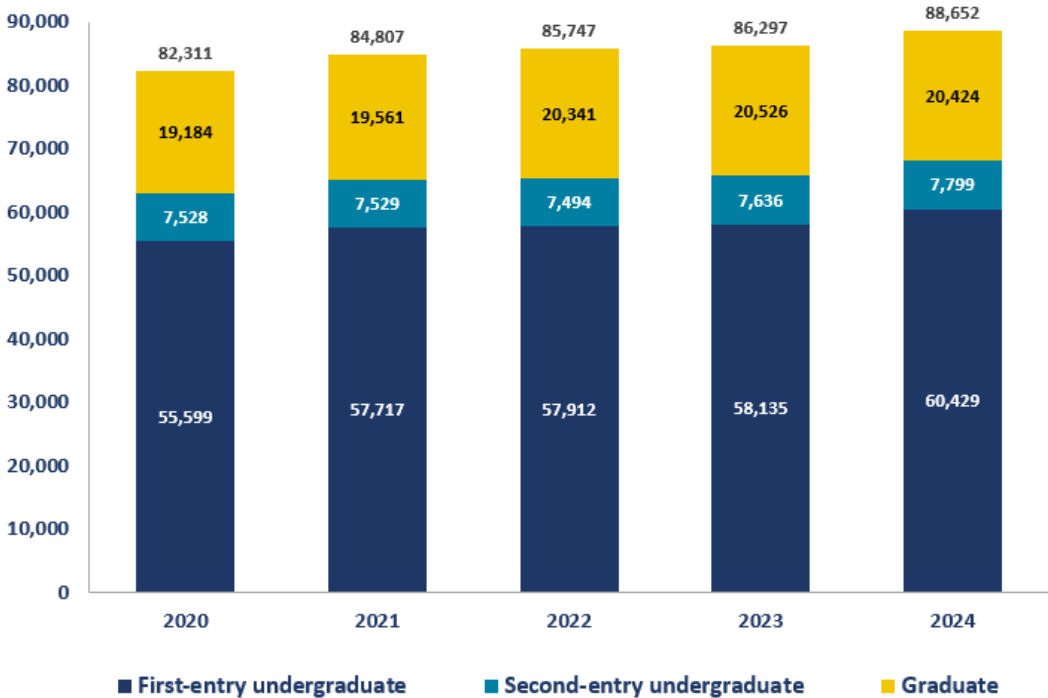
In 2022, the Province announced an investment of \$583 million over three years to help colleges and universities provide a modern and safe learning environment, both virtually and on campuses. This funding will help modernize classrooms and support virtual learning projects that increase access to post-secondary education for students. This investment includes \$493 million through the Facilities Renewal Program ("FRP") to help with the critical maintenance repairs, upgrades, and renewal of existing facilities. In 2024, the Province announced an additional \$90.1 million over three years to repair and renovate existing facilities through the FRP and \$72.8 million over three years for state-of-the-art, industry-standard equipment at colleges and universities. The University receives about \$11 million in annual funding under the FRP.

Student Enrolment

Demand for student spaces has increased significantly since 2020 as a result of population growth in Ontario, increased higher education participation rates and a growing reputation around the globe as a destination of choice for international students. The University has increased enrolment to accommodate this additional student demand with student FTE enrolment increasing from 82,311 in 2020 to 88,652 in 2024, an increase of 7.7%. Given the current limits on domestic enrolment under the Government’s SMA3 enrolment corridor, the majority of growth over this period has been in international enrolment as part of the University’s academic plan. Approximately two-thirds of domestic students entering direct entry undergraduate programs come from the Greater Toronto Area.

Although the University has received full average funding from the Province for enrolment of additional domestic students under previous expansion programs, neither government grants nor regulated tuition fees have kept pace with inflation over time. Tuition fees for international students are set at a level that takes into consideration the full cost of providing a program and with reference to fees at peer Canadian and US universities.

Figure 5: Number of FTE Undergraduate and Graduate Students as at November 1



Financial Planning

The University is heading into a new planning environment of lower revenue growth compared to the past decade, with slowing enrolment growth and limits on domestic and international fees. Revenues are expected to increase modestly over the next several years, primarily as a result of increasing international enrolment, domestic enrolment changes within the ±3% flexibility of the fixed provincial funding envelope, separately funded enrolment expansion programs, and modest fee increase assumptions. Since

the potential for new revenues is primarily tied to enrolment growth, the University will need to continue pursuing initiatives to increase the effectiveness of service delivery and expense containment measures to ensure that resources are directed to the highest priorities.

The long-range academic and budget plan for 2024-25 to 2028-29 incorporates the freeze of domestic tuition fees for 2024-25 and a modest increase in operating grant funding as announced by the Government in February 2024 in response to their Blue-Ribbon Panel on postsecondary financial sustainability. With enrolment growth slowing and limits to domestic and international tuition fees, revenue growth is anticipated to slow to less than 3% by the end of the five-year planning period. This will have a differential impact on each division, depending on program mix and divisional revenue sources, although the University Fund component of the University's budget allocation model can be used to help smooth some of the most significant impacts. Adjustments to divisional budgets will differ based on local priorities but will include some combination of changes to faculty and staff hiring plans, deferral of capital projects, service reductions, and operating cost efficiencies.

Research and Capital Infrastructure

The Institutional Strategic Research Plan 2024-29 ("ISRP") will guide the University's efforts to solve global challenges and build partnerships with the community. The ISRP articulates five strategic objectives that will inform and propel the University's research and innovation over the next five years. Cultivating an environment to leverage opportunities and foster collaboration and partnerships is a key objective of the ISRP. Strong research funding support from the provincial and federal governments, and a broad range of other public and private sector entities, are key to the University's research and innovation preeminence, including support for research operations and infrastructure that help the University to attract and retain top research talent from across Canada and around the world.

University researchers, scholars and innovators are successful in securing funds from a rich array of national and international sources, including the federal and provincial governments, the not-for-profit sector, and private-sector partnerships.

One hallmark of the successful combination of the innate strength of the University research community, and the intense institutional focus, is the achievement of the goal of increased Canada Research Chair ("CRC") allocations over five years. The University currently holds 330 CRCs spread across three campuses and nine fully affiliated hospitals, compared to 315 in 2020. The University has the country's largest allocation of CRCs (the next largest university allocation of CRCs is 192). In order to increase the participation of underrepresented groups nationally in the CRC Program, institutions are required to progressively meet targets for the representation of four designated groups (women and gender minorities, Indigenous peoples, racialized minorities, and persons with disabilities) among their chair cohorts, leading up to a December 2029 deadline. The University is surpassing its interim targets for CRCs in all four federally designated groups and is continuing efforts to ensure compliance with the program requirements into 2029.

The federal Research Support Fund ("RSF") and the Incremental Project Grant ("IPG") contribute to the institutional (also known as "indirect") costs of tri-agency funded research. In 2022-23, the RSF and the IPG provided critical indirect cost support of \$62.4 million. This includes \$4.3 million awarded to the University through a dedicated new RSF funding stream to build capacity within post-secondary institutions to identify, assess, and mitigate potential risks to research security. The University's effective rate of federal indirect costs recovered from these programs has averaged around 20% over the last decade, relative to the University's average indirect cost rate of 59%. While this investment is welcome,

the gap (39%) in funding constrains our potential as an internationally competitive research institution and requires the redirection of funds to indirect costs of research from other operations, including our teaching function. The University will continue to work with the government with the goal of ensuring that the full costs of research are supported.

Other important government funded initiatives include the following:

- In its 2024 budget, the Federal government announced more than \$3 billion in investments in Canada’s research ecosystem over the next five years. This includes increases to the tri-council funding agency budgets, additional support for master’s and PhD students and post-doctoral fellows, and more money for major research infrastructure projects. The budget also earmarks \$2.4 billion, previously announced, to consolidate Canada’s competitive edge in AI - a field where U of T researchers are playing a leading role.
- In its 2024 budget, the Provincial government announced \$65.4 million in funding over three years to support research and innovation, including \$47.4 million for the infrastructure refresh of Ontario’s Advanced Research Computing systems. Approximately \$26 million of this funding is earmarked for SciNet, the supercomputer centre at the University, which hosts one of the fastest supercomputers in Canada.
- In April 2023, the University was awarded a \$200-million grant from the Canada First Research Excellence Fund (“CFREF”) — the largest federal research grant ever awarded to a Canadian university — to revolutionize the speed and impact of scientific discovery through the Acceleration Consortium. The funding will support work on “self-driving labs” that combine artificial intelligence, robotics and advanced computing to discover new materials and molecules in a fraction of the usual time and cost. Applications include everything from life-saving medications and biodegradable plastics to low-carbon cement and renewable energy.
- In 2023, the Canadian Hub for Health Intelligence and Innovation in Infectious Diseases (“HI³”) was established. Led and anchored by the University, HI³ is a collaborative, multidisciplinary, and multi-sector network of over 80 partners, supporting a robust domestic pipeline of life-saving vaccines and therapeutics targeting existing and emerging infectious threats. HI³ is one of five newly created hubs established with support from the Canada Biomedical Research Fund (“CBRF”). In 2024, four research programs in HI³, including one at the University, have received \$72 million in federal funding from the CBRF and the Biomedical Research Infrastructure Fund (“BRIF”).
- In 2023, the University received \$35 million in critical research infrastructure funding from the federal government’s Canada Foundation for Innovation’s (“CFI”) BRIF, to revitalize the Toronto High Containment Facility (“THCF”), an investment that positions the facility to play a significant role in addressing future pandemic and health threats in Ontario and Canada. The investment is the largest CFI grant U of T has received to date and will support the University’s \$85-million plan to modernize the 20-year-old facility. The Provincial government contributed an additional \$10M in 2024.
- In 2022, the Federal government announced \$125 million over five years, starting in 2022-23, and \$25 million ongoing, for the RSF to build capacity within post-secondary institutions to identify, assess, and mitigate potential risks to research security. The University was awarded \$4.3 million through this dedicated new RSF funding stream.

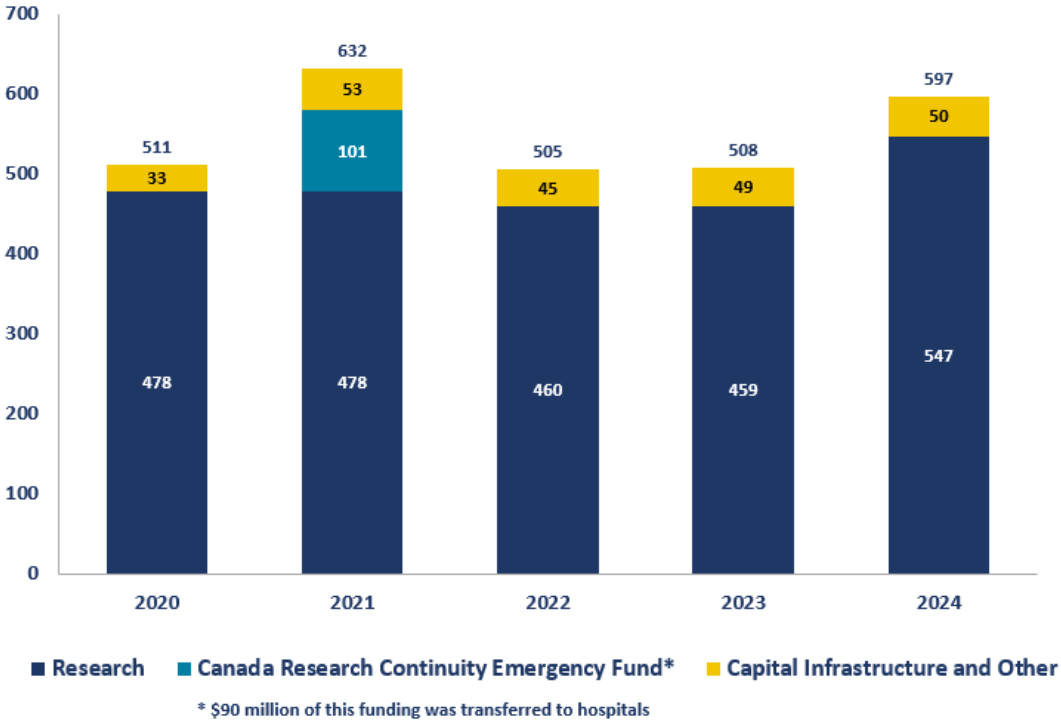
The University continues to expand its efforts in the innovation and entrepreneurship space, including the completion of the first phase of the Schwartz Reisman Innovation Campus. The project, which was made possible by a \$100 million donation, will accelerate innovation in Toronto and Canada by creating the country’s largest university-based innovation node. The 13-storey Schwartz Reisman West is the first of two buildings that will eventually comprise the Schwartz Reisman Innovation Campus.

The University continues to be successful at generating funding for research, including support for personnel, operations, and infrastructure. These financial statements account for funds received as follows:

- Research grants are recorded as revenue when the related expenditures are incurred; and
- Unspent research grants are recorded as deferred contributions.

Government and other grants received in 2024 for restricted purposes totaled \$597 million, including \$547 million for research and \$50 million for capital infrastructure and other purposes. These were reported as follows: \$510 million as revenue from grants for restricted purposes and \$87 million as deferred contributions and deferred capital contributions.

Figure 6: Government and Other Grants and Contracts Received for Restricted Purposes (\$ millions) for the year ended April 30



Salaries and Benefits

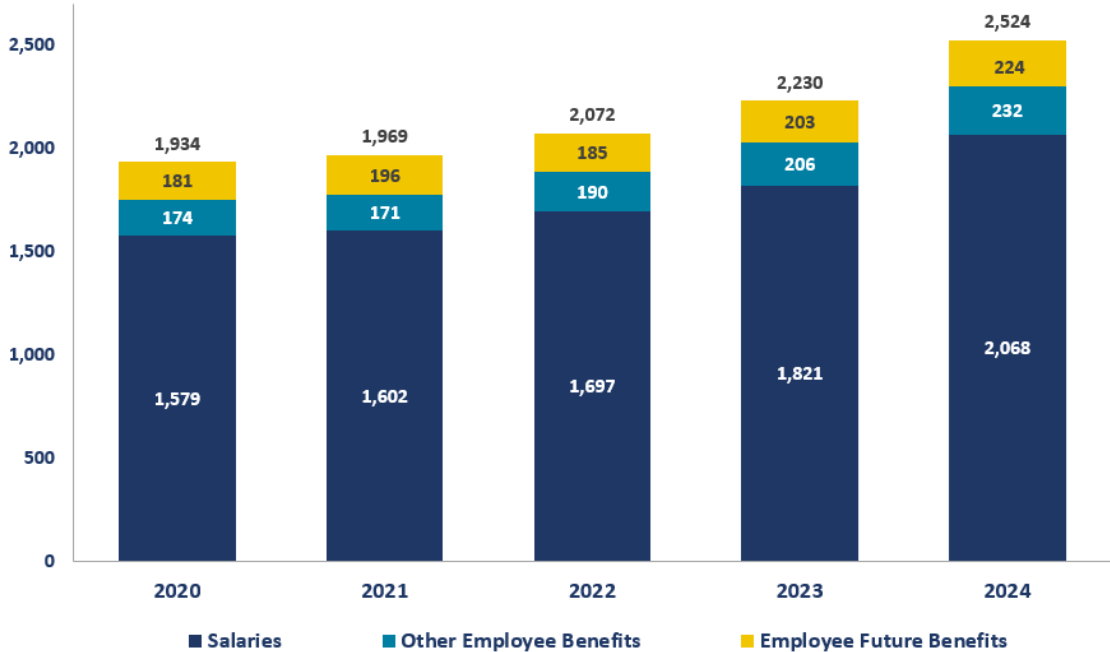
Over the period 2020 to 2024, salaries and benefits increased from \$1.6 billion to \$2.1 billion. This is the result of negotiated compensation increases for employee groups as well as an increase of 16.7% in the total number of faculty and staff over that time period. Salaries and benefits increased by more than 13% in 2024 as the cost of extraordinary post-Bill 124 compensation increases began to take effect.

In 2024, the University had 3,624 faculty, 169 librarians, 9,048 administrative staff and 6,071 teaching and graduate assistants.⁵

The following are the most current agreements to April 30, 2024:

- Three-year agreement with administrative and technical staff, represented by the United Steelworkers (USW), starting July 1, 2023, to June 30, 2026, with 9% across-the-board salary increase at July 1, 2023, 2% at July 1, 2024, and 1.8% at July 1, 2025.
- An arbitrated award for across-the-board salary increases of 8% on July 1, 2022, the third year of a three-year agreement with faculty and librarians starting July 1, 2020, to June 30, 2023.
- Three-year agreement with the CUPE, Local 3902, Unit 1 representing students, mainly graduate students, working as teaching assistants, teaching laboratory assistants, markers, graders, and instructors starting January 1, 2024, to December 31, 2026. Compensation increases of 9% at January 1, 2024, 2% at January 1, 2025, and 1.8% at January 1, 2026.

Figure 7: Salaries and Benefits
 (\$ millions) for the year ended April 30



Employee benefits expenses of \$456 million for the year is made up of employee future benefits expenses of \$224 million and other employee benefits expenses of \$232 million.⁶ Other employee benefits expenses include, for example, the cost of legislated benefits (e.g., Canada Pension Plan and Employment

⁵ A total of 13,132 Sessional, Clinical and Research Associates also have teaching and research responsibilities.

⁶ Employee future benefits represent benefits to be provided to employees in the future based on service in the current year. They include pensions, long-term disability insurance, cost of living adjustments for survivor income, and medical benefits for pensioners. These are accounted for using the accrual basis of accounting and therefore reflect the cost of providing these benefits irrespective of the amount of funding provided in support of these benefits.

Insurance), medical benefits for active staff, educational support, life insurance, and several types of leaves.

The University is a member of the University Pension Plan Ontario (“UPP”), which is a multi-employer defined benefit pension plan. The UPP was formally established on January 1, 2020, to cover employees, retired employees, and other members under the currently existing plans at the University of Toronto, University of Guelph and Queen’s University. The assets and liabilities of the University’s registered pension plan (“RPP”) were transferred to the UPP as at July 1, 2021 (the “Effective Date”). As of the Effective Date, the accrual of benefits and contributions under the UPP commenced for members of the RPP, all of whom transferred to the UPP, and benefits and contributions under the RPP ceased. The plan reported an actuarial surplus of \$0.4 billion on a smoothed asset basis as of January 1, 2023.

The University remains responsible to fund any net pension obligations (determined based on the UPP actuarial assumptions) related to service up to the transition date of July 1, 2021, with any deficits to be funded over 15 years. The net pension obligations may fluctuate in the future based on changes to the UPP’s actuarial assumptions and for changes in experience in future periods, which will continue to be the responsibility of the University to fund for the first 10 years, after which the responsibility for such changes becomes gradually shared over the next 10 years with the other participants of the UPP, after which the responsibility is totally shared with all participants. The University does not recognize any share of the UPP’s pension surplus or deficit in its financial statements, but accounts for contributions to the UPP on a defined contribution basis.

At April 30, 2024, the accrued pension obligation of \$140 million in the University’s financial statements relates mainly to its supplemental pension arrangement. The obligation for employee future benefits other than pension at April 30, 2024 is \$699 million. The obligation is determined based on actuarial valuations using accounting assumptions. The annual current service and finance costs are included in the consolidated statement of operations and any actuarial gains or losses are recorded directly in net assets instead of being reported in the consolidated statement of operations.

	Pension obligations		Other benefit plans	
	2024	2023	2024	2023
Plan status (at April 30):				
Assets	\$15 million*	\$7 million	\$135 million	\$135 million
Obligations	\$140 million	\$136 million	\$699 million	\$803 million
Deficit	\$125 million	\$129 million	\$564 million	\$668 million

* In addition to these assets, the University has set aside a pension special payment reserve of \$175 million in internally restricted net assets, including a payment of \$60 million to the UPP as a prepayment of future obligations.

Space

The University has undertaken an ambitious capital construction program to accommodate increased numbers of students and expand and update research infrastructure. This program includes a significant expansion of the Mississauga and Scarborough campuses and further expansion and renovation on the St. George campus. Additional space requirements are partially due to growth in the numbers of graduate students and undergraduate medical students.

The University's future obligations for deferred and pending maintenance of all academic and administrative buildings (excluding campus/utility infrastructure and asbestos containment and removal) across all three campuses increased from \$961 million in 2023 to \$1.2 billion in 2024. Most of the growth can be attributed to two key factors - (i) persistent high inflation as the cost of non-residential building construction in the City of Toronto grew at the fastest rate in the last 40 years; and (ii) building systems simultaneously approaching end of useful life as many of these systems were constructed during two periods of large-scale facility growth at the University. This obligation will continue to be managed strategically to ensure the reliability of building systems and prevent unexpected failures and incidents.

The University is also planning to address deferred maintenance in the context of climate change. It is well established that climate change poses a significant risk to physical infrastructure. Decarbonization and infrastructure resilience are key prevention and mitigation strategies being employed alongside deferred maintenance. Project Leap, a \$138-million infrastructure project which commenced in 2024, will cut emissions in half on the St. George campus by phasing out natural gas in favour of electricity in the campus's central steam plant and carry out deep energy retrofits to some of the most energy-intensive buildings.

The University continues to participate with all other Ontario universities in a study to assess the deferred maintenance liability. The methodology has recently been updated to include the associated costs of professional services and consulting fees in determining the deferred maintenance obligations of every university in the Province. The long-range academic and budget plan for 2024-25 through 2028-29 includes increases to our deferred maintenance capital budget to allow for increased investments in physical infrastructure.

In 2020, the University spent \$13 million on the construction of the Schwartz Reisman Innovation Campus, \$9 million on the UTM Meeting Place and Design building and \$7 million on the UTM Science Building.

In 2021, the University spent an additional \$35 million on the construction of the Schwartz Reisman Innovation Campus and \$35 million on the UTM Science Building. The University also spent \$30 million on the construction of the UTSC Student Residence, \$14 million on the Robarts Library Pavilion, \$10 million on the Fitzgerald Building Revitalization, \$7 million on the Landscape of Landmark Quality, and \$6 million on the UTSC Instructional Centre II.

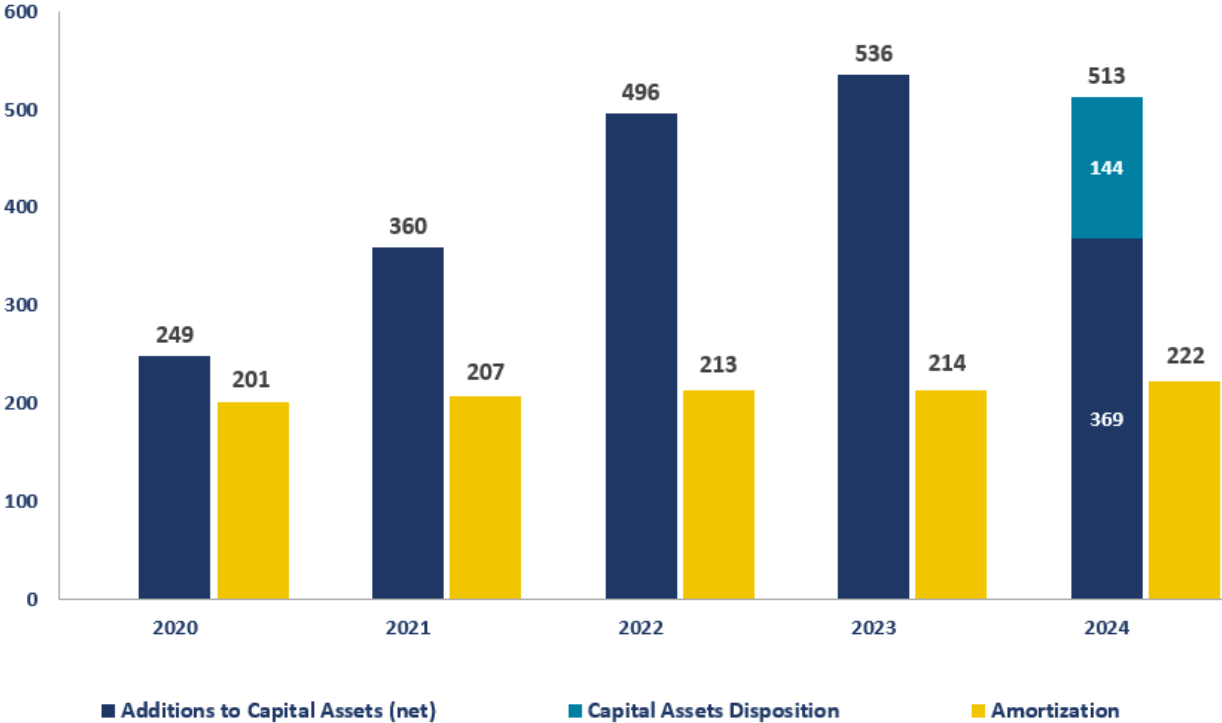
In 2022, the University spent an additional \$77 million on the construction of the Schwartz Reisman Innovation Campus, \$61 million on the UTM Science Building, \$46 million on the construction of the UTSC Student Residence, \$27 million on the Fitzgerald Building Revitalization, and \$21 million on the UTSC Instructional Centre II.

In 2023, the University spent an additional \$43 million on the construction of the Schwartz Reisman Innovation Campus, \$30 million on the UTM Science Building, \$43 million on the construction of the UTSC Student Residence, \$13 million on the Fitzgerald Building Revitalization, \$21 million on the Academic Wood Tower and \$47 million on the UTSC Instructional Centre II. The University also spent \$22 million on the new Oak House student residence at the St. George campus.

In 2024, the University spent an additional \$76 million on the construction of the UTSC Instructional Centre II, \$35 million on the new Oak House student residence at the St. George campus, \$27 million on the Academic Wood Tower, \$18 million on the UTSC SAMIH, \$13 million on the UTM Science Building, and \$10 million on the Lash Miller Building expansion. The University also completed construction of the Schwartz Reisman Innovation Campus (Phase 1).

The University also completed construction of Harmony Commons, a student residence located at the Scarborough campus. Harmony Commons was subsequently sold to a related party for \$147 million, however, the University will continue to operate the residence for its students. The University also acquired a 20% share of CampusOne, a residence located near the St. George campus. Both these transactions give the University access to much needed student housing.

Figure 8: Capital Investment in Infrastructure
(\$ millions) for the year ended April 30



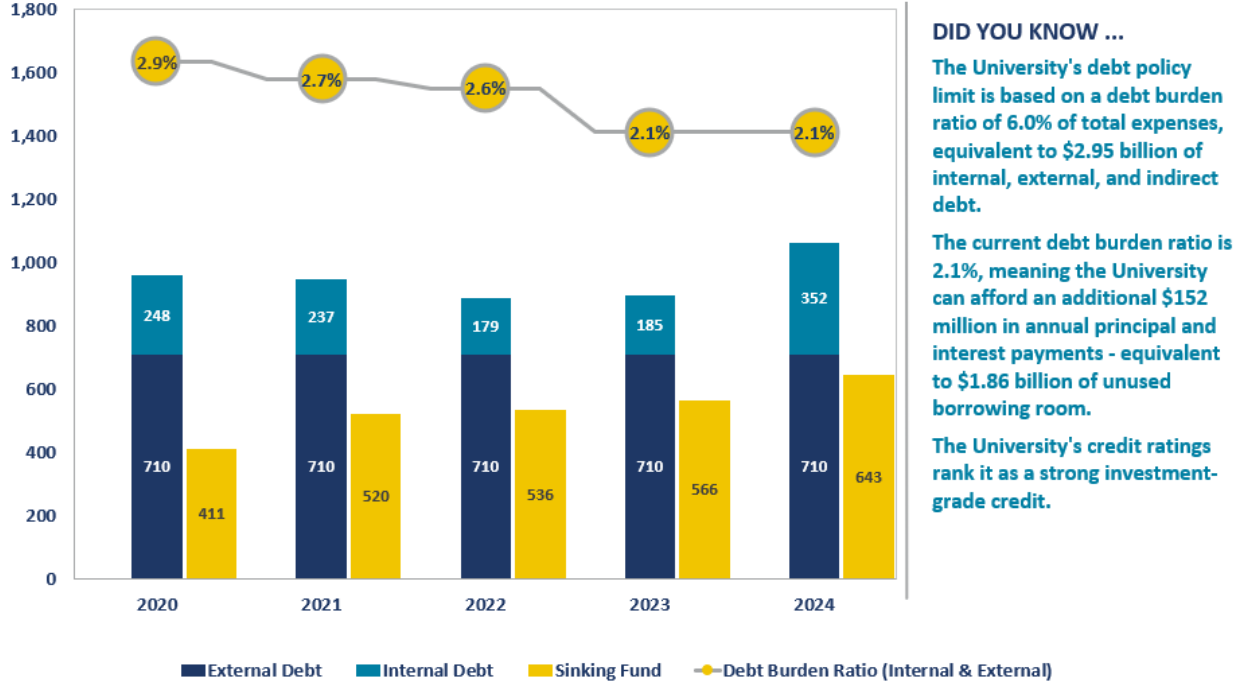
Debt

The University’s debt strategy sets the debt policy limit based on a debt burden ratio of 6.0% (interest plus principal repayments divided by adjusted total expenditures). The University’s definition of debt includes exposure to indirect (off balance sheet) debt held by joint venture partners. Prior to May 1, 2023, the debt policy limit was based on a debt burden ratio of 5.0%, however the definition of debt did not consider indirect debt.

The University is committed to prudently and strategically allocating debt to high priority capital projects. At 6.0% debt burden ratio, the debt strategy provides for a total debt limit of \$2.95 billion at April 30, 2024, made up of external debt capacity of \$1.81 billion plus \$1.14 billion in internal financing. At April 30, 2024, the actual outstanding long-term debt consists of \$710 million (gross of \$1 million of issue costs and premiums) of debentures, and internal debt of \$352 million. At April 30, 2024, the actual debt burden ratio was 2.1%, well below the 6.0% policy limit. The University has a voluntary sinking fund in the amount

of \$643 million that was established for the purposes of accumulating funds to repay the principal of the University’s debentures at maturity.

Figure 9: Outstanding Debt
 (\$ millions) for the year ended April 30



DID YOU KNOW ...

The University’s debt policy limit is based on a debt burden ratio of 6.0% of total expenses, equivalent to \$2.95 billion of internal, external, and indirect debt.

The current debt burden ratio is 2.1%, meaning the University can afford an additional \$152 million in annual principal and interest payments - equivalent to \$1.86 billion of unused borrowing room.

The University’s credit ratings rank it as a strong investment-grade credit.

During the year, as part of Project Leap, the University secured two new credit facilities to fund the acquisition of clean and energy efficient equipment for use at its St. George campus in order to significantly reduce the University’s annual carbon emissions. At April 30th, the University had not yet drawn on these facilities.

At April 30, 2024, the University’s long-term credit ratings are Aa1 with stable outlook (Moody’s Investors Service), AA+ with stable outlook (S & P Global Ratings), and AA with stable trends (DBRS Morningstar), which ranks the University as a strong investment-grade credit. All credit rating agencies rate the University above the Province of Ontario.

Donations

All fundraising conducted on behalf of the University’s faculties, colleges, schools, and divisions is done in service to academic plans and priorities approved by the Provost with the involvement of Principals, Deans and faculty.

Immediately following the successful closure of the Boundless campaign on December 31, 2018, with \$2.64 billion raised, the University entered the quiet phase of the new Defy Gravity campaign that will elevate the University’s position as one of the world’s leading public universities and advance the University community’s outsized impact in solving complex social, economic, and health problems. The

campaign will also seek to engage 225,000 alumni in one million contributions of time and talent and to raise \$4 billion for the University’s highest priorities—a target that reflects the ambition and scale of the University’s community and its potential for global impact. Since January 1, 2019, the campaign has seen significant growth in fundraising momentum and alumni engagement.

For the period May 1, 2023 to April 30, 2024, the University raised a total of \$312 million.⁷ This amount includes \$258 million in pledges and gifts (donations) and \$54 million in philanthropic research grants from non-government sources.

Total fundraising performance (pledges, gifts, and grants) for the years ended April 30 was as follows:

(millions of dollars)			
Year	Pledges and gifts raised	Philanthropic research grants	Total
2024	258	54	312
2023	256	52	308
2022	365	45	410
2021 ⁸	406	39	445
2020	196	40	236

Donations⁹ are recorded in the financial statements as follows:

- Unrestricted expendable donations are recorded as revenue when received
- Restricted expendable donations are recorded as revenue when the related expenditures are incurred
- Unspent restricted expendable donations are recorded as liabilities (deferred contributions or deferred capital contributions)
- Endowed donations are not recorded as revenue, rather, they are added directly to endowments, as additions to net assets.

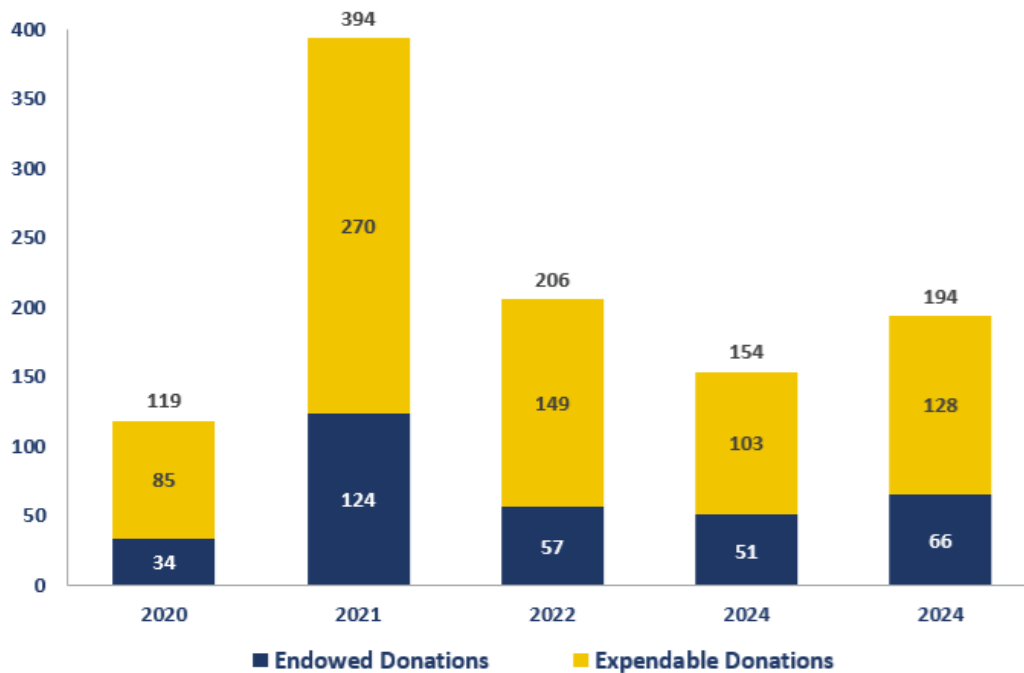
In 2024, donations received by the University (excluding receipts by the federated universities, other affiliated institutions, philanthropic research grants and donations to partner hospitals) totaled \$194 million and were reported as follows: \$155 million in expendable donations was reported as revenue, of which \$128 million was received in the current year and \$27 million was received and deferred in prior years, and \$66 million was added directly to endowments. It should be noted that the following graph tracks donations received by fiscal year. There is usually a lag between the growth in pledges and related commitments, and the actual cash receipt of funds.

⁷ This number includes federated universities and other affiliated institutions, but excludes donations to partner hospitals.

⁸ In fiscal 2021, the University received \$394 million in donations of which \$250 million (\$79 million endowed and \$171 million expendable) was from the Temerty Foundation, established by James and Louise Temerty, making it the single largest gift in Canadian history.

⁹ Donations revenue recorded in the University’s financial statements does not include donations to the federated universities: Victoria University, University of St. Michael’s College, and The University of Trinity College. Nor does it include philanthropic research grants, which are recorded as government and other grants revenue for restricted purposes.

Figure 10: Total Cash and Gifts-in-Kind Donations Received
(\$ millions) for the year ended April 30



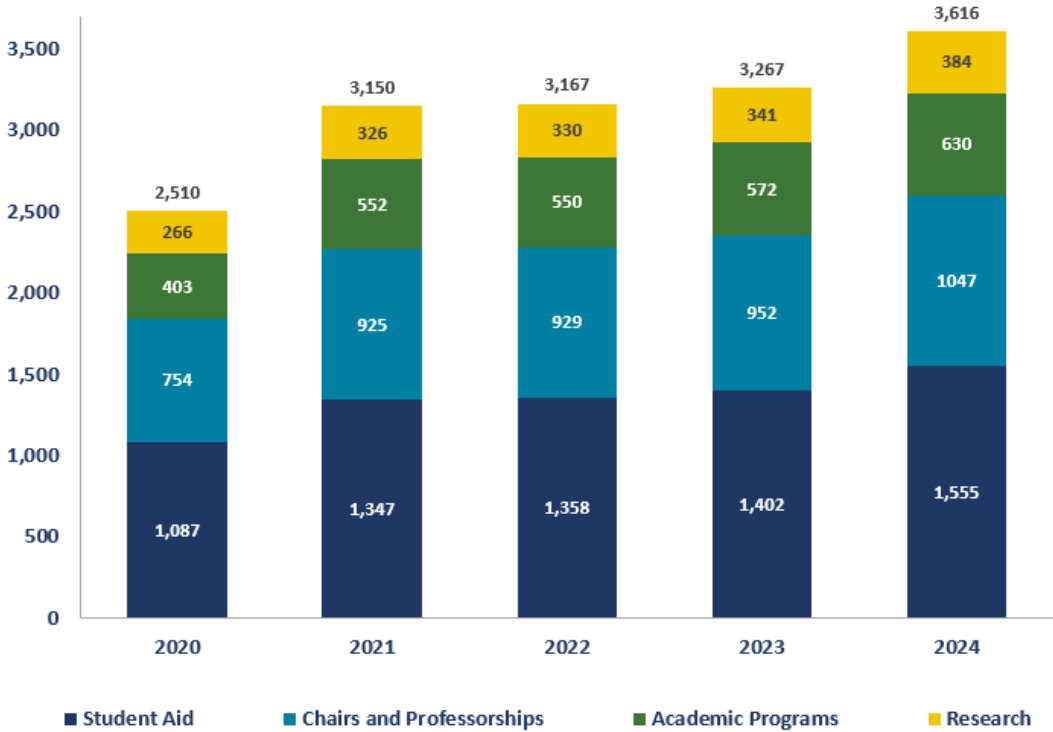
Endowments

Endowments are funds that are subject to restrictions relating both to capital and to investment earnings. The investment income earned on endowments are subject to the University’s preservation of capital policy and must be used in accordance with purposes jointly agreed upon by the University and donors, or as determined by Governing Council. Endowments are not available for use in support of general operating activities.

Endowments are managed in a unitized pool with an annual spending rate. The University’s endowment spending objective is to provide a predictable amount for spending (payout) each year that increases with inflation. To do this, the University preserves capital by constraining the annual spending rate and setting funds aside when investment returns are good. This strategy protects against inflation and creates a provision for investment return fluctuations from which funds can be released to maintain spending when there is a moderate downturn in the financial markets. The annual spending rate is expected to be between 3% and 5% of the opening market value of endowments. In 2024, the University implemented a new Advancement Investment Model (AIM) to provide a predictable source of income that supports strategic investment in fundraising and the University’s ambitious plans to grow its annual fundraising results. AIM will include an annual levy on the endowment payout. In 2024, \$6.7 million, or 0.24% of the opening market value of the endowment, will be directed to AIM, while the vast majority of the annual payout (\$115 million of \$122 million) will be distributed to individual endowment funds per normal practice. AIM is based on similar models used in other major Canadian and U.S. public and private institutions.

At April 30, 2024, there were more than 7,200 individual endowment funds, usually supported by an agreement between the University and a donor or reflecting a collection of small donations with common restrictions. The University’s endowment market value was \$3.6 billion (compared to book value of \$3.07 billion including full inflation protection of \$930 million). This leaves a preservation above inflation (provision for investment return fluctuations) of \$543 million against a possible future market downturn. The majority of endowments are in support of student aid (\$1.6 billion) and chairs and professorships (\$1.0 billion).

Figure 11: Endowments at Fair Value
(\$ millions) at April 30



In fiscal 2024, the total fair value of endowments increased by \$349 million as follows:

- \$218 million increase on externally restricted endowments, consisting of a \$324 million investment gain and a \$106 million withdrawal for payout
- \$38 million increase on internally restricted endowments, consisting of a \$54 million investment gain and a \$16 million withdrawal for payout
- \$66 million of externally endowed donations and grants
- \$27 million transfer into endowments

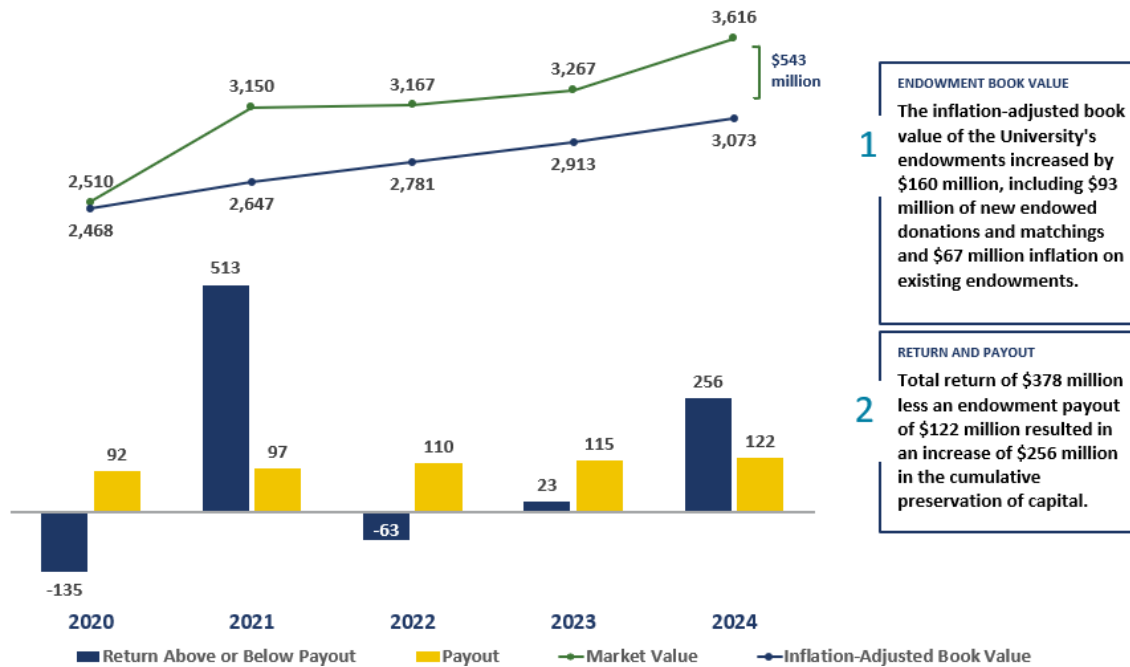
In fiscal 2023, the total fair value of endowments increased by \$100 million as follows:

- \$22 million increase on externally restricted endowments, consisting of a \$121 million investment gain and a \$99 million withdrawal for payout

- \$1 million increase on internally restricted endowments, consisting of a \$17 million investment gain and a \$16 million withdrawal for payout
- \$55 million of externally endowed donations and grants
- \$22 million transfer into endowments

The following diagram shows the preservation of capital and payout over the five-year period starting in 2020:

Figure 12: Endowment Market Value, Preservation of Capital, Return, and Payout
(\$ millions) for the year ended April 30



Investment Earnings

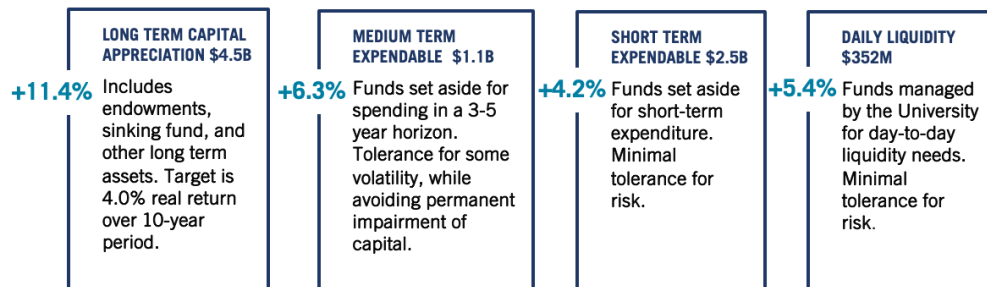
Total investment earnings for the year amounted to \$724 million (gross of \$67 million in fees and other expenses) consisting of \$425 million gain on investments held for endowments and \$299 million gain on other investments. These earnings were recorded in the financial statements as follows:

- \$425 million gains on investments held for endowments (gross of \$47 million in fees and other expenses), of which:
 - \$218 million investment gain was recorded as a direct increase to endowments in the consolidated statement of changes in net assets
 - \$207 million was recorded as investment income in the consolidated statement of operations, of which
 - \$122 million was made available for spending
 - \$47 million in fees and other expenses

- \$38 million gain on internally restricted endowments
- \$299 million gain on other investments (gross of \$20 million in fees and other expenses) was recorded as an increase of investment income in the consolidated statement of operations

Figure 13: Investment Returns for the year ended April 30, 2024

INVESTMENT RETURNS



RISK TOLERANCE AND RETURN OBJECTIVES

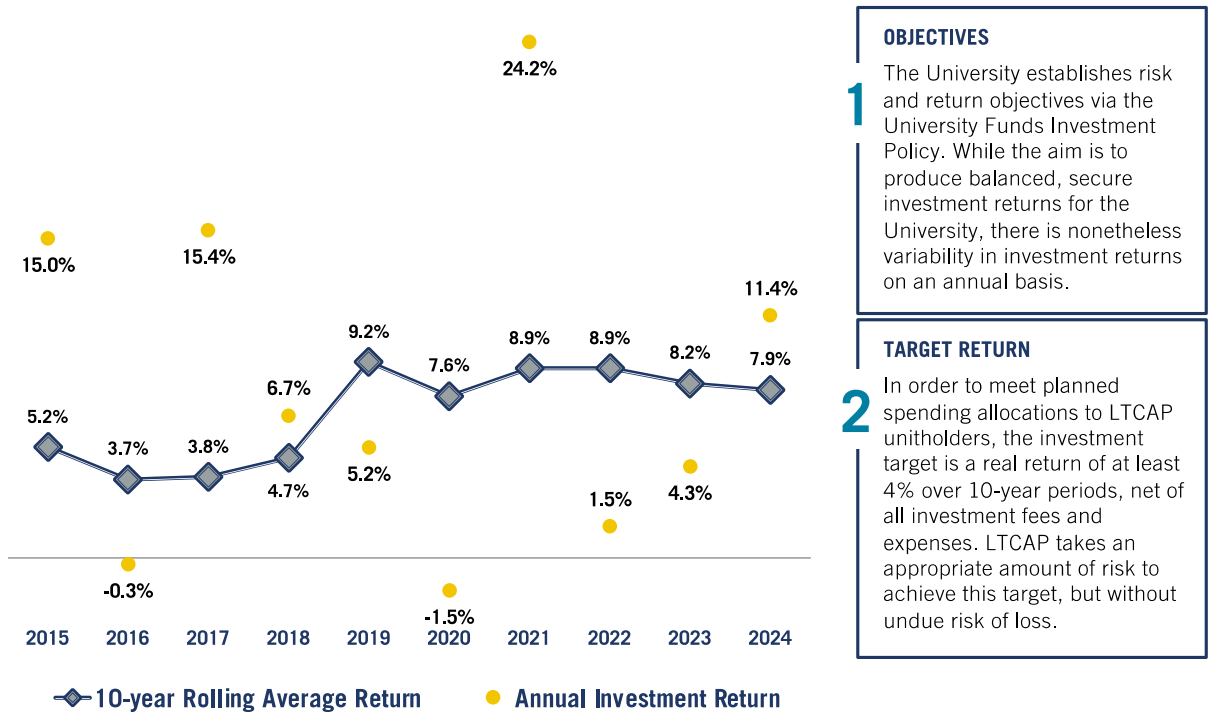
The University establishes the investment risk and return objectives for each of these pools via the University Funds Investment Policy, which is approved by the Business Board. These objectives reflect the University's liability requirements and aim to produce balanced, secure returns for the University over time.

Almost all of the University's investments are invested in the long-term capital appreciation pool ("LTCAP") or the expendable funds investment pool ("EFIP"). The University establishes the investment risk and return objectives for each of these pools via the University Funds Investment Policy, which is approved by the Business Board. These objectives reflect the liability requirements and aim to produce balanced, secure returns for the University. Nonetheless, there is variability in investment returns on an annual basis. The actual investment return is a key determinant of whether the University records a net income or a net loss for the year.

Long-term Capital Appreciation Pool

The fair value of LTCAP was \$4.5 billion at April 30, 2024, of which \$3.6 billion was for endowments, representing 81.2% of the balance invested in LTCAP.

Figure 14: Long Term Capital Appreciation Pool (LTCAP) Returns
Annual and Ten-year Rolling Average



In order to meet planned spending allocations to LTCAP unitholders, the investment target is a real investment return of at least 4% over 10-year periods, net of all investment fees and expenses.¹⁰ The University evaluates investment performance for the LTCAP against the target investment return and risk limits, as well as against the returns of a benchmark Reference Portfolio. The primary objective is the achievement of the LTCAP target investment return over the long term, while controlling risk within the specified risk limits. The Reference Portfolio serves as an objective yardstick for measuring the value gained or lost through the University of Toronto Asset Management Corporation’s (“UTAM”) investment management activities compared to the returns that would be available in the market using a low-cost, passive investment approach. LTCAP takes an appropriate amount of risk to achieve its target. Despite considerable volatility in capital markets, LTCAP realized a return of 11.4% (net of all fees and expenses) during fiscal year 2024. LTCAP’s fiscal year return benefited from a significant rebound in capital markets that began in Q4 2023. Over the same period, the Reference Portfolio returned 11.5%. UTAM continues to add significant value to investment performance over the long term.

¹⁰ Prior to June 2017, the investment return and risk targets for LTCAP were a 4% investment return plus inflation, net of all investment fees and expenses, and a 10% return volatility risk target (representing one standard deviation), over a ten-year period.

Expendable Funds Investment Pool

The investment policy for EFIP reflects very short-term investments managed by the University and short-term and medium-term portfolios managed by UTAM.

EFIP is invested in fixed income instruments, including bonds, fixed income derivatives, as well as cash and cash equivalent instruments. Fixed income investments are sensitive to interest rate movements, where, all things equal, they are subject to mark-to-market gains when interest rates decrease, and mark-to-market losses when interest rates increase. During the fiscal year, EFIP achieved a return of 4.8% (net of all fees and expenses). The primary driver of the return was the portfolio yield. Over the same period, the EFIP benchmark recorded a return of 3.5%.

The EFIP short-term portfolio is invested in total return swaps that reference a Canadian short-term fixed income index, as well as in cash and cash equivalent instruments. The duration of this portfolio was approximately 1.4 years at the end of the fiscal year.¹¹ Overall, the EFIP short-term portfolio realized a return of 4.2% (net of all fees and expenses) during the fiscal year, which compared to its benchmark return of 3.6% over the same period. Both the total return swaps and the cash and cash equivalent instruments generated positive returns during the period.

The EFIP medium-term portfolio is invested in longer term fixed income securities compared to the short-term portfolio. The duration of this portfolio was approximately 5.0 years at the end of the fiscal year. During the fiscal year, the portfolio achieved a return of 6.3% (net of all fees and expenses). The return was primarily driven by the portfolio yield. The EFIP medium-term portfolio benchmark returned 3.3% in the fiscal year.

The return objective and risk tolerance for each category of EFIP funds (excluding funds loaned internally) is as follows:

	Risk Tolerance	Return Objective
Investments managed by the University	Minimal risk	30-day Treasury bill return
Short-term portfolio managed by UTAM	Minimal risk	50% of the Canadian Overnight Repo Rate Average (CORRA) + 10bps plus 50% of the FTSE short-term universe ex Fossil Fuels Enhanced TRI
Medium-term portfolio managed by UTAM	Low risk of losses over a 3-to-5-year period (i.e., avoidance of permanent capital impairment) with mark-to-market fluctuations tolerated over shorter time horizons	FTSE Corporate BBB Index ex Fossil Fuels Enhanced TRI

¹¹ Duration is a measure of interest rate sensitivity of the price of a fixed income instrument. Duration is primarily impacted by a fixed income security's coupon rate, yield and remaining time to maturity. All things equal, an immediate increase in interest rates of 100 bps (1%) would result in a fixed income instrument with a duration of 5 years losing 5% of its value (i.e., the loss would be equivalent to its duration).

The fair values and returns for the fiscal year were as follows:

	2024		2023	
	Fair Value	Total Return	Fair Value	Total Return
Investments managed by the University	\$352 million	5.42%	\$221 million	3.51%
Short-term portfolio managed by UTAM	\$2.5 billion	4.22%	\$2.6 billion	3.04%
Medium-term portfolio managed by UTAM	\$1.1 billion	6.33%	\$951 million	1.85%

Responsible Investing

UTAM is the investment manager for the University’s LTCAP and EFIP portfolios. UTAM incorporates environmental, social and governance (ESG) factors into its investment decision-making, stewardship activities (engagement, proxy voting and advocacy), and reporting and disclosure. The University believes that ESG factors can have a material impact on the long-term risk and return of a given investment and that incorporating relevant and material ESG issues into the decision-making processes is consistent with the University’s fiduciary duty.

A key component of the University of Toronto’s 2021 climate announcement was the commitment to net zero emissions in the LTCAP portfolio by 2050. This commitment coincided with UTAM joining the Net-Zero Asset Owner Alliance. The Alliance has established a framework for setting interim targets on various decarbonization initiatives to guide members in achieving net zero emissions in their portfolios by 2050. In accordance with the Alliance’s Target Setting Protocol, in 2022 UTAM established interim targets with respect to emissions, engagement and transition financing.

For example, in 2022, UTAM announced a new carbon footprint target for the equity, equity-like and corporate bond component of the LTCAP portfolio – a 50% reduction by 2030, using 2019 baseline levels. UTAM reports its progress towards this new carbon reduction target annually in its [Carbon Footprint Report](#)¹².

¹² <https://www.utam.utoronto.ca/reports/>



Audited Consolidated Financial Statements

For the year ended April 30, 2024



Statement of Administrative Responsibility

The administration of the University of Toronto (the “University”) is responsible for the preparation of the consolidated financial statements, the notes thereto and all other financial information contained in this Financial Report.

The administration has prepared the consolidated financial statements in accordance with Canadian accounting standards for not-for-profit organizations developed by the Chartered Professional Accountants of Canada. The administration believes that the consolidated financial statements present fairly the University’s consolidated financial position as at April 30, 2024, and its consolidated results of operations and its consolidated cash flows for the year then ended. In order to achieve the objective of fair presentation in all material respects, reasonable estimates and judgments were employed. Additionally, management has ensured that financial information presented elsewhere in this Financial Report has been prepared in a manner consistent with that in the consolidated financial statements.

In fulfilling its responsibilities and recognizing the limits inherent in all systems, the administration has developed and maintains a system of internal controls designed to provide reasonable assurance that University assets are safeguarded from permanent loss and that the accounting records are a reliable basis for the preparation of consolidated financial statements.

Aon has been retained by the University in order to provide an estimate of the University’s liability for pension and other employee future benefits. Management has provided the valuation actuary with the information necessary for the completion of the University’s actuarial report and retains ultimate responsibility for the determination and estimation of the pension and other employee future benefits liabilities reported.

Governing Council carries out its responsibility for review of the consolidated financial statements and this Financial Report principally through the Business Board and its Audit Committee. The members of the Audit Committee are not officers or employees of the University. The Audit Committee meets regularly with the administration, as well as the internal auditors and the external auditors, to discuss the results of audit examinations and financial reporting matters and to satisfy itself that each party is properly discharging its responsibilities. The auditors have full access to the Audit Committee with and without the presence of the administration.

The consolidated financial statements as at and for the year ended April 30, 2024 have been reported on by Ernst & Young LLP, the auditors appointed by Governing Council. The independent auditor’s report outlines the scope of their audit and their opinion on the presentation of the information included in the consolidated financial statements.

Trevor Rodgers
Chief Financial Officer

Meric S. Gertler
President

Independent Auditor's Report

To the Members of Governing Council of the **University of Toronto**:

Opinion

We have audited the consolidated financial statements of the **University of Toronto** (the "University"), which comprise the consolidated balance sheet as at April 30, 2024, and the consolidated statement of operations, consolidated statement of changes in net assets and consolidated statement of cash flows for the year then ended, and notes to the consolidated financial statements, including material accounting policy information.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the University as at April 30, 2024, and its consolidated results of operations and its consolidated cash flows for the year then ended in accordance with Canadian accounting standards for not-for-profit organizations.

Basis for opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's responsibilities for the audit of the consolidated financial statements* section of our report. We are independent of the University in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Other information

Management is responsible for the other information. The other information comprises the information included in the Financial Report, but does not include the consolidated financial statements and our auditor's report thereon.

Our opinion on the consolidated financial statements does not cover the other information and we do not express any form of assurance conclusion thereon.

In connection with our audit of the consolidated financial statements, our responsibility is to read the other information, and in doing so, consider whether the other information is materially inconsistent with the consolidated financial statements, or our knowledge obtained in the audit or otherwise appears to be materially misstated.

We obtained the Financial Report prior to the date of this auditor's report. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact in this auditor's report. We have nothing to report in this regard.

Responsibilities of management and those charged with governance for the consolidated financial statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian accounting standards for not-for-profit organizations, and for

such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the University's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the University or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the University's financial reporting process.

Auditor's responsibilities for the audit of the consolidated financial statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the University's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the University to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities with the University to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Toronto, Canada
June 27, 2024

UNIVERSITY OF TORONTO
CONSOLIDATED BALANCE SHEET

As at April 30
(millions of dollars)

	2024	2023
ASSETS		
Current		
Cash and cash equivalents	352	221
Short-term investments at fair value (note 3)	576	828
Accounts receivable (note 3)	133	115
Inventories and prepaid expenses	50	45
	1,111	1,209
Investments at fair value (notes 3, 17 and 19)	7,450	6,657
Other long-term investments (note 4)	31	-
Other long-term assets (note 5)	176	-
Capital assets, net (note 6)	5,962	5,815
	14,730	13,681
LIABILITIES		
Current		
Accounts payable and accrued liabilities (notes 3, 9, 16 and 19)	894	728
Deferred contributions (note 10)	1,127	1,054
	2,021	1,782
Accrued pension liability (note 7)	140	136
Employee future benefit obligation other than pension (note 7)	699	803
Long-term debt (note 8)	709	709
Deferred capital contributions (note 11)	1,204	1,217
	4,773	4,647
NET ASSETS		
Deficit	(500)	(483)
Internally restricted (note 12)	6,841	6,250
Endowments (notes 13, 14 and 15)	3,616	3,267
	9,957	9,034
	14,730	13,681

Contingencies, commitments and collections (notes 3, 4e, 6, 20 and 21)

See accompanying notes

On behalf of Governing Council:

Anna Kennedy
Chair

Meric S. Gertler
President

UNIVERSITY OF TORONTO
CONSOLIDATED STATEMENT OF OPERATIONS

For the year ended April 30
(millions of dollars)

	2024	2023
REVENUES		
Student fees	2,290	2,204
Government grants for general operations	726	719
Government and other grants for restricted purposes (note 18)	510	468
Sales, services and sundry income	453	435
Investment income (notes 3 and 13)	506	312
Donations (note 17)	155	137
	4,640	4,275
EXPENSES		
Salaries	2,068	1,821
Employee benefits (note 7)	456	409
Scholarships, fellowships and bursaries	364	346
Materials, supplies and services	311	287
Amortization of capital assets	222	214
Repairs, maintenance and leases	204	183
Inter-institutional contributions	147	137
Cost of sales and services	139	130
Utilities	61	55
Travel and conferences	66	50
Interest on long-term debt	38	38
Other	56	54
	4,132	3,724
NET INCOME	508	551

See accompanying notes

UNIVERSITY OF TORONTO
CONSOLIDATED STATEMENT OF CHANGES IN NET ASSETS
For the year ended April 30
(millions of dollars)

	Deficit	Internally restricted (note 12)	Endowments (note 13)	2024 Total	2023 Total
Net assets, beginning of year	(483)	6,250	3,267	9,034	8,503
Adjustment to opening balance for employee future benefits and internally restricted net assets (note 7)	-	-	-	-	(84)
Net assets, beginning of year, as restated	(483)	6,250	3,267	9,034	8,419
Net income	508	-	-	508	551
Net change in internally restricted (note 12)	(591)	591	-	-	-
Remeasurements and other items (note 7)	131	-	-	131	(13)
Investment gain on externally restricted endowments (note 13)	-	-	218	218	22
Externally endowed contributions					
- donations (note 17)	-	-	66	66	51
- grants (note 18)	-	-	-	-	4
Transfer to internally restricted endowments (note 13)					
- investment gain	(38)	-	38	-	-
Transfer to endowments (note 13)					
- donations	(8)	-	8	-	-
- matching funds	(19)	-	19	-	-
Net assets, end of year	(500)	6,841	3,616	9,957	9,034

See accompanying notes

UNIVERSITY OF TORONTO
CONSOLIDATED STATEMENT OF CASH FLOWS
For the year ended April 30
(millions of dollars)

	2024	2023
OPERATING ACTIVITIES		
Net income	508	551
Add (deduct) non-cash items:		
Amortization of capital assets	222	214
Amortization of deferred capital contributions	(75)	(74)
Net unrealized gains from investments	(420)	(250)
Employee future benefits expense	224	203
Employee future benefits contributions	(193)	(175)
Net change in other non-cash items (note 16)	196	(88)
	462	381
INVESTING ACTIVITIES		
Net sale of short-term investments	252	37
Net purchase of investments	(155)	(127)
Net purchase of other long-term investments	(31)	-
Increase in loans receivable	(116)	-
Net purchase of capital assets (note 16)	(409)	(512)
	(459)	(602)
FINANCING ACTIVITIES		
Contributions for capital asset purchases	62	54
Endowment contributions		
- donations	66	51
- grants	-	4
	128	109
Net increase (decrease) in cash and cash equivalents during the year	131	(112)
Cash and cash equivalents, beginning of year	221	333
Cash and cash equivalents, end of year	352	221

See accompanying notes

Notes to the Consolidated Financial Statements

(All amounts are in millions of dollars unless otherwise indicated)

1. Description

The Governing Council of the University of Toronto, which operates under the name University of Toronto (the “University”), is a corporation under the *University of Toronto Act*, a statute of the Legislative Assembly of Ontario. The University is an institution dedicated to providing post-secondary education and to conducting research. The University’s vision is to be a leader among the world’s best public universities in its discovery, preservation and sharing of knowledge through its teaching and research and its commitment to excellence and equity.

These consolidated financial statements include the assets, liabilities, revenues, expenses, and other transactions of all the operations and organizations, including wholly owned subsidiaries, under the jurisdiction of Governing Council. These consolidated financial statements do not include the assets, liabilities and operations of Victoria University, The University of Trinity College, University of St. Michael’s College, Sunnybrook Health Sciences Centre (“Sunnybrook”) and the affiliated colleges under the memorandum of agreement with the Toronto School of Theology, each of which is a separate, non-controlled corporate body with separate financial statements.

The University holds title to the land and original buildings of Sunnybrook. The land and original buildings were acquired for the sum of one dollar and are used for hospital purposes and for related medical research and teaching purposes. The property is leased to the Board of Directors of Sunnybrook, a separate corporation, under a ground lease, which is perpetually renewable every 21 years at the option of the Board of Directors of Sunnybrook.

The University is a registered charitable organization and, as such, is exempt from income taxes under the *Income Tax Act* (Canada).

2. Summary of significant accounting policies

These consolidated financial statements have been prepared in accordance with Part III of the *CPA Canada Handbook – Accounting*, which sets out generally accepted accounting principles (“GAAP”) for not-for-profit organizations in Canada and includes the significant accounting policies summarized below:

a. Investments and investment income

Investments are carried at fair value except for the real estate directly held by the University for investment purposes. Fair value amounts represent estimates of the consideration that would be agreed on between knowledgeable, willing parties who are under no compulsion to act. It is best evidenced by a quoted market price if one exists. The calculation of estimated fair value is based upon market conditions at a specific point in time and may not be reflective of future fair values.

The value of investments recorded in the consolidated financial statements is determined as follows:

- i. Short-term notes and treasury bills are valued based on cost plus accrued interest, which approximates fair value. Money market funds are valued based on closing quoted market prices.

- ii. Bonds and publicly traded equities are valued based on quoted market prices. If quoted market prices are not available for bonds, estimated values are calculated using discounted cash flows based on current market yields and comparable securities, as appropriate.
- iii. Investments in pooled funds (other than private investment interests and hedge funds) are valued at their reported net asset value per unit.
- iv. Hedge funds are valued based on the most recently available reported net asset value per unit, adjusted for the expected rate of return of the fund through April 30. The University believes the carrying amount of these financial instruments is a reasonable estimate of fair value.
- v. Private investment interests consisting of private investments and real assets comprise private externally managed pooled funds with underlying investments in equities, debt, real estate assets, infrastructure assets and commodities. The investment managers of these interests perform and provide valuations of the underlying investments on a periodic basis. Annual financial statements of the private investment interests are audited and are also provided by the investment managers. The value of the investments in these interests is based on the latest valuations provided (typically December 31), adjusted for subsequent cash receipts and distributions from the fund, and cash disbursements to the fund through April 30. The University believes that the carrying amount of these financial instruments is a reasonable estimate of fair value. Because private investments are not readily traded, their estimated values are subject to uncertainty and therefore may differ from the value that would have been used had a ready market for such investments existed.
- vi. Real estate directly held by the University for investment purposes is originally valued at cost and, when donated, at the value determined through an appraisal process at the date of donation. Subsequently, real estate is valued at cost less any provision for impairment.

Investment transactions are recorded on a trade date basis and transaction costs are expensed as incurred.

Investment income is recorded on an accrual basis, consisting of interest, dividends, income distributions from pooled funds and realized and unrealized gains and losses. Investment income is recorded as revenue in the consolidated statement of operations except for investment income earned on externally restricted endowments, for which only the amount made available for spending is recorded as revenue. In years where the investment income earned is more than the amount made available for spending, the excess is recorded as a direct increase in endowments. In years where the investment income earned is below the amount made available for spending, the shortfall is recorded as a direct decrease in endowments.

b. Derivative financial instruments

Derivative financial instruments are used to manage particular market and currency exposures for risk management purposes primarily with respect to the University's investments and as a substitute for more traditional investments. Derivative financial instruments and synthetic products that may be employed include bonds, equity and currency futures, options, swaps and forward contracts. The majority of the notional exposure of the derivative financial instruments (except for currency derivatives) is backed by liquid assets (short-term investments), reducing the use of leverage. The fair value of derivative financial instruments reflects the daily quoted market amount of those instruments, thereby taking into account the current unrealized gains or losses on open contracts. Investment dealer quotes or quotes from a bank are available for substantially all the University's derivative financial instruments.

Derivative financial instruments are carried at fair value, with changes in fair value during the year recorded in the consolidated statement of operations.

c. Investments in significantly influenced entities and interests in joint venture arrangements

Joint ventures and investments in for-profit entities subject to significant influence are accounted for using the equity method, whereby the investment is initially recorded at cost, net of any impairment and adjusted thereafter for the University's share of the entity's net surplus or deficit and any further impairments. Any distributions received are accounted for as a reduction in the investment.

d. Senior unsecured debentures and other long-term debt

Senior unsecured debentures and other long-term debt are initially recorded at fair value and subsequently measured at amortized cost using the effective interest rate method. Senior unsecured debentures and other long-term debt are reported net of related premiums, discounts and transaction issue costs.

e. Other financial instruments

Other financial instruments, including cash and cash equivalents, accounts receivable, government assistance receivable, loans receivable and accounts payable and accrued liabilities, are initially recorded at their fair value. They are not subsequently revalued and continue to be carried at this value, which represents cost, net of any provisions for impairment.

f. Cash and cash equivalents

Cash and cash equivalents consist of balances with banks and investments in money market funds. Cash and investments meeting the definition of cash and cash equivalents held for investing rather than liquidity purposes are classified as investments.

g. Inventory valuation

Retail inventories are carried at the lower of cost, determined using the first-in, first-out method, and net realizable value.

h. Employee benefit plans

(i). Pension plans

The University is a member of the University Pension Plan Ontario ("UPP"), which is a multi-employer jointly sponsored, defined benefit plan. The University does not recognize any share of the UPP's pension surplus or deficit as insufficient information is available to identify the University's share of the underlying pension assets and liabilities. The University also accounts for its contributions to the UPP on a defined contribution basis. The University's contributions are expensed in the period they come due.

The University also provides an unfunded and unregistered Supplementary Account Plan ("SAP"). The SAP is a defined contribution arrangement established to provide retirement income on the portion of eligible members' (faculty members, librarians, and professional or managerial staff, who are active members of the UPP) salary that is not covered by the UPP, up to a specified cap. The contribution of 10% of the eligible salary and the investment return based on the annual investment return (net of fees and expenses) earned under the UPP are expensed in the year they are earned by eligible members and credited to each member's notional account.

Prior to the SAP, the University had a Supplemental Retirement Arrangement (“SRA”), an unfunded and unregistered arrangement that is now closed for future accruals. The SRA provided defined benefits for retired and deferred vested members whose benefits exceeded the *Income Tax Act* (Canada) maximum pension at the time of their retirement or termination. Finance costs are expensed during the year, while remeasurements and other items, representing actuarial gains and losses, and past service costs, are recognized as a direct increase or decrease in net assets. The accrued liability is determined using a roll-forward technique to estimate the accrued liability using accounting assumptions from the most recent actuarial valuation report.

(ii). Other employee benefits plans

The University maintains other retirement and post-employment benefits for most of its employees and accounts for these using the immediate recognition approach. Under this approach, the University recognizes the amount of the accrued obligation net of the fair value of plan assets in the consolidated balance sheet. Current service and finance costs are expensed during the year, while remeasurements and other items, representing the total of the difference between actual and expected return on plan assets, actuarial gains and losses, and past service costs, are recognized as a direct increase or decrease in net assets. The accrued liability for unfunded plans is prepared using accounting assumptions. Employee future benefit plans’ assets are measured at fair value as at the date of the consolidated balance sheet.

i. Capital assets and collections

Purchased capital assets are recorded at cost. Contributed capital assets are recorded at fair value at the date of contribution. Amortization is provided on a straight-line basis using the following annual rates:

Buildings and land improvements	2.5% - 10%
Equipment and furnishings	4% - 20%
Library books	20%

The University allocates salary and benefit costs related to personnel who work directly on managing capital projects through a project management fee based on 3.25% of construction, furnishings and equipment, and landscaping costs for projects up to \$75 million and 2.50% of those same costs for projects above \$75 million.

Capital assets are reviewed for impairment whenever events or changes in circumstances indicate that the carrying value of an asset may not contribute to the University’s ability to provide goods and services. Any impairment results in a write-down of the capital asset and an expense in the consolidated statement of operations. An impairment loss is not reversed if the fair value of the related capital asset subsequently increases.

The value of library, art and other special collections has been excluded from the consolidated balance sheet except for a nominal value of \$1. Donated collections are recorded as revenue at values based on appraisals by independent appraisers and are expensed in the year received. Purchased collections are expensed in the year they are acquired.

When collections are deaccessioned and then sold, proceeds from the sale are included in deferred contributions and recognized as revenue when the cost of insurance, cleaning, restoration and conservation of works in the collection are expensed.

j. Revenue recognition

The University follows the deferral method of accounting for contributions, which include donations and government grants.

Unrestricted donations, contributed rare books, and other collections are recorded as revenue when received or receivable if amounts can be reasonably estimated and collection is reasonably assured. Due to the uncertainty involved in collecting pledged donations, they are not recognized until received.

Externally restricted contributions, other than endowment contributions, are deferred when initially recorded in the accounts and recognized as revenue in the period in which the related expenses are incurred. Externally restricted amounts can only be used for the purposes designated by external parties. Externally restricted contributions received towards the acquisition of depreciable capital assets are deferred when initially recorded in the accounts and amortized to revenue on the same basis as the related capital assets are amortized.

Endowment contributions and contributions of non-amortizable capital assets are recorded as direct increases in net assets in the year in which they are received or receivable.

Student fees are recorded as revenue when courses and seminars are held. Sales, services and sundry income revenues are recorded at point of sale for goods or when the service has been provided.

k. Foreign currency translation

Monetary assets and liabilities denominated in foreign currencies are translated at the exchange rate in effect at year-end. Operating revenues and expenses are translated at exchange rates in effect on the date of the transaction. Gains or losses arising from these translations are included in income except to the extent that they relate to investments, in which case they are recognized in the same manner as investment income.

l. Use of accounting estimates

The preparation of consolidated financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, related amounts of revenues and expenses, and disclosure of contingent assets and liabilities. Significant areas requiring the use of management estimates include the assumptions used in the determination of the fair value of financial instruments where the values are based on non-observable inputs that are supported by little or no market activity, the valuation of pension and other retirement benefit obligations and the recording of contingencies. Actual results could differ from those estimates.

m. Contributed services and materials

Volunteers contribute an indeterminable number of hours per year. Because of the difficulty of determining their fair value, contributed services and materials are not recognized in the consolidated financial statements.

3. Investments

The University's investments are managed using two pools: the long-term capital appreciation pool ("LTCAP"), and the expendable funds investment pool ("EFIP"). LTCAP mainly includes endowment funds, the voluntary sinking fund (note 8) established to repay the principal of the University's debentures at

maturity and funds set aside to cover long-term disability payments (note 7). EFIP consists mainly of the University's working capital for operations. The University of Toronto Asset Management Corporation ("UTAM") manages each of the pools according to the investment return target and risk tolerance of each pool as described in the University Funds Investment Policy. UTAM incorporates environmental, social and governance factors into its investment decision-making and practices active ownership in its management of both portfolios.

The table below shows the University's investments at fair value, mapped into the Reference Portfolio asset classes for the LTCAP and investment benchmarks for EFIP:

	2024			2023		
	LTCAP	EFIP	Total	LTCAP	EFIP	Total
Short-term investments	(560)	1,136	576	(515)	1,343	828
Government and corporate bonds and other fixed income investments	1,789	2,439	4,228	1,586	2,217	3,803
Canadian equities	45	-	45	42	1	43
United States equities	1,172	-	1,172	917	2	919
International equities	415	-	415	384	-	384
Emerging markets equities	175	-	175	160	-	160
Global equities	875	-	875	880	-	880
Other	540	-	540	468	-	468
	4,451	3,575	8,026	3,922	3,563	7,485
Less amounts reported as short-term investments	560	(1,136)	(576)	515	(1,343)	(828)
Total long-term investments	5,011	2,439	7,450	4,437	2,220	6,657

The University has adopted an investment benchmark called the Reference Portfolio for LTCAP, which has an asset mix that reflects the University's long-term return objective and risk appetite for this pool. The Reference Portfolio is designed to be a simple portfolio that can be easily implemented, and it only includes public market asset classes. However, the actual investments in LTCAP include asset classes and strategies, such as hedge funds and private investments, that are not represented in the Reference Portfolio. These other investments have been reclassified and mapped to the most appropriate Reference Portfolio asset classes in the table above. In some cases, derivative financial instruments are used to obtain market exposures to various asset classes. The majority of the notional exposure of derivative financial instruments (except for currency derivatives) is backed by liquid assets (short-term investments), reducing the use of leverage. Leverage is however used to add government bond exposure to the LTCAP portfolio to enhance downside risk protection. The table above includes the notional exposure (including any mark-to-market gains/losses) of derivative financial instruments other than currency derivatives in the Reference Portfolio asset classes.

Short-term investments consist of cash and bank term deposits. The negative amount of short-term investments in the LTCAP represents the notional exposure of the derivative financial instruments that is not backed by liquid assets as a result of the use of leverage. International equities include developed equity markets in Europe, Australasia and the Far East and exclude the United States and Canada. Global equities include all developed equity markets as well as various emerging equity markets. Investments in the "other" category consist mainly of absolute return hedge funds.

The table below shows the fair value of the same investments for each pool without the reallocation of short-term investments (related to derivative instruments), hedge funds, private investments and real assets to the relevant Reference Portfolio asset class or classes.

	2024			2023		
	LTCAP	EFIP	Total	LTCAP	EFIP	Total
Short-term investments	1,504	2,530	4,034	1,121	2,633	3,754
Government and corporate bonds and other fixed income investments	186	1,044	1,230	177	926	1,103
Canadian equities	1	-	1	1	1	2
United States equities	1	-	1	1	2	3
International equities	236	-	236	210	-	210
Emerging markets equities	64	-	64	83	-	83
Global equities	871	-	871	836	-	836
Hedge funds	676	-	676	655	-	655
Private investments	867	-	867	776	-	776
Real assets	45	-	45	62	-	62
Other	-	1	1	-	1	1
Total investments	4,451	3,575	8,026	3,922	3,563	7,485

In fiscal 2024, the University's investment income of \$506 million (2023 - \$312 million) recorded in the consolidated statement of operations consists of income related to investments held for endowments of \$207 million (2023 - \$153 million), gross of \$47 million (2023 - \$37 million) in fees and other expenses (note 13), and a gain of \$299 million (2023 - \$159 million) on investments other than those held for endowments, gross of \$20 million (2023 - \$17 million) in fees and other expenses.

During the year, the University recognized an unrealized gain of \$29 million (2023 - unrealized loss of \$18 million) as a result of the change in fair value of its investments that were estimated using a valuation technique based on assumptions that are not supported by observable market prices or rates for certain of its investments. Management believes there are no other reasonable assumptions for these investments that would generate any material changes in investment income.

Uncalled commitments

As at April 30, 2024, approximately 11.4% (2023 - 11.2%) of the University's investments are invested in private funds managed by third-party managers. These private funds typically take the form of limited partnerships managed by a General Partner. The legal terms and conditions of these private investment funds, which cover various areas of private equity investments, private credit and real asset investments (e.g., real estate, infrastructure), require that investors initially make an unfunded commitment and then remit funds over time (cumulatively up to a maximum of the total committed amount) in response to a series of capital calls issued to the investors by the manager. As at April 30, 2024, the University had uncalled commitments of approximately \$906 million (2023 - \$814 million). The capital committed is called by the manager over a pre-defined investment period, which varies by fund, but is generally between three and five years from the date the private fund closes. In practice, for a variety of reasons, the total amount committed to a private fund is typically not fully called.

Derivative financial instruments

The following table summarizes the notional and fair values of the University's derivative financial instruments:

Contracts	2024			2023		
	Notional value	Fair values		Notional value	Fair values	
		Receivable	Payable		Receivable	Payable
Foreign currency forward						
United States dollars	1,814	-	(15)	1,519	5	-
Other	481	4	-	407	3	-
Equity and bond futures	101	-	(1)	111	1	(1)
Equity and bond swap	3,386	-	(81)	2,892	10	-
Interest rate swap	1	-	-	3	-	-
	5,783	4	(97)	4,932	19	(1)

Derivatives are financial contracts, the value of which is derived from changes in an underlying asset, index of prices or rates, interest rate, foreign exchange rate, etc. The University uses derivative financial instruments as a substitute for traditional investments to manage financial risks and to manage currency exposures. The University has entered into foreign currency forward contracts to manage its exposure to exchange rate fluctuations on investments denominated in foreign currencies in accordance with its hedging policy (note 19).

The University has entered into equity and bond futures contracts, and equity and bond swap contracts to obtain exposure to those asset classes. These derivatives are used as a substitute for traditional investments to obtain market exposures to these asset classes. Equity and bond futures contracts oblige the University to pay or receive the difference between a predetermined amount (the notional amount) and the market value at contract expiry. Equity and bond swap contracts are agreements for the exchange of cash flows based on the notional amount of the contract whereby one party commits to making payments based on the return of an underlying instrument in exchange for fixed or floating interest rate payments. To the extent the total return of the instrument or index underlying the transaction exceeds or falls short of the offsetting interest rate obligation, the University will receive a payment from, or make a payment to, the counterparty.

The notional amounts above do not represent amounts exchanged between parties. Instead, they represent the contractual amount to which a rate or price is applied for computing the cash flows to be exchanged and are therefore not recorded as receivables or payables in the consolidated financial statements. The University may have contracts to buy and sell similar underlying assets; in these cases, the notional amounts are presented above on a gross basis.

Contracts with a positive mark-to-market (fair value) are recorded as receivables, while contracts with a negative mark-to-market are recorded as payables. These are included in accounts receivable, and accounts payable and accrued liabilities, respectively, in the consolidated balance sheet. The maturity dates of the currency forwards and futures contracts as at April 30, 2024 range from May 2024 to December 2024. The maturity dates of the equity and bond swap contracts as at April 30, 2024 range from June 2024 to October 2024. Required collateral of \$2 million (2023 - \$4 million) has been provided to the relevant exchanges against the futures contracts as at April 30, 2024 in the form of short-term investments. As at April 30, 2024, the University had \$2.9 billion (2023 - \$2.5 billion) in short-term

investments compared to the \$3.5 billion (2023 - \$3.0 billion) of notional value of equity and bond futures, and equity and bond swap contracts. Leverage is used to add government bond exposure to the LTCAP portfolio to enhance downside risk protection.

4. Other long-term investments

Other long-term investments consist of the University's interest in other organizations as follows:

	2024	2023
CampusOne Student Residence (note 4a)	31	-
Other (notes 4b, c, d, and e)	-	-
	31	-

a. CampusOne Student Residence

On December 11, 2023, the University acquired a 20% interest in the CampusOne Student Residence ("CampusOne"), a 25-storey, 890-bed student residence building strategically situated adjacent to the St. George campus. The acquisition will provide the University access to much needed student residence spaces. Subject to availability, the University will be able to reserve residence beds on a priority basis. The interest in CampusOne is accounted for in these consolidated financial statements using the equity method; therefore, the University recognizes 20% of CampusOne's excess (deficiency) of revenues over expenses in its consolidated statement of operations and as an investment on the consolidated balance sheet.

The following financial information for CampusOne was prepared in accordance with Canadian accounting standards for private enterprises. Any differences in the reporting framework are not material to the University's consolidated financial statements. Separate financial statements are prepared for CampusOne (as at and for the 18-day period ended December 31, 2023).

	December 31, 2023 (unaudited)
As at	
Total financial and non-financial assets	279
Total financial liabilities	69
Co-owners' equity	210
	For the 18-day period ending December 31, 2023 (unaudited)
Revenues	1
Expenses	1
Operating income	-

b. UTSC Residence Limited Partnership

The University is the general partner of UTSC Residence Limited Partnership, which owns Harmony Commons, a 746-bed student residence situated at the University's Scarborough Campus. Harmony Commons was constructed by the University at a cost of \$144 million and accounted for within construction in progress in capital assets (note 6). Construction of Harmony Commons was completed during the year and subsequently sold to UTSC Residence Limited Partnership for \$147 million.

The University, as general partner, will receive a portion of the profits of UTSC Residence Limited Partnership at a future date based on a profit-sharing formula defined in the limited partnership agreement. The University's interest in UTSC Residence Limited Partnership is accounted for in these consolidated financial statements using the equity method; therefore, the University recognizes its share of UTSC Residence Limited Partnership's excess of revenues over expenses in its consolidated statement of operations and as an investment on the consolidated balance sheet.

The following financial information for UTSC Residence Limited Partnership was prepared in accordance with Canadian accounting standards for private enterprises. Any differences in the reporting framework are not material to the University's consolidated financial statements. Separate financial statements are prepared for UTSC Residence Limited Partnership (as at and for the year ended December 31, 2023).

	December 31, 2023 (unaudited)
Total assets	166
Total liabilities	104
Partners equity	62
Revenues	17
Expenses	-
Net income for the year	17

As at December 31, 2023, the University has not yet benefited in the profit-sharing formula defined in the limited partnership agreement and as such, no amounts have been recorded in these consolidated financial statements as the University's share of the net income.

c. Toronto Pan Am Sports Centre Inc.

The Toronto Pan Am Sports Centre Inc. ("TPASC") is a jointly owned and controlled corporation (a joint corporation pursuant to the *Business Corporations Act* (Ontario) and the *City of Toronto Act* (2006)) by the University and the City of Toronto for the purpose of operating the Toronto Pan Am Sports Centre facilities that include a premier aquatics centre as well as a state-of-the-art training and competition venue. This joint venture is accounted for in these consolidated financial statements using the equity method; therefore, the University recognizes 50% of the joint venture's excess (deficiency) of revenues over expenses in its consolidated statement of operations and as an investment on the consolidated balance sheet.

The following financial information for TPASC was prepared in accordance with Canadian public sector accounting standards and represents the University's 50% share. Any differences in the reporting framework are not material to the University's consolidated financial statements. Separately audited financial statements are prepared for TPASC (as at and for the year ended December 31, 2023).

	December 31, 2023	December 31, 2022
Total financial and non-financial assets	15	14
Total financial liabilities	1	1
Accumulated surplus	14	13
Revenues	7	6
Expenses	7	7
Operating deficit	-	(1)
Cash flows used in operating activities	(1)	(1)
Cash flows used in investing activities	(1)	(1)
Cash flows from financing activities	2	2
Net change in cash	-	-

As at December 31, 2023, the University's share of the accumulated surplus of \$14 million (2022 - \$13 million) represents unspent funds designated in support of major maintenance and capital requirements. No amounts have been recorded in these consolidated financial statements as the University's share of the accumulated surplus is not contemplated to be and is not readily realizable by the University.

During the year, the University paid \$2 million (2023 - \$2 million) in user fees to TPASC representing its share of the cost for using the facilities. During the year, the City of Toronto and the University each acquired an additional 5,360 (2023 - 5,360) common shares of TPASC in exchange for \$2 million (2023 - \$2 million) each representing funding from the Legacy Funding agreement dated December 18, 2014, to be contributed to TPASC to fund capital reserves and operating costs. These transactions occurred in the normal course of business and have been recorded at their exchange amounts, which is the amount agreed upon by both parties.

The construction of the Toronto Pan Am Sports Centre was governed by virtue of an agreement prior to the establishment of TPASC. The University has recorded \$90 million (2023 - \$90 million) in capital assets (note 6), representing the University's 50% share of the construction cost of the facility.

d. TRIUMF Inc.

The University is a member of TRIUMF Inc. (TRIUMF), a not-for-profit corporation, with 20 other universities. Each university has an undivided 1/21 interest in its assets, liabilities, and obligations. The land and buildings it occupies are owned by UBC. The facilities and its operations are funded by federal government grants, and the University has made no direct financial contribution to date. TRIUMF's net assets are not contemplated to be and are not readily realizable by the University. The University's interest in the assets, liabilities, and results of operations of TRIUMF are not included in these consolidated financial statements (note 21c).

The following financial information for TRIUMF was prepared in accordance with Canadian public sector accounting standards, including accounting standards that apply to government not-for-profit organizations, except that all capital assets and related provisions for decommissioning costs, if any, are expensed in the year in which the costs are incurred. Any differences in the reporting framework are not material to the University's consolidated financial statements.

	March 31, 2024 (unaudited)	March 31, 2023
Total assets	58	54
Total liabilities	11	11
Total fund balances	47	43
Revenues	108	101
Expenses	104	99
Excess of revenues over expenses	4	2

e. MaRS Phase 2 Investment Trust

During fiscal 2016, the University acquired a 20% interest in MaRS Phase 2 Investment Trust (the "Trust"), a unit trust governed by the laws of the Province of Ontario, established by deed of trust dated July 15, 2011 with MaRS Discovery District, a charitable organization, as settlor for \$31 million. The Trust was established to develop and manage a 20-storey state-of-the-art building that is a world-class convergence centre dedicated to improving commercial outcomes from Canada's science, technology and social innovations. This investment is accounted for using the equity method. The University has assessed the investment value in the Trust upon acquisition and, as a result, the University has written down the investment to nil at April 30, 2016. There have been no changes to the investment value as at April 30, 2023 and 2024.

During the year, the University made payments of \$12 million (2023 - \$13 million) to the Trust for leasing certain premises and its related operating costs.

These transactions occurred in the normal course of business and have been recorded at their exchange amounts, which is the amount agreed upon by both parties.

The future base rent lease payments for space rentals are as follows:

2025	4
2026	5
2027	6
2028	5
2029	5
Thereafter	71
	96

5. Other long-term assets

Other long-term assets consists of the following:

	2024	2023
Loans receivable - related party (note 5a)	101	-
Loan receivable (note 5b)	15	-
Other assets (note 7)	60	-
	176	-

a. Loans receivable - related party

As at April 30, 2024, the University has loans receivable from UTSC Residence Limited Partnership, a related party. The loans bear interest between 3.6% and 4.5%, increasing by 0.25% on each anniversary of the occupancy date. Interest on the loans is due monthly and principal payments begin on November 1, 2026. The balance of the loans receivable are due in full when UTSC Residence Limited Partnership secures external financing.

b. Loan receivable

The loan receivable, advanced in September 2023, bears interest at 6.11% per annum, compounding monthly, with a term of 25 years. Interest on the principal and capitalized accrued interest is payable on a monthly basis beginning in June 2025. Principal and interest payments are payable on a quarterly basis beginning in August 2027, based on a 25-year amortization period from the original advance date.

6. Capital assets

	2024		2023	
	Total cost	Accumulated amortization	Total cost	Accumulated amortization
Land	2,362	-	2,362	-
Buildings	4,820	1,839	4,602	1,718
Equipment and furnishings	2,289	1,807	2,188	1,735
Library books	875	823	850	794
Land improvements	85	-	60	-
	10,431	4,469	10,062	4,247
Less accumulated amortization	(4,469)		(4,247)	
Net book value	5,962		5,815	

The University develops replacement property values of buildings and contents for insurance purposes using various sources and valuation methods that conform to insurance industry practice and standards. The insured replacement value of buildings is approximately \$7.5 billion, and contents is approximately \$4.4 billion, which includes library books of approximately \$1 billion.

The University holds a wide range of library, art and other special collections that are protected and preserved for public exhibition, education, research, and the furtherance of public service. Rare books

and special collections include manuscripts, archives, and cartographic, graphic, film, audio, and video materials. The University rarely disposes of items in these collections.

As at April 30, 2024, the University had \$945 million (2023 - \$907 million) of construction-in-progress that was included in buildings, and equipment and furnishings, which will not be amortized until the capital assets are put into use.

7. Employee benefit plans

The University has a number of funded and unfunded defined benefit plans that provide pension (including a supplementary account plan and supplemental retirement arrangement), other retirement and post-employment benefits to most of its employees.

On July 1, 2021 (the “Effective Date”), the University became a member of the UPP and transferred the assets and liabilities, including the pension obligations, of the University’s registered pension plan (“RPP”) to the UPP. As of the Effective Date, the accrual of benefits and contributions under the UPP commenced for members of the RPP, and benefits and contributions under the RPP ceased.

Any pension surplus or deficit of the UPP is a joint responsibility of the members and employers for service after the transition date of July 1, 2021, and may affect future contribution rates for members and employers. The University remains responsible to fund any net pension obligations (determined based on the UPP actuarial assumptions) related to service up to the transition date of July 1, 2021, over 15 years. The net pension obligations may fluctuate in the future based on changes to the UPP’s actuarial assumptions and for changes in experience in future periods, which will continue to be the responsibility of the University to fund for the first 10 years, after which the responsibility for such changes becomes gradually shared over the next 10 years with the other members of the UPP, after which the responsibility is totally shared with all members.

Contribution rates are determined by the UPP Sponsors (representing employees and employers). The most recent actuarial valuation filed with pension regulators by the UPP as at January 1, 2023 indicated an actuarial surplus on a going concern basis of \$0.4 billion using an actuarial (smoothed) value of the assets.

Contributions made to the UPP during the year are included in employee benefits expense in the consolidated statement of operations and amounted to \$147 million (2023 - \$130 million). During the year, the University made a prepayment of \$60 million to the UPP from its pension special payments budget. This amount continues to be included in the pension special payments reserve (note 5 and note 12) to be applied against any future required pension special payments.

Other retirement benefit plans are contributory health care plans with retiree contributions adjusted annually, such as extended health, semi-private and dental care. Another plan also provides for long-term disability income benefits after employment, but before retirement.

The employee benefits expense for the year includes pension expense of \$160 million (2023 - \$141 million), other retirement benefits expense of \$64 million (2023 - \$62 million) and other employee benefits of \$232 (2023 - \$206 million). Remeasurements, which are recorded in the consolidated statement of changes in net assets, rather than in the consolidated statement of operations, are as follows:

	2024		2023	
	Pension benefit plan	Other benefit plans	Pension benefit plan	Other benefit plans
Difference between actual and expected return on plan assets				
Actuarial gains (losses)	(3)	134	(2)	(3)
Past service cost	-	-	-	(8)
	(3)	134	(2)	(11)

Actuarial valuations for retirement benefit plans are performed biannually for contributory health care plans, with the most recent as at January 1, 2023, and annually for long-term disability (LTD) and other supplementary retirement plans (SRA), with the most recent as at January 1, 2024. The University measures its accrued benefit obligation (using a roll-forward technique from the most recent actuarial valuation) and the fair value of plan assets for accounting purposes as at April 30 of each year.

To measure the accrued benefit obligation for retirement benefit plans, other than pension, as at April 30, 2024, the rates of increase in the per capita cost of covered medical and dental benefits are assumed to be 4.9% and 5.4%, respectively. Both rates are expected to converge to 5.3% in 2026 and remain stable until 2030, before decreasing gradually to 4.0% in 2040 and remaining at that level thereafter.

The significant actuarial assumptions adopted in measuring the University's accrued benefit obligation and benefits cost are set out below:

	2024		2023	
	Pension benefit plan	Other benefit plans	Pension benefit plan	Other benefit plans
Accrued benefit obligation:				
Discount rate*	5.10%	5.20%	4.70%	4.85%
Rate of compensation increase		4.00%		4.00%
Rate of inflation	2.00%	2.00%	2.00%	2.00%
Benefits cost:				
Discount rate*	4.70%	4.85%	4.40%	4.70%
Rate of compensation increase		4.00%		4.00%
Rate of inflation	2.00%	2.00%	2.00%	2.00%

*In 2023, the University adopted the amendments to accounting standards Section 3462, *Employee Future Benefits* and Section 3463, *Reporting Employee Future Benefits by Not-for-Profit Organizations*. As a result, the University revalued its defined benefit obligations using a discount rate appropriate under an accounting valuation at April 30, 2022, and immediately recognized the resulting actuarial loss of \$84 million at May 1, 2022. The revised discount rate for the accrued benefit obligation at April 30, 2022 and the benefit cost for 2023 was 4.40% for its pension plans and 4.70% for its other benefit plans.

Information about the University's benefit plans, which are mainly defined benefit plans, is as follows:

	2024		2023	
	Pension benefit plan	Other benefit plans	Pension benefit plan	Other benefit plans
Accrued benefit obligation	140	699	136	803
Fair value of plan assets	-	-	-	-
Plan deficit	(140)	(699)	(136)	(803)

The accrued pension liability of \$140 million (2023 - \$136 million) mainly represents the University's obligation for its supplemental retirement arrangement.

As at April 30, 2024, the University has set aside investments of \$15 million (2023 - \$7 million) for its SAP and \$135 million (2023 - \$135 million) for its other benefit plans. The University has also set aside \$175 million (2023 - \$89 million) for its pension special payments obligations, of which \$60 million has been transferred to the UPP,

8. Long-term debt

Long-term debt consists of the debentures and credit facilities.

a. Debentures

Debentures consists of the following senior unsecured debentures:

	2024	2023
Series A senior unsecured debenture bearing interest at 6.78% payable semi-annually on January 18 and July 18, with the principal amount maturing on July 18, 2031	160	160
Series B senior unsecured debenture bearing interest at 5.841% payable semi-annually on June 15 and December 15, with the principal amount maturing on December 15, 2043	200	200
Series C senior unsecured debenture bearing interest at 4.937% payable semi-annually on May 16 and November 16, with the principal amount maturing on November 16, 2045	75	75
Series D senior unsecured debenture bearing interest at 4.493% payable semi-annually on June 13 and December 13, with the principal amount maturing on December 13, 2046	75	75
Series E senior unsecured debenture bearing interest at 4.251% payable semi-annually on June 7 and December 7, with the principal amount maturing on December 7, 2051	200	200
Net unamortized transaction costs	(1)	(1)
	709	709

Net unamortized transaction costs comprise premiums and transaction issue costs. A voluntary sinking fund (note 3) was established for the purpose of accumulating funds to repay the principal of the

University's debentures at maturity. The value of the fund included in investments as at April 30, 2024 amounted to \$643 million (2023 - \$566 million).

b. Credit facilities

During the year, the University secured the following credit facilities to fund the acquisition of clean and energy efficient equipment for use at its St. George campus in order to significantly reduce the University's annual carbon emissions (the "project"):

- i. A non-revolving credit facility (the "senior facility"), made available during the acquisition period, of up to \$62.8 million, bearing interest at the Canadian Overnight Repo Rate plus 51.5 basis points, and due the earlier of November 1, 2027 and substantial completion of the project.

The University entered into an interest rate swap agreement with the senior lender to convert its interest rate exposure on the senior facility from a floating rate to a fixed rate. Under the swap and credit agreements, the University pays a hedged, all-in fixed rate of 3.783% on the senior facility.

- ii. A non-revolving credit facility (the "junior facility"), made available during the acquisition period, of up to \$50.2 million, bearing interest at 1.0% per annum, and due the earlier of November 1, 2027 and substantial completion of the project.

The senior and junior facilities are secured by the project assets under a general security agreement.

Upon completing the acquisitions, the senior and junior facilities will be converted to term loans bearing interest at the same rates. As at April 30th, 2024, the University had not drawn on the senior or junior facilities.

9. Government remittances payable

As at April 30, 2024, accounts payable and accrued liabilities include government remittances payable of \$60 million (2023 - \$51 million).

10. Deferred contributions

Deferred contributions represent unspent externally restricted grants and donations. Changes in the deferred contributions balance are as follows:

	2024	2023
Balance, beginning of year	1,054	1,032
Add grants, donations and investment income	715	593
Less amount recognized as revenue during the year	(642)	(571)
Balance, end of year	1,127	1,054

The deferred contributions must be spent for the following purposes:

	2024	2023
Research	492	450
Student aid (notes 14 and 15)	135	128
Other restricted purposes	500	476
	1,127	1,054

11. Deferred capital contributions

Deferred capital contributions represent the unamortized amount of donations and grants received for the purchase of capital assets. The amortization of deferred capital contributions is recognized as revenue in the consolidated statement of operations as government and other grants for restricted purposes.

The changes in the deferred capital contributions balance for the year are as follows:

	2024	2023
Balance, beginning of year	1,217	1,237
Less amortization of deferred capital contributions	(75)	(74)
Add contributions recognized for capital asset purchases	62	54
Balance, end of year	1,204	1,217

This balance represents:

	2024	2023
Amount used to purchase capital assets	1,105	1,118
Amount to be spent on capital assets	99	99
	1,204	1,217

12. Internally restricted net assets

The internally restricted net assets consists of the following:

	2024	2023
Investment in land and other capital assets	4,643	4,338
Employee benefits		
Pension	(125)	(129)
Other plans	(564)	(668)
Pension special payment reserve	175	89
Capital projects and infrastructure reserves	1,747	1,750
Operating contingencies	409	331
Research support	334	324
Departmental trust funds	106	107
Student assistance	86	63
Other funds	30	45
Balance, end of year	6,841	6,250

Internally restricted net assets are funds set aside that reflect the application of Governing Council policy.

a. Investment in land and other capital assets

Investment in land and other capital assets represents the amount of net assets that are not available for other purposes because they have been used to fund the purchase of capital assets. It consists of unamortized capital assets purchased with unrestricted resources (net of debt) plus the carrying amount of capital assets purchased with unrestricted resources (net of debt) that will not be amortized.

b. Employee benefits

Internally restricted net assets have been reduced by the portion of employee future benefits obligations to be funded by future operating budgets.

c. Pension special payment reserve

This reserve represents funds that have been set aside as a contingency against future pension special payment risk (note 7).

d. Capital projects and infrastructure reserves

These represent reserves in respect of capital projects at various stages of planning, design and construction, including:

- **Capital projects in progress** - \$884 million (2023 - \$787 million) - unspent funds at the end of the fiscal year, in respect of capital projects and alterations and renovations in progress that are part of the University's major infrastructure building and renewal program less amounts spent without funding on hand;
- **Reserves for future major capital projects** - \$643 million (2023 - \$757 million) - funds set aside for specific, major capital projects in the project planning stage with an anticipated project cost in excess of \$5 million; and
- **Other divisional infrastructure reserves** - \$220 million (2023 - \$206 million) - funds held by divisions as a general reserve for alterations and renovations, as well as funds earmarked for capital projects in the project planning stage with an anticipated project cost less than \$5 million.

e. Operating contingencies

These funds represent departmental operating reserves available for spending by divisions to protect against possible adverse circumstances such as changes in student enrolment due to geopolitical events, investment return fluctuations and salary cost escalations.

f. Research support

These funds represent departmental funds reserved for Canada Research Chairs and related research allowances, start-up research funds and funds provided to faculty and librarians under an expense reimbursement program.

g. Departmental trust funds

These funds represent departmental trust funds available for spending by divisions with no external restrictions.

h. Student assistance

These funds represent departmental operating funds available to provide scholarships, bursaries, and other student assistance.

i. Other funds

These funds are held primarily to support various initiatives to enhance the quality, structure and organization of programs and activities, as well as the restructuring needed to adapt to the long-range budget plan and to improve the productivity of physical assets.

13. Endowments

Endowments consist of externally restricted donations received by the University and internal resources transferred by Governing Council in the exercise of its discretion. With respect to the latter case, Governing Council may have the right to subsequently decide to remove the designation. The investment income generated from endowments must be used in accordance with the various purposes established by donors or Governing Council. The University ensures, as part of its fiduciary responsibilities, that all funds received with a restricted purpose are expended for the purpose for which they were provided.

University policy has been established with the objective of protecting the real value of the endowments by limiting the amount of income made available for spending and requiring the reinvestment of income not made available for spending. The investment policy has set the real rate of return objective of at least 4% over 10-year periods, net of all investment fees and other expenses, while taking an appropriate amount of risk to achieve this target, but without undue risk of loss. The amount made available for spending must normally fall between a range of 3% and 5% of the fair value per unit of the endowment pool. In any particular year, should net investment income be insufficient to fund the amount to be made available for spending or if the investment return is negative, the amount that is made available for spending is funded by the accumulated reinvested income. However, for endowment funds, where the fair value of the endowment is below the donated capital and does not have sufficient accumulated reinvestment income, endowment capital is used in the current year as this is deemed prudent by the University. This amount is expected to be recovered by future net investment income. As at April 30, 2024, there were no endowments with a deficiency, where the fair value is below the original gift value. As at April 30, 2023, there were 256 endowments with the original gift value of \$91 million that had a fair value of \$89 million, and a deficiency of \$2 million. In fiscal 2024, \$9.97 (2023 - \$9.55) per unit of LTCAP was made available for spending, representing 4% (2023 - 4%) of the five-year average fair value per unit of the endowment pool.

The change in net assets restricted for endowments consists of the following:

	2024			2023		
	Externally restricted	Internally restricted	Total	Externally restricted	Internally restricted	Total
Balance, beginning of year	2,806	461	3,267	2,719	448	3,167
Donations (notes 17 and 18)	66	-	66	55	-	55
Investment income, net of fees and other expenses of \$47 (2023 - \$37) (note 3)	324	54	378	121	17	138
Investment income made available for spending	(106)	(16)	(122)	(99)	(16)	(115)
Transfer of donations and matching funds from deficit	14	13	27	10	12	22
Balance, end of year	3,104	512	3,616	2,806	461	3,267

14. Ontario Student Opportunity Trust Fund

Externally restricted endowments include grants provided by the Government of Ontario from the Ontario Student Opportunity Trust Fund matching program to award student aid as a result of raising an equal amount of endowed donations.

Endowments at book value in this note represent contributions received plus a portion of realized investment income. The expendable funds available for awards are included in deferred contributions (note 10) on the consolidated balance sheet. The endowments and expendable fund balances of the affiliates (Victoria University, The University of Trinity College, University of St. Michael's College and the Toronto School of Theology) are not included in these consolidated financial statements.

Phase 1:

	(thousands of dollars)	
	2024	2023
Endowments at book value, beginning of year	379,230	395,007
Donations	-	1
Transfer from (to) expendable funds	17,524	(15,778)
Endowments at book value, end of year	396,754	379,230
Cumulative unrealized gains	79,503	62,225
Endowments at fair value, end of year	476,257	441,455

	(thousands of dollars)	
	2024	2023
Expendable funds available for awards, beginning of year	34,518	33,360
Realized investment income (loss)	32,936	(338)
Transfer (to) from endowment balance	(17,524)	15,778
Bursaries awarded	(15,707)	(14,282)
Expendable funds available for awards, end of year	34,223	34,518
Number of award recipients	3,340	3,027

Phase 2:

	(thousands of dollars)			
	2024		2023	
	University of Toronto	Affiliates	University of Toronto	Affiliates
Endowments at book value, beginning of year	49,694	5,783	51,658	5,756
Donations	3	1		
Transfer from (to) expendable funds	2,039	877	(1,964)	27
Endowments at book value, end of year	<u>51,736</u>	<u>6,661</u>	49,694	<u>5,783</u>
Cumulative unrealized gains	<u>5,087</u>		<u>3,025</u>	
Endowments at fair value, end of year	<u><u>56,823</u></u>		<u><u>52,719</u></u>	

	(thousands of dollars)			
	2024		2023	
	University of Toronto	Affiliates	University of Toronto	Affiliates
Expendable funds available for awards, beginning of year	4,020	974	3,739	832
Realized investment income (loss)	3,906	1,119	(48)	431
Donations	4	-	-	-
Transfer (to) from endowment balance	(2,039)	(877)	1,964	(27)
Bursaries awarded	(1,600)	(236)	(1,635)	(262)
Expendable funds available for awards, end of year	<u>4,291</u>	<u>980</u>	4,020	974
Number of award recipients	546	120	492	125

15. Ontario Trust for Student Support

Externally restricted endowments include grants provided by the Government of Ontario from the Ontario Trust for Student Support matching program to award student aid as a result of raising an equal amount of endowed donations. The University also matched certain endowed donations.

Endowments at book value in this note represent contributions received plus a portion of realized investment income. The expendable funds available for awards are included in deferred contributions (note 10) on the consolidated balance sheet. The endowments and expendable fund balances of the affiliates (Victoria University, The University of Trinity College, University of St. Michael's College and the Toronto School of Theology) are not included in these consolidated financial statements.

	(thousands of dollars)			
	March 31, 2024*		March 31, 2023*	
	University of Toronto	Affiliates	University of Toronto	Affiliates
Endowments at book value, beginning of year	91,217	16,657	95,617	16,301
Donations received	176	228	157	273
University matching	-	-	-	1
Transfer from (to) expendable funds	5,073	2,633	(4,557)	82
Endowments at book value, end of year	<u>96,466</u>	<u>19,518</u>	91,217	<u>16,657</u>
Cumulative unrealized gains	<u>15,223</u>		9,568	
Endowments at fair value, end of year	<u>111,689</u>		<u>100,785</u>	

	(thousands of dollars)			
	March 31, 2024*		March 31, 2023*	
	University of Toronto	Affiliates	University of Toronto	Affiliates
Expendable funds available for awards, beginning of year	6,387	3,287	5,831	2,863
Realized investment income (loss)	8,670	1,221	(931)	1,115
Donations	-	-	-	-
University matching and contribution	41	-	46	-
Transfer from (to) endowment balance	(5,073)	(2,633)	4,557	(82)
Bursaries awarded	(3,516)	(680)	(3,116)	(609)
Expendable funds available for awards, end of year	<u>6,509</u>	<u>1,195</u>	6,387	<u>3,287</u>
Number of award recipients	<u>1,091</u>	<u>253</u>	952	260

*As per Ministry of Colleges and Universities guidelines.

16. Supplemental cash flow information

The net change in other non-cash items is as follows:

	2024	2023
Accounts receivable	(18)	31
Inventories and prepaid expenses	(5)	2
Other long-term assets	(60)	-
Accounts payable and accrued liabilities	206	(143)
Deferred contributions	73	22
	<u>196</u>	<u>(88)</u>

The purchase of capital assets funded by accounts payable and accrued liabilities is as follows:

	2024	2023
Increase (decrease) in capital asset acquisitions funded by accounts payable and accrued liabilities	40	(24)

17. Donations

During the year, the University raised pledges, gifts and philanthropic grants of \$194 million (2023 - \$154 million). In 2024, \$155 million (2023 - \$137 million) was recorded as revenue, of which \$128 million (2023 - \$103 million) was received in the current year and \$27 million (2023 - \$34 million) was received and deferred in prior years, and \$66 million (2023 - \$51 million) was recorded as a direct addition to endowments (note 13) and is not recorded as donations revenue.

18. Government and other grants for restricted purposes

During the year, the University received \$547 million (2023 - \$459 million) of government and other grants for research and \$50 million (2023 - \$49 million) for capital infrastructure and other purposes, of which \$510 million (2023 - \$468 million) was recorded as revenue, \$87 million (2023 - \$36 million) was deferred (notes 10 and 11) and nil (2023 - \$4 million) was recorded as a direct addition to endowments (note 13) and is not recorded as donations revenue.

19. Financial risks and risk management

The University is exposed to various financial risks through transactions in financial instruments. The majority of these risks are related to investments in the LTCAP. To manage the investment risk of the LTCAP portfolio, the University has set the benchmark Reference Portfolio with an asset mix that reflects its long-term return objectives and risk appetite. The University monitors and limits the active risk, which is defined as the volatility in the actual portfolio minus the volatility in the Reference Portfolio. The University uses risk systems and data management tools to evaluate risk exposures across multiple asset classes, as well as the total portfolio. If the measured risk of the portfolio exceeds the limit, actions will be taken to reduce the portfolio's risks.

Foreign currency risk

The University is exposed to foreign currency risk from direct and indirect (e.g., pooled funds) investments that are denominated in currencies other than the Canadian dollar. Fluctuations caused by changes in the currency rates applied to these investments can result in a positive or negative effect on the fair value of the investments and on the cash flows from these investments. To manage foreign currency risk, the University has established a benchmark currency hedging policy for both the LTCAP and EFIP. In 2024, the benchmark policy for the LTCAP is to hedge 50% (2023- 50%) of the currency exposure of all the asset classes of the Reference Portfolio, with the exception of emerging markets, which are unhedged. The benchmark policy for EFIP is to hedge 100% (2023 - 100%) of its non-Canadian currency exposure. As at April 30, 2024, the fair value of investments denominated in foreign currencies was \$3.2 billion (2023 - \$3.0 billion), of which \$2.0 billion (2023 - \$1.9 billion) was hedged.

Credit risk

The University is exposed to credit risk in connection with its fixed income investments and derivative contracts because of the risk of a financial loss caused by a counterparty's potential inability or unwillingness to fulfil its contractual obligations. To manage the credit risk exposure from direct fixed income holdings or from the use of derivatives, limits are established for individual counterparties, and these are monitored regularly. The majority of the University's fixed income investments are in highly rated securities. As at April 30, 2024, 37% (2023 - 38%) of the University's bond exposure from derivative instruments were either unrated or had market appropriate credit equivalent ratings of A or lower.

Interest rate risk

The University is exposed to interest rate risk with respect to its investments in bonds. As at April 30, 2024, the fair value of total investments in bonds was \$4.2 billion (2023 - \$3.8 billion), composed of \$1.7 billion (2023 - \$1.5 billion) of bonds indirectly held through pooled funds and \$2.5 billion (2023 - \$2.3 billion) of notional bond exposure arising from derivative financial instruments. As at April 30, 2024, the University did not hold bonds directly (2023 - nil) in its portfolios. The interest rate risk of fixed income exposures is managed based on the interest rate risk of the Reference Portfolio in LTCAP and based on the interest rate risk of the target portfolio in EFIP.

Liquidity risk

The University is exposed to liquidity risk if it does not maintain sufficient liquidity to manage its obligations associated with its derivative financial instruments, the funding of calls from private market funds and the annual LTCAP distribution for spending. The University has developed a system that models the potential liquidity needs of the LTCAP under stressed market conditions. This helps ensure that adequate cash and other sources of liquidity are available to meet all liquidity needs over a stress-test extended period. The same modelling analysis ensures that the University can, if necessary, rebalance LTCAP's asset mix to match the target asset class weights of the Reference Portfolio.

Other price risk

The University is exposed to other price risk through changes in market prices (other than changes arising from interest rates or foreign currencies) with respect to its investments in public equity, private equity, fixed income, real estate, infrastructure and hedge funds. The factors that cause the changes in market prices may affect a specific individual investment, its issuer, or they may affect similar securities traded in the market. This risk is managed by having a benchmark Reference Portfolio, which reflects the University's risk appetite, and by monitoring actual risk against the risk of the Reference Portfolio.

20. Other commitments

- a. The estimated cost to complete construction and renovation projects in progress as at April 30, 2024, which will be funded by operations and donations, is approximately \$1.5 billion (2023 - \$1.7 billion).
- b. The future annual payments under various operating equipment leases are approximately \$8 million.

- c. The future base rent lease payments for space rentals are as follows:

2025	19
2026	19
2027	19
2028	18
2029	18
Thereafter	111
	204

21. Contingencies

- a. The University has a program under which it guarantees bank loans to faculty and staff members to assist in the purchase or refinancing of their homes. The University holds mortgages as collateral security against such guarantees. As at April 30, 2024, the amount of loans guaranteed was \$10 million (2023 - \$12 million). The University's estimated exposure under these guarantees is not material.
- b. The University issues irrevocable standby letters of credit for its capital construction projects that guarantee payments to the City of Toronto if it fails to perform certain restorative work at the completion of its capital construction projects. As at April 30, 2024, the amount of outstanding letters of credit issued was \$28 million (2023 - \$25 million).
- c. The members of TRIUMF and the Canadian Nuclear Safety Commission ("CNSC") approved a decommissioning plan that requires all members to be severally responsible for their share of the decommissioning costs as well as provide financial covenants to the CNSC for the amount of these costs. While there are no current intentions of decommissioning the facilities, TRIUMF has put in place a plan for funding the cost of decommissioning that does not require any payments from the joint venture partners.
- d. The University has identified potential asset retirement obligations related to the existence of asbestos in a number of its facilities. Although not a current health hazard, upon renovation or demolition of these facilities, the University may be required to take appropriate remediation procedures to remove the asbestos. As the University has no legal obligation to remove the asbestos in these facilities as long as the asbestos is contained and does not pose a public health risk, the fair value of the obligation cannot be reasonably estimated due to the indeterminate timing and scope of the removal. The asset retirement obligation for these assets will be recorded in the period in which a legal obligation exists or when there is certainty that the capital project will proceed and there is sufficient information to estimate fair value of the obligation.
- e. The nature of the University's activities is such that there are usually claims or potential claims in prospect at any one time. As at April 30, 2024, the University believes that it has valid defences and appropriate insurance coverage in place on certain claims that are not expected to have a material impact on the University's consolidated financial position. There also exists other claims or potential claims where the ultimate outcome cannot be determined at this time. Any additional losses related to claims would be recorded in the year during which the amount of the liability is able to be estimated or adjustments to the amount recorded are required.

- f. On January 1, 2023, the University entered into a membership with a reciprocal exchange of insurance risks, named the Canadian Universities Reciprocal Insurance Exchange (“CURIE”). This self-insurance reciprocal, in association with 78 other Canadian universities, involves a subscriber agreement to share the insurable property and liability risks of member universities for a term of not less than five years. Plan members are required to pay annual deposit premiums, which are actuarially determined and expensed in the year. Plan members are subject to further assessment in proportion to their participation in the event premiums are insufficient to cover losses and expenses. As at December 31, 2023, the date of the latest financial statements available, CURIE was fully funded with surplus of \$108 million (December 31, 2022 - \$100 million).



UNIVERSITY OF
TORONTO



UNIVERSITY OF
TORONTO

SUPPLEMENTARY FINANCIAL REPORT

April 30, 2024

HIGHLIGHTS

(Unaudited)

Year Ended April 30, 2024

(millions of dollars)

	Operating Fund	Ancillary Operations	Capital Fund	Restricted Funds	Total
Statement of Operations					
Revenues	\$ 3,556.3	\$ 249.8	\$ 117.3	\$ 716.8	\$ 4,640.2
Expenses	\$ 3,037.9	\$ 232.7	\$ 189.6	\$ 672.6	\$ 4,132.8
Net Income (Loss)	\$ 518.4	\$ 17.1	\$ (72.3)	\$ 44.2	\$ 507.4
Balance Sheet					
Assets	\$ 2,690.9	\$ 371.2	\$ 6,621.4	\$ 5,046.6	\$ 14,730.1
Liabilities	\$ 1,535.6	\$ 201.0	\$ 1,712.1	\$ 1,324.7	\$ 4,773.4
Net Assets	\$ 1,155.3	\$ 170.2	\$ 4,909.3	\$ 3,721.9	\$ 9,956.7
Net Assets composed of:					
Endowments	\$ -	\$ -	\$ -	\$ 3,616.3	\$ 3,616.3
Investment in Capital Assets	\$ -	\$ 176.0	\$ 4,466.5	\$ -	\$ 4,642.5
Internally Restricted	\$ 1,167.3	\$ 41.3	\$ 884.0	\$ 105.6	\$ 2,198.2
Deficit	\$ (12.0)	\$ (47.1)	\$ (441.2)	\$ -	\$ (500.3)
	\$ 1,155.3	\$ 170.2	\$ 4,909.3	\$ 3,721.9	\$ 9,956.7

HIGHLIGHTS

(Unaudited)

Year Ended April 30, 2023

(millions of dollars)

	Operating Fund	Ancillary Operations	Capital Fund	Restricted Funds	Total
Statement of Operations					
Revenues	\$ 3,348.4	\$ 223.1	\$ 89.8	\$ 614.0	\$ 4,275.3
Expenses	\$ 2,735.8	\$ 212.2	\$ 180.3	\$ 595.8	\$ 3,724.1
Net Income (Loss)	\$ 612.6	\$ 10.9	\$ (90.5)	\$ 18.2	\$ 551.2
Balance Sheet					
Assets	\$ 2,559.4	\$ 266.7	\$ 6,328.6	\$ 4,526.7	\$ 13,681.4
Liabilities	\$ 1,620.3	\$ 146.9	\$ 1,727.5	\$ 1,152.3	\$ 4,647.0
Net Assets	\$ 939.1	\$ 119.8	\$ 4,601.1	\$ 3,374.4	\$ 9,034.4
Net Assets composed of:					
Endowments	\$ -	\$ -	\$ -	\$ 3,267.3	\$ 3,267.3
Investment in Capital Assets	\$ -	\$ 110.1	\$ 4,228.1	\$ -	\$ 4,338.2
Internally Restricted	\$ 976.1	\$ 42.3	\$ 786.6	\$ 107.1	\$ 1,912.1
Surplus (Deficit)	\$ (37.0)	\$ (32.6)	\$ (413.6)	\$ -	\$ (483.2)
	\$ 939.1	\$ 119.8	\$ 4,601.1	\$ 3,374.4	\$ 9,034.4

Purpose of this Supplementary Report

The University of Toronto's financial statements report the University's assets, liabilities, net assets, revenues and expenses on a single column basis. The purpose of this supplementary report is to show the University's financial statement information by fund in a format consistent with how the University manages its finances, that is, by fund. Schedules 1 and 2 show the balance sheet and statement of operations and changes in surplus (deficit) by fund.

The operating fund includes teaching and administrative activities supported mainly by government operating grants, student fees and sales of supplies and services.

Ancillary operations include operations that provide residences, residential housing, food and beverage services, conference services, parking/transportation services, Hart House, real estate services and U of T Press. All ancillary assets, liabilities, net assets, revenues and expenses are recorded in this fund.

The capital fund includes all capital assets – land, land improvements, buildings, furnishings, computers, etc. - except for those of ancillary operations. Contributions to the University for capital assets other than ancillaries are recorded in this fund.

Restricted funds include donations (including endowments), research grants and contracts. Each donation, usually supported by an agreement between the University and the donor, or a collection of small donations with similar purpose, is recorded in its own fund, and managed according to agreed upon terms and conditions. Each research grant or contract is recorded in its own fund and managed in accordance with the terms and conditions required by the sponsor of the funds. There are several thousand individual restricted funds.

The key drivers of financial performance described in the financial highlights affect the various funds as follows:

- Student enrolment growth is mostly reflected in the operating fund and in ancillary operations.
- Growth in research activity is reflected in restricted funds.
- Salaries and benefits growth is mostly reflected in the operating fund.
- Growth in space is reflected in ancillary operations (residences and parking facilities) and the capital fund (all other facilities, including academic teaching and research facilities).
- Donations are mainly reflected in restricted funds.
- Endowments are reflected in restricted funds.
- Investment earnings are reflected in all funds, but predominantly in the operating fund and in restricted funds.

Schedule 1
(Unaudited)
UNIVERSITY OF TORONTO
BALANCE SHEET
April 30, 2024
(with comparative figures at April 30, 2023)
(millions of dollars)

	Operating fund	Ancillary operations	Capital fund	Restricted funds	2024 Total	2023 Total
ASSETS						
Current						
Cash and cash equivalents	343.4	4.1	-	4.3	351.8	220.9
Short-term investments	2,036.3	66.7	918.8	(2,445.6)	576.2	827.6
Accounts receivable	91.1	19.3	0.8	21.8	133.0	115.3
Inventories and prepaid expenses	44.1	5.9	-	-	50.0	45.7
Investments at fair value	-	-	-	7,449.6	7,449.6	6,657.3
Other long term investments	-	31.1	-	-	31.1	-
Other long term assets	176.0	-	-	-	176.0	-
Capital assets, net	-	244.1	5,701.8	16.5	5,962.4	5,814.6
	<u>2,690.9</u>	<u>371.2</u>	<u>6,621.4</u>	<u>5,046.6</u>	<u>14,730.1</u>	<u>13,681.4</u>
LIABILITIES						
Current						
Accounts payable and accrued liabilities	641.9	41.5	95.4	115.0	893.8	727.5
Deferred contributions	-	-	-	1,126.8	1,126.8	1,054.1
Accrued pension liability	140.5	-	-	-	140.5	136.5
Employee future benefit obligation other than pension	698.9	-	-	-	698.9	802.8
Internal loans	54.3	156.7	(211.0)	-	-	-
Long-term debt	-	-	709.3	-	709.3	709.2
Deferred capital contributions	-	2.8	1,118.4	82.9	1,204.1	1,216.9
	<u>1,535.6</u>	<u>201.0</u>	<u>1,712.1</u>	<u>1,324.7</u>	<u>4,773.4</u>	<u>4,647.0</u>
NET ASSETS						
Deficit	(12.0)	(47.1)	(441.2)	-	(500.3)	(483.2)
Internally restricted	1,167.3	41.3	884.0	105.6	2,198.2	1,912.1
Investment in capital assets	-	176.0	4,466.5	-	4,642.5	4,338.2
Endowments	-	-	-	3,616.3	3,616.3	3,267.3
	<u>1,155.3</u>	<u>170.2</u>	<u>4,909.3</u>	<u>3,721.9</u>	<u>9,956.7</u>	<u>9,034.4</u>
	<u>2,690.9</u>	<u>371.2</u>	<u>6,621.4</u>	<u>5,046.6</u>	<u>14,730.1</u>	<u>13,681.4</u>

**Schedule 2
(Unaudited)
UNIVERSITY OF TORONTO
STATEMENT OF OPERATIONS AND CHANGES IN SURPLUS (DEFICIT)
FOR THE YEAR ENDED APRIL 30
(millions of dollars)**

	Operating fund	Ancillary operations	Capital fund	Restricted funds	2024 Total	2023 Total
REVENUES						
Student fees	2,274.9	15.2	0.1	-	2,290.2	2,203.9
Government grants for general operations	725.8	-	-	-	725.8	719.2
Government and other grants for restricted purposes	-	0.5	54.0	455.6	510.1	468.4
Sales, services and sundry income	226.0	229.1	(1.7)	-	453.4	435.0
Investment Income	329.6	5.0	34.2	137.4	506.2	311.8
Donations	-	-	30.7	123.8	154.5	137.0
	<u>3,556.3</u>	<u>249.8</u>	<u>117.3</u>	<u>716.8</u>	<u>4,640.2</u>	<u>4,275.3</u>
EXPENSES						
Salaries	1,770.6	14.6	-	282.9	2,068.1	1,821.3
Employee benefits	425.6	-	-	30.2	455.8	409.1
Scholarships, fellowships and bursaries	322.9	-	-	40.8	363.7	345.9
Materials, supplies and services	153.5	2.7	-	155.2	311.4	286.8
Amortization of capital assets	12.9	25.0	182.3	1.7	221.9	213.8
Repairs, maintenance and leases	157.0	28.3	7.3	12.1	204.7	182.8
Inter-institutional contributions	45.7	-	-	101.6	147.3	137.1
Cost of sales and services	-	139.6	-	-	139.6	130.1
Utilities	46.6	12.9	-	1.4	60.9	55.6
Travel and conferences	38.2	-	-	27.6	65.8	49.9
Interest on long-term debt	26.0	9.6	-	2.1	37.7	38.0
Other	38.9	-	-	17.0	55.9	53.7
	<u>3,037.9</u>	<u>232.7</u>	<u>189.6</u>	<u>672.6</u>	<u>4,132.8</u>	<u>3,724.1</u>
Net income (loss)	518.4	17.1	(72.3)	44.2	507.4	551.2
Transfer of capital assets funding	(87.8)	-	87.8	-	-	-
Change in internally restricted	(60.8)	1.1	(97.4)	1.4	(155.7)	(369.8)
Change in investment in capital assets	-	(65.9)	(238.5)	-	(304.4)	(326.5)
Transfers of donations to endowments	-	-	-	(26.9)	(26.9)	(22.6)
Transfer to internally restricted endowments	-	-	-	(37.5)	(37.5)	(1.4)
Net transfer between funds	<u>(344.8)</u>	<u>33.3</u>	<u>292.7</u>	<u>18.8</u>	<u>-</u>	<u>-</u>
Net change in surplus (deficit) for the year	25.0	(14.4)	(27.70)	-	(17.1)	(169.1)
Surplus (deficit), beginning of year	<u>(37.0)</u>	<u>(32.6)</u>	<u>(413.6)</u>	<u>-</u>	<u>(483.2)</u>	<u>(314.1)</u>
Deficit, end of year	<u>(12.0)</u>	<u>(47.0)</u>	<u>(441.3)</u>	<u>-</u>	<u>(500.3)</u>	<u>(483.2)</u>

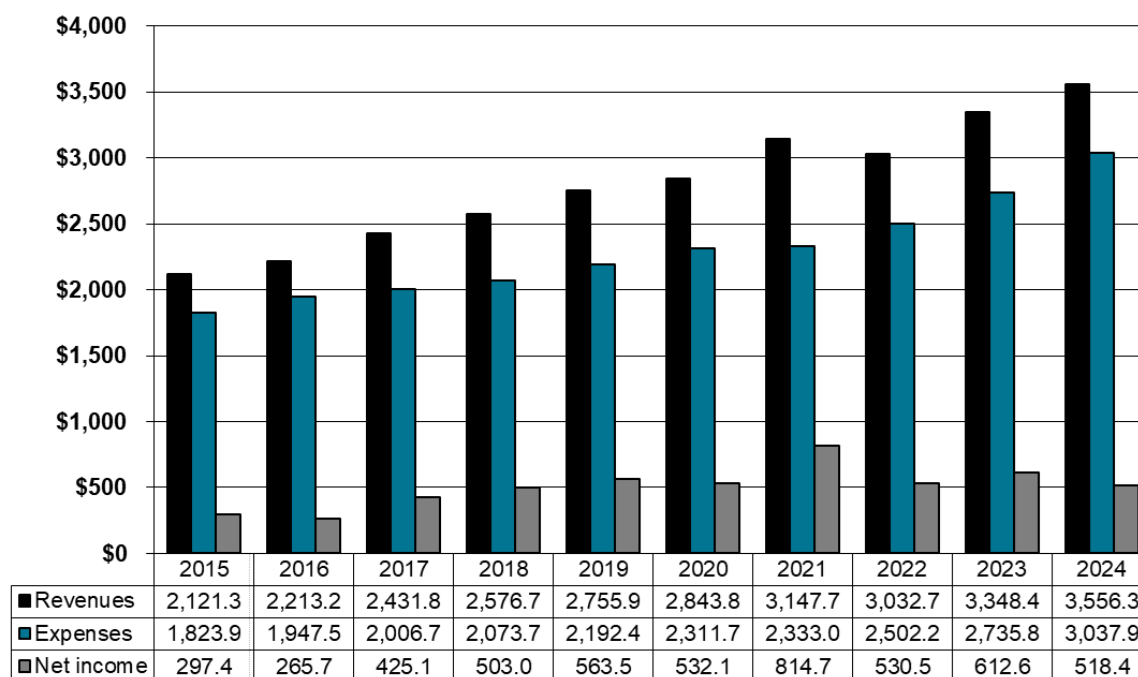
Operating Fund

The **operating fund** includes teaching and administrative activities supported mainly by government operating grants, student fees and sales of supplies and services.

Operating fund revenues for the year were \$3.6 billion; expenses were \$3.0 billion resulting in a net income of \$518 million. Growth in operating fund revenues and expenses primarily reflect strong investment returns, planned and expected increases in the number of students, modest increases to international tuition fees, and related increases in the number of faculty and staff.

Operating Fund Revenues and Expenses

for the year ended April 30
(millions of dollars)



The cumulative operating deficit at April 30, 2024 is (\$12) million, whereas the long-range operating budget called for a break even position.

The 2024 net income in the operating fund is a result of:

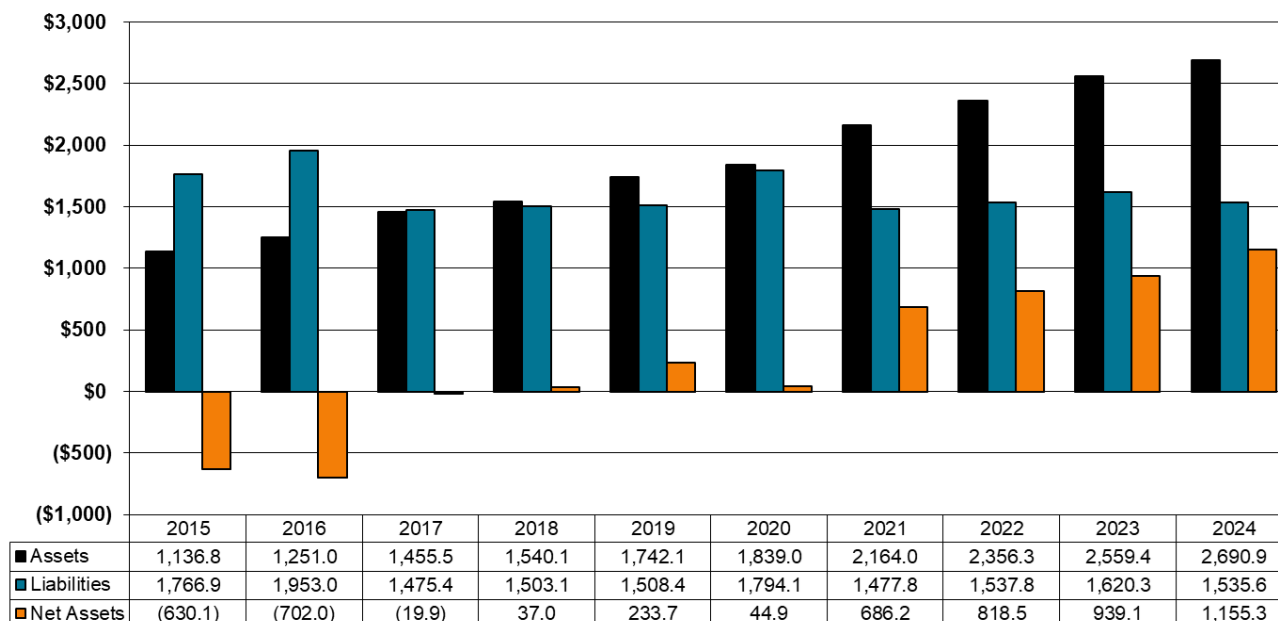
Capital asset expenditures not shown as expenses but transferred to the capital fund and added to the balance sheet as capital assets	88
Net change in employee future benefit obligations (excluding remeasurements)	61
Transfers to other funds not expensed in the operating fund	345
Last year's general university saving distributed to academic divisions	37
General University deficit to be recovered from academic divisions in 2024-25	(12)
Unspent funds added to reserves	(1)
	518

Operating fund assets at April 30, 2024 were \$2.69 billion, liabilities were \$1.53 billion, and net assets were \$1.16 billion.

The University accounts for its employee future benefits (pensions and other employee future benefits) using the immediate recognition approach which has the impact of fully recording its employee future benefit obligations on the balance sheet as a liability offset by a decrease in internally restricted net assets. The increase in net assets since 2015 is mainly a result of increased central and divisional reserves of \$1.1 billion combined with a decrease in net unfunded pension obligations of \$713 million.

Operating Fund Assets, Liabilities and Net Assets

as at April 30
(millions of dollars)



The net assets increased from \$939 million in 2023 to \$1.16 billion in 2024 mainly due to the following:

- \$518 million net income for the year.
- (\$433 million) net transfers to other funds.

The transfers to other funds were as follows:

- \$88 million to the capital fund to reflect operating funding of capital asset expenditures recorded as capital assets in the capital fund.
- \$345 million transfer mainly to the capital fund for various projects.

There are two categories of net assets for the operating fund as follows:

- (\$12) million deficit.
- \$1.17 billion of internally restricted net assets.

The (\$12) million deficit is the “cumulative deficit” of the operating fund which is referenced in the University’s Operating Budget Report. The cumulative deficit has decreased from (\$37) million deficit at April 30, 2023 to (\$12) million deficit at April 30, 2024, mainly due to the following:

- \$518 million net income.
- (\$433 million) net transfers to other funds as noted above.
- (\$60 million) change in internally restricted net assets, mainly due to an increase in divisional reserves and the employee future benefit obligations reserves (excluding remeasurements), offset by a reduction in capital project reserves.

Internally restricted net assets of \$1.17 billion mainly includes divisional reserves of \$979 million, funds set aside for capital projects of \$690 million, funds set aside for pension special payments of \$175 million, and funds set aside for other purposes of \$13 million. These amounts are offset by net unfunded liabilities of \$125 million associated with its supplementary pension plan and \$564 million associated with its employee future benefits other than pensions, that will have to be paid from future years’ operating fund revenues.

Schedule 3 is a summary of operating fund reserves that comprise the \$1.17 billion in internally restricted net assets. Included in this schedule are plans by divisions detailing how reserves carried forward will be spent on a one-time only basis, or in the event of a deficit, a plan for its elimination, using the following categories:

Infrastructure Reserve - This category is intended to capture funds that have been reserved by the division in anticipation of new building construction, renovations to facilities, infrastructure upgrades such as computer networking, equipment replacement, etc.

Research - Funds reserved for research are to be included in this category. This includes funds allocated to Principal Investigators as a result of the expense reimbursement program for Faculty and Librarians, overheads, research allowance or start-up funds. Also included are funds reserved for Canada Research Chairs and any related research allowance.

Student Assistance - This category captures funds reserved for scholarships, bursaries and other student assistance.

Endowment Matching - This category captures funds reserved to match future external donor contributions. The division must have a written plan that defines what type of contributions it will match (i.e. chairs and professorships, student aid, academic programs and research), with a set limit for the matching.

Operating Contingency - This category is intended to capture divisional operating contingency reserves. Funds in this category include reserves for anticipated budget reductions, voluntary early retirement payouts, increases in university-wide costs, and fluctuations in revenues due to enrolment shortfalls and lower investment returns. The total operating reserve contingency would normally fall in range of 5% to 10% of the division’s total operating expense budget. Divisions with greater distributed risk (i.e. large international enrolment, significant growth, high levels of external revenue, etc.) may establish larger operating contingency reserves.

**Schedule 3
(Unaudited)
UNIVERSITY OF TORONTO
SUMMARY OF OPERATING FUND RESERVES
AT APRIL 30, 2024**
(with comparative figures at April 30, 2023)
(thousands of dollars)

	2024	2023
	Total	Total
<u>Divisional reserves</u>		
Academic	627,268	642,094
Academic services	6,657	7,947
Student services	33,316	38,230
Student assistance	60,872	33,710
Facilities & services	29,945	34,322
Administration	19,609	15,512
General university	201,687	84,204
Total divisional reserves	979,354	856,019
<u>Central reserves</u>		
<u>Capital</u>		
Future major capital project reserves	642,677	757,279
Other infrastructure reserves	47,280	53,535
	689,957	810,814
<u>Other</u>		
Research overhead	3,769	3,769
Priorities fund	9,338	12,819
	13,107	16,588
Total central reserves	703,064	827,402
<u>Employee benefit reserves</u>		
Pension	(125,447)	(128,674)
Pension special payment reserve	174,564	89,164
Medical benefits	(601,698)	(710,429)
Other plans	37,508	42,573
Total employee benefit reserves	(515,073)	(707,366)
Total internally restricted net assets	1,167,345	976,055
Net change in internally restricted for the year	191,290	
<u>Consisting of:</u>		
Change in internally restricted reported in statement of operations	60,762	
Reported as remeasurements in statement of changes in net assets	130,528	
	191,290	

**Schedule 3
(Unaudited)
UNIVERSITY OF TORONTO
SUMMARY OF OPERATING FUND RESERVES
AT APRIL 30, 2024**

(with comparative figures at April 30, 2023)
(thousands of dollars)

	2024					2023	
	Infrastructure Reserve	Research	Student Assistance	Endowment Matching	Operating Contingency	Total	Total
ACADEMIC:							
Arts and Science, TYP, SCS:							
Faculty of Arts and Science	31,408	88,576	9,244	5	44,123	173,356	161,059
Transitional Year Programme	-	-	-	-	109	109	206
UTSC academic	24,686	30,255	287	-	17,337	72,565	52,546
UTM academic	209	33,226	-	-	10,990	44,425	40,762
School of Continuing Studies	-	-	310	4,420	-	4,730	3,491
	<u>56,303</u>	<u>152,057</u>	<u>9,841</u>	<u>4,425</u>	<u>72,559</u>	<u>295,185</u>	<u>258,064</u>
Health sciences:							
Faculty of Dentistry	-	3,438	198	-	2,932	6,568	9,245
Temerty Faculty of Medicine	4,909	35,978	5,626	314	(8,639)	38,188	46,088
Dalla Lana School of Public Health	-	4,401	239	-	(133)	4,507	6,735
Lawrence S. Bloomberg Faculty of Nursing	-	1,613	67	-	2,316	3,996	4,226
Leslie Dan Faculty of Pharmacy	-	6,167	296	-	1,963	8,426	9,669
Faculty of Kinesiology & Physical Education	4	1,963	93	-	1,210	3,270	2,787
	<u>4,913</u>	<u>53,560</u>	<u>6,519</u>	<u>314</u>	<u>(351)</u>	<u>64,955</u>	<u>78,750</u>
Other professional faculties:							
Faculty of Applied Science and Engineering	-	96,500	-	-	9,004	105,504	115,127
John H. Daniels Faculty of Architecture, Landscape and Design	-	2,158	-	-	1,487	3,645	5,110
Rotman School of Management	2,913	5,826	3,057	-	8,177	19,973	19,874
OISE/UT	-	5,266	658	-	5,357	11,281	11,663
Faculty of Law	-	1,544	423	-	3,094	5,061	4,704
Faculty of Information	-	1,726	1,118	-	1,540	4,384	3,617
Faculty of Music	32	951	250	-	189	1,422	1,660
Factor-Inwentash Faculty of Social Work	-	1,779	159	-	(227)	1,711	2,300
	<u>2,945</u>	<u>115,750</u>	<u>5,665</u>	<u>-</u>	<u>28,621</u>	<u>152,981</u>	<u>164,055</u>
Other academic costs:							
University-wide reserves	51,801	9,658	1,483	4,785	103,567	171,294	191,917
Vacation Pay accrual - Academic	-	-	-	-	(57,147)	(57,147)	(50,692)
TOTAL ACADEMIC	<u>115,962</u>	<u>331,025</u>	<u>23,508</u>	<u>9,524</u>	<u>147,249</u>	<u>627,268</u>	<u>642,094</u>

**Schedule 3
(Unaudited)
UNIVERSITY OF TORONTO
SUMMARY OF OPERATING FUND RESERVES
AT APRIL 30, 2024**

(with comparative figures at April 30, 2023)
(thousands of dollars)

	2024					2023	
	Infrastructure Reserve	Research	Student Assistance	Endowment Matching	Operating Contingency	Total	Total
ACADEMIC SERVICES:							
St. George Libraries	-	561	-	-	950	1,511	684
UTSC library	492	211	14	-	686	1,403	2,015
UTM library	-	2	-	-	2,579	2,581	2,589
Library - Electronic Acquisitions	-	-	-	-	1,162	1,162	2,659
TOTAL ACADEMIC SERVICES	492	774	14	-	5,377	6,657	7,947
STUDENT SERVICES:							
St. George campus	382	-	57	-	1,087	1,526	4,798
UTSC campus	4,415	-	365	-	10,617	15,397	16,205
UTM campus	-	-	-	-	10,352	10,352	9,516
Athletics and Recreation	3,708	60	945	-	1,328	6,041	7,711
TOTAL STUDENT SERVICES	8,505	60	1,367	-	23,384	33,316	38,230
STUDENT ASSISTANCE:							
St. George campus	-	-	60,765	-	-	60,765	33,621
UTSC campus	-	-	75	-	17	92	73
UTM campus	-	-	15	-	-	15	16
TOTAL STUDENT ASSISTANCE	-	-	60,855	-	17	60,872	33,710
FACILITIES & SERVICES							
St. George campus	-	-	-	-	23,374	23,374	28,293
UTSC campus	2,288	-	-	-	2,097	4,385	4,275
UTM campus	102	-	-	-	2,084	2,186	1,754
TOTAL FACILITIES & SERVICES	2,390	-	-	-	27,555	29,945	34,322

**Schedule 3
(Unaudited)
UNIVERSITY OF TORONTO
SUMMARY OF OPERATING FUND RESERVES
AT APRIL 30, 2024**

(with comparative figures at April 30, 2023)
(thousands of dollars)

	2024					2023	
	Infrastructure Reserve	Research	Student Assistance	Endowment Matching	Operating Contingency	Total	Total
ADMINISTRATION:							
Office of the Governing Council	648	-	-	-	404	1,052	906
Office of the President	-	-	-	-	11	11	49
Convocation and Institutional Events	-	-	-	-	19	19	28
Chief Financial Officer	-	-	-	-	775	775	923
Vice-President and Provost	2,250	34	-	-	3,148	5,432	6,314
Vice-President - Research and Innovation	-	-	-	-	1,977	1,977	2,545
Vice-President - Communications	35	-	-	-	2,590	2,625	2,841
Vice-President - Advancement	550	-	-	-	1,645	2,195	2,721
Vice-President - International	-	-	-	-	425	425	409
Chief Government Relations	-	-	-	-	146	146	523
Vice-President - Operations and Real Estate Partnerships	-	-	-	-	3,840	3,840	6,455
Vice-President - People Strategy, Equity and Culture	-	12	-	-	1,141	1,153	1,452
Office of University Counsel	-	-	-	-	399	399	(1,681)
UTSC campus	48	-	-	-	5,760	5,808	5,392
UTM campus	-	-	-	-	10,302	10,302	1,717
Vacation Pay accrual - Administration	-	-	-	-	(16,550)	(16,550)	(15,082)
TOTAL ADMINISTRATION	3,531	46	-	-	16,032	19,609	15,512
GENERAL UNIVERSITY:							
Vice-President - People Strategy, Equity and Culture	-	-	-	-	3,187	3,187	1,632
CFO - LTBP expendable funds	-	-	-	-	144,646	144,646	104,035
CFO - Investment income reserve	-	-	-	-	28,522	28,522	(53,270)
Vice-President - Operations and Real Estate Partnerships	2,377	1,871	-	8,163	12,921	25,332	31,807
TOTAL GENERAL UNIVERSITY	2,377	1,871	-	8,163	189,276	201,687	84,204
TOTAL DIVISIONAL RESERVES	133,257	333,776	85,744	17,687	408,890	979,354	856,019

Comparison of the Operating Fund Financial Results to the Operating Budget

It is important to compare the year-end results to budget to assess how well the budget has estimated the actual outcome. However, there are differences between the operating budget and the operating fund financial results that must be adjusted before the comparison can occur. These differences are summarized as follows:

- The financial statements are prepared on an accrual basis following Canadian generally accepted accounting principles for not-for-profit organizations in Canada (“GAAP”), while the operating budget projects cash receipts and expenditures.
- The financial statements include amortization of capital assets while the operating budget includes estimated cash outlays for these assets.
- The financial statements include the costs of pensions and other benefits in accordance with GAAP, while the operating budget includes the projected cash premiums and funding to be paid in the year.

These differences require a (\$185) million adjustment to financial statement revenues and a \$130 million adjustment to expenses to make the numbers comparable to budget. Once these adjustments have been made, it is possible to compare the operating budget with the year-end results and to assess how closely actual results conformed to plan. In summary, the adjustments between the financial statements and the operating budget are as follows:

	Financial Statements	Adjustments	Adjusted Financial Statements	Operating budget	Favourable (unfavourable) variance	% Variance
Operating fund revenues	3,556.3	(184.7)	3,371.6	3,310.7	60.9	1.8%
Operating fund expenses	3,037.9	130.0	3,167.9	3,310.7	142.8	
Capital asset transfer	87.8	-	87.8	-	(87.8)	
	3,125.7	130.0	3,255.7	3,310.7	55.0	1.7%
Net income	430.6	(314.7)	115.9	-	115.9	

Total operating fund revenues, after adjustments, were \$3,372 million, compared to budgeted revenues of \$3,311 million, resulting in a favourable variance of \$61 million, or 1.8%. This favourable variance was primarily due to:

- Favourable variances of \$58 million in unbudgeted divisional sales and services, \$26 million in provincial grants, and \$13 million in investment income.
- An unfavourable variance of \$36 million from student fees.

Total operating fund expenses, after adjustments, were \$3,256 million, as compared to budgeted expenses of \$3,311 million resulting in a favourable variance of \$55 million primarily due to savings in academic divisions that was used to fund capital infrastructure by transferring the funds to the capital fund. A detailed analysis is shown below.

Schedule 4
(Unaudited)
UNIVERSITY OF TORONTO
COMPARISON OF ACTUAL OPERATING FUND RESULTS WITH
ORIGINAL BUDGET FOR THE YEAR ENDED APRIL 30, 2024
(millions of dollars)

	ACTUAL		Adjusted Financial Statements	BUDGET	VARIANCE
	Financial Statements	Adjustments		Original budget	Favourable (Unfavourable)
REVENUES					
General university income:					
Provincial grants	645.4	-	645.4	652.9	(7.5)
Indirect cost recovery of grants and contracts	38.6	19.9	58.5	57.0	1.5
Student fees	2,022.9	(19.0)	2,003.9	2,052.6	(48.7)
Investment income:					
Endowment (chairs and student aid)	91.0	-	91.0	83.9	7.1
Other	238.6	(182.1)	56.5	50.7	5.8
Sundry income	28.1	(3.5)	24.6	21.1	3.5
Municipal taxes	4.9	-	4.9	4.9	-
	<u>3,069.5</u>	<u>(184.7)</u>	<u>2,884.8</u>	<u>2,923.1</u>	<u>(38.3)</u>
Divisional income:					
Provincial grants	36.9	-	36.9	3.5	33.4
Student fees	252.0	-	252.0	239.4	12.6
Sales and services	197.9	-	197.9	144.7	53.2
	<u>486.8</u>	<u>-</u>	<u>486.8</u>	<u>387.6</u>	<u>99.2</u>
	<u>3,556.3</u>	<u>(184.7)</u>	<u>3,371.6</u>	<u>3,310.7</u>	<u>60.9</u>
EXPENSES					
Academic	1,838.8	54.9	1,893.7	1,979.7	86.0
Academic services	125.1	4.3	129.4	108.1	(21.3)
Student services	129.8	5.7	135.5	122.8	(12.7)
Student assistance	331.7	0.5	332.2	369.1	36.9
Physical plant maintenance and services	148.3	4.6	152.9	157.8	4.9
Physical plant utilities	46.6	24.2	70.8	77.6	6.8
Alterations and renovations	3.1	(3.1)	-	-	-
Administration	322.3	16.8	339.1	297.2	(41.9)
Amortization	12.9	(12.9)	-	-	-
Interest expense	26.0	(26.0)	-	-	-
General university expense	134.4	61.0	195.4	191.8	(3.6)
Municipal taxes	6.7	-	6.7	6.7	-
	<u>3,125.7</u>	<u>130.0</u>	<u>3,255.7</u>	<u>3,310.7</u>	<u>55.0</u>
Operating results before the following:	430.6	(314.7)	115.9	-	115.9
Change in internally restricted funds	(60.8)	314.7	253.9	-	253.9
Transfers	(344.8)	-	(344.8)	-	(344.8)
NET CHANGE IN SURPLUS FOR THE YEAR	<u>25.0</u>	<u>-</u>	<u>25.0</u>	<u>-</u>	<u>25.0</u>

Ancillary Operations

Ancillary operations include the following:

- *Services ancillaries* include residences (UTM, UTSC, University College, New College, Woodsworth College, and Innis College), conference services (UTSC), food and beverage/hospitality services (UTM, UTSC, and University College), parking/transportation services (UTM and UTSC), and Hart House; and
- *Spaces and Experiences*, which includes Real Estate, U of T Press, and operations that were previously considered service ancillaries: St. George Food and Beverage Services, University Family Housing (a merger of Student Family Housing and Residential Housing), Chestnut Residence and Conference Centre, Graduate House Residence, and Transportation Services.

All ancillary assets, liabilities, net assets, revenues and expenses are recorded in this fund. In the graphs below, we have reported on all current business ancillaries as if they have been business ancillaries throughout the entire period from 2015-2024.

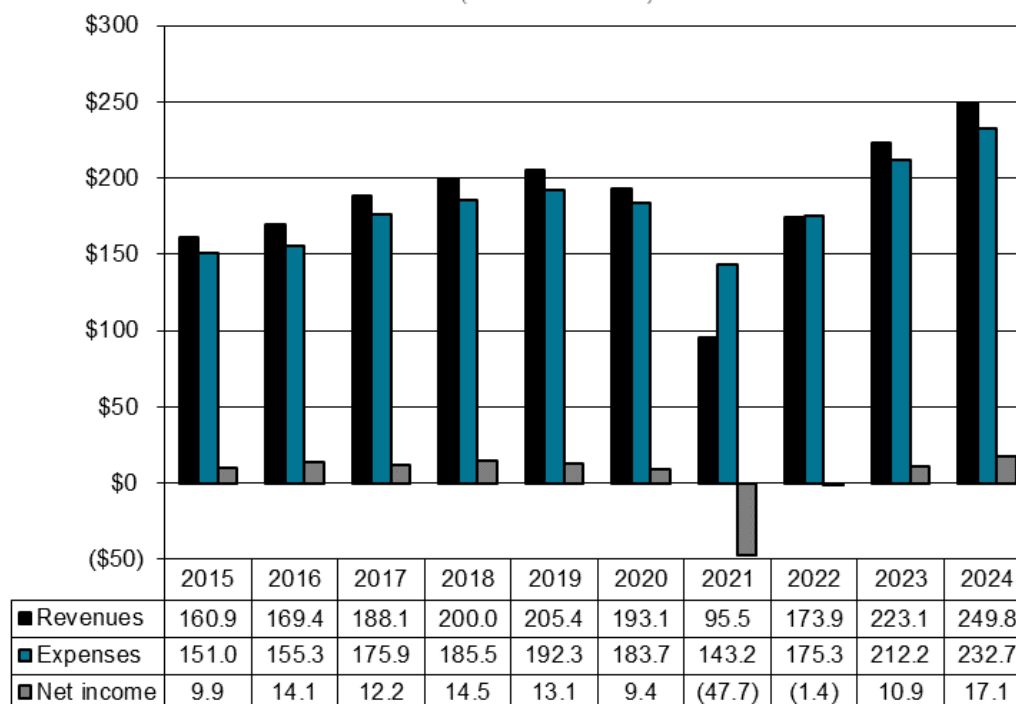
Over the periods 2015 to 2020, ancillary revenues grew from \$161 million to \$193 million, expenses grew from \$151 million to \$184 million, and net income decreased from \$10 million to \$9 million. Residence fees over the past years have been increased to keep pace with increased expenses, which included large fixed rate principal and interest payments on borrowing.

Levels of on-campus activity were significantly reduced in 2020-21 as a result of the COVID-19 pandemic. Ancillary operations incurred losses of \$48 million in 2021 as campus services such as residences, food, and parking were particularly hard hit. The operations implemented significant cost-saving strategies, but in many cases, the magnitude of revenue reductions made it impossible to avoid financial losses. The University allowed ancillary operations to incur deficits totalling up to \$50 million in the aggregate over the next five years. Deficits were allowed only in those ancillary units where it was necessary to do so, after considering cost containment strategies, levels of operating reserves, and necessary funding for critical infrastructure projects. Units with sufficient reserves will continue without need to carry a deficit. This approach was intended to ensure that the level of the ancillary deficits will be only as high as absolutely necessary.

Residence operations began to recover in 2021-22 with higher than anticipated occupancy levels, generating much improved operating results compared to 2020-21. By the fall of 2023, residence operations returned to full occupancy, as restrictions on capacity relaxed. Ancillary revenues grew from \$96 million in 2021 to \$250 million in 2024, and expenses increased from \$143 million to \$233 million. Annual net income increased to \$17 million in 2024 from an annual net loss of \$48 million in 2021. The reduced population of staff and faculty on-campus as a result of continued flexible work arrangements, will pose a challenge for certain ancillary operations, in particular food and beverage and parking services.

Ancillary operations Revenues and Expenses

for the year ended April 30
(millions of dollars)

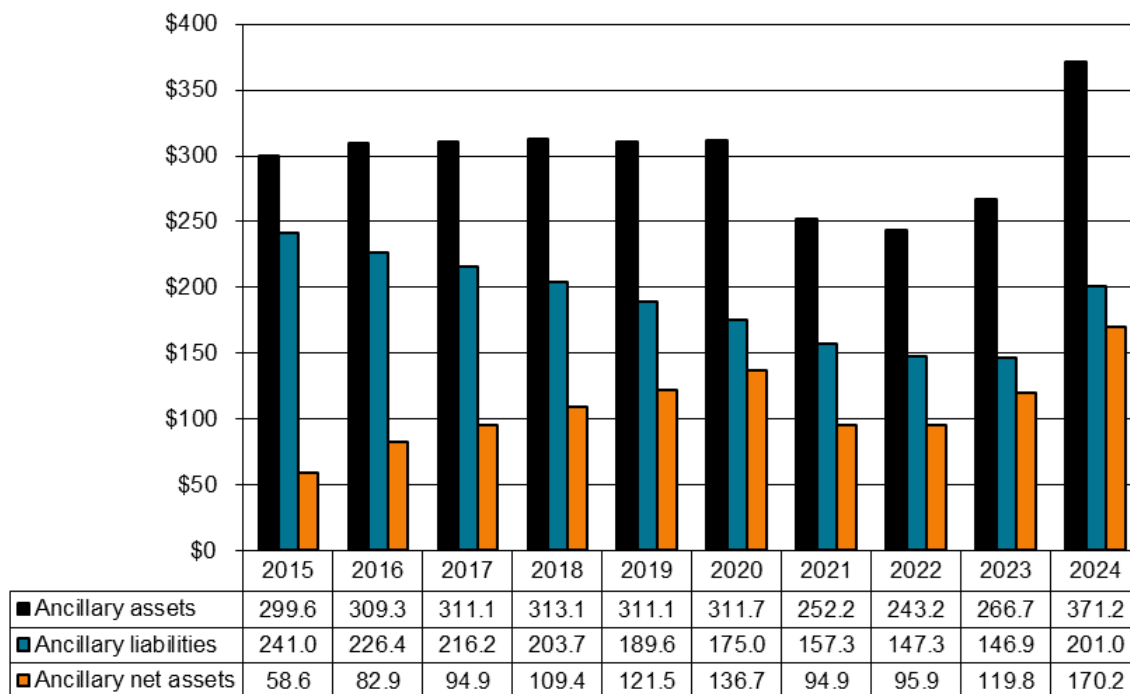


The St. George Food and Beverage services changed its business model as of August 1, 2016 to support the new operation that combines residential, retail and catering operations from the former St. George operation, the Chestnut Residence, and New College. Under this model, the food service operation is done in-house instead of being outsourced to a third party resulting in the sales from St. George Food and Beverage Services to be recorded as revenue on a gross basis instead of reporting only the commission earned on food sales from a third party. This change in the business model has resulted in an increase in both total revenues and total expenses since 2017.

Ancillary assets increased from \$300 million in 2015 to \$312 million in 2020. Assets subsequently fell to \$243 million by 2022 due to the impact of the pandemic. Ancillary operations have now recovered, and assets have steadily increased to \$371 million by the end of 2024. Liabilities decreased from \$241 million in 2015 to \$147 million in 2023 as ancillaries paid down their capital financing. Liabilities increased to \$201 million in 2024, primarily due to capital financing used to acquire an equity interest in an off-campus residence facility. Net assets grew from \$59 million in 2015 to \$137 million in 2020, essentially reflecting the continued success of service operations with filling residence and parking spaces, while reducing their debt burden. Net assets fell to \$95 million in 2021 and \$96 million in 2022 due to the pandemic but has since increased to \$170 million in 2024 as ancillary operations recovered from the effects of the pandemic.

Ancillary operations Balance Sheet

as at April 30
(millions of dollars)



At April 30, 2024, net assets were \$170 million, an increase of \$50 million from April 30, 2023, mainly due to the following:

- \$17 million net income for the year.
- \$33 million transferred from other funds.

There are three categories of net assets for ancillary operations which together total \$170 million. They are:

- (\$47 million) in deficit.
- \$41 million in internally restricted net assets.
- \$176 million in investment in capital assets.

The investment in capital assets category reflects capital construction of facilities which have been funded by internal borrowing of the University's own funds, resulting in a corresponding increase in deficit. Over time, investment in capital assets will be reduced as the capital assets are amortized, and the deficit will be decreased by the amount of that amortization.

Schedule 5 shows details by ancillary operation.

Schedule 5
UNIVERSITY OF TORONTO
ANCILLARY OPERATIONS
STATEMENT OF NET ASSETS
FOR THE YEAR ENDED APRIL 30, 2024
(with comparative figures for the year ended Apr 30, 2023)
(thousands of dollars)

	Revenues	Expenses	Commitments and Transfers	Surplus/(Deficit)		Investment in Capital Assets	Internally Restricted	2024 Total Net Assets	2023 Total Net Assets
				Opening	Closing				
	\$	\$	\$	\$	\$	\$	\$	\$	\$
Service Ancillaries									
Residences									
Scarborough	19,996	17,496	(3,714)	3,368	2,154	1,826	11,228	15,208	12,708
Mississauga	20,857	16,799	(3,953)	2,852	2,957	6,522	7,050	16,529	12,471
University College	9,105	8,382	154	1,046	1,923	2,272	700	4,895	4,324
Innis College	4,913	3,561	1,094	563	3,009	2,418	2,000	7,427	6,047
New College	12,867	9,594	1,068	1,550	5,891	1,609	600	8,100	3,842
Woodsworth College	6,158	5,138	1,692	(6,661)	(3,949)	10,037	1,000	7,088	6,068
	<u>73,896</u>	<u>60,970</u>	<u>(3,659)</u>	<u>2,718</u>	<u>11,985</u>	<u>24,684</u>	<u>22,578</u>	<u>59,247</u>	<u>45,460</u>
Food/Beverage Service									
Scarborough	2,998	1,984	(1,181)	(879)	(1,046)	1,837	-	791	(223)
Mississauga	2,838	4,015	600	545	(32)	1,281	1,634	2,883	4,061
University College	4,798	4,799	11	(2,655)	(2,645)	178	-	(2,467)	(2,465)
	<u>10,634</u>	<u>10,798</u>	<u>(570)</u>	<u>(2,989)</u>	<u>(3,723)</u>	<u>3,296</u>	<u>1,634</u>	<u>1,207</u>	<u>1,373</u>
Parking									
Scarborough	4,126	2,056	542	4,662	7,274	2,718	135	10,127	8,038
Mississauga	4,054	3,271	1,134	(8,429)	(6,512)	11,031	-	4,519	3,736
	<u>8,180</u>	<u>5,327</u>	<u>1,676</u>	<u>(3,767)</u>	<u>762</u>	<u>13,749</u>	<u>135</u>	<u>14,646</u>	<u>11,774</u>
Hart House	23,733	21,316	23	6,317	8,757	15,344	4,096	28,197	25,757
Total Service Ancillaries	116,443	98,411	(2,530)	2,279	17,781	57,073	28,443	103,297	84,364
Business Ancillaries									
University of Toronto Press	36,859	39,443	(333)	4,743	1,826	1,887	-	3,713	6,297
Spaces and Experiences									
Graduate House	7,129	7,299	3,528	(10,026)	(6,668)	16,848	(1,250)	8,930	8,600
Univ Family Housing	15,592	12,547	(571)	4,011	6,485	14,501	10,500	31,486	28,432
Chestnut Residence and Conference Centre	24,279	22,588	581	(10,305)	(8,033)	7,936	-	(98)	(1,811)
St. George Food & Bev Services	31,215	34,435	6,263	(21,691)	(18,648)	5,169	-	(13,480)	(17,345)
St. George Parking	5,946	6,615	1,410	(3,403)	(2,662)	5,688	-	3,026	2,651
Real Estate	12,341	11,415	(39,944)	1,817	(37,201)	66,918	3,567	33,284	8,663
Total Business Ancillaries	133,361	134,342	(29,066)	(34,854)	(64,901)	118,947	12,817	66,862	35,488
Total Ancillary Operations	249,804	232,753	(31,596)	(32,575)	(47,120)	176,020	41,260	170,159	119,852

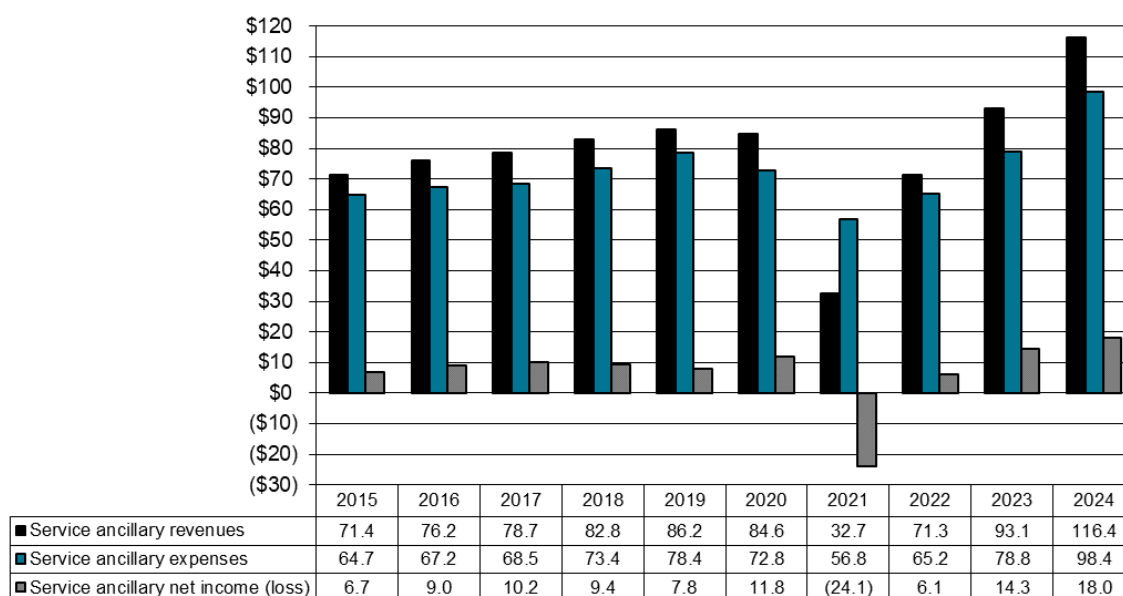
Service Ancillaries

In 2024, **service ancillaries** had revenues of \$116 million and expenses of \$98 million, with a net income of \$18 million for the year. Residences have returned to full occupancy, however, a period of higher inflation and the reduced population of staff and faculty on campus due to continued flexible work arrangements, continue to impact parking and food services. As stated in the previous section, certain operations on the St. George campus that were previously considered service ancillaries are now managed as business ancillaries (known as Spaces & Experiences) and have been excluded from this section, and included in the business ancillaries section.

In 2024, net income from residence operations increased to \$13 million from \$10 million in 2023. Net income from parking and food services has remained relatively flat at \$3 million in 2024 compared to \$4 million in 2023. Hart House had a net income of \$2 million in 2024 compared to \$3 million in 2023.

Ancillary operations - Service Ancillaries Revenues and Expenses

for the year ended April 30
(millions of dollars)



Since 2015, service ancillary revenues have increased primarily due to the expansion of residences to deal with the growth in student enrolment. Residence fees over the past number of years have been increased to keep pace with increased expenses, including large, fixed rate principal and interest payments on borrowing.

The long-term financial health of these operations is dependent upon filling the residence and parking spaces. Growth has largely been financed through long-term debt and through subsidies from their existing ancillary operations resulting in reduced operating margins.

Business Ancillaries

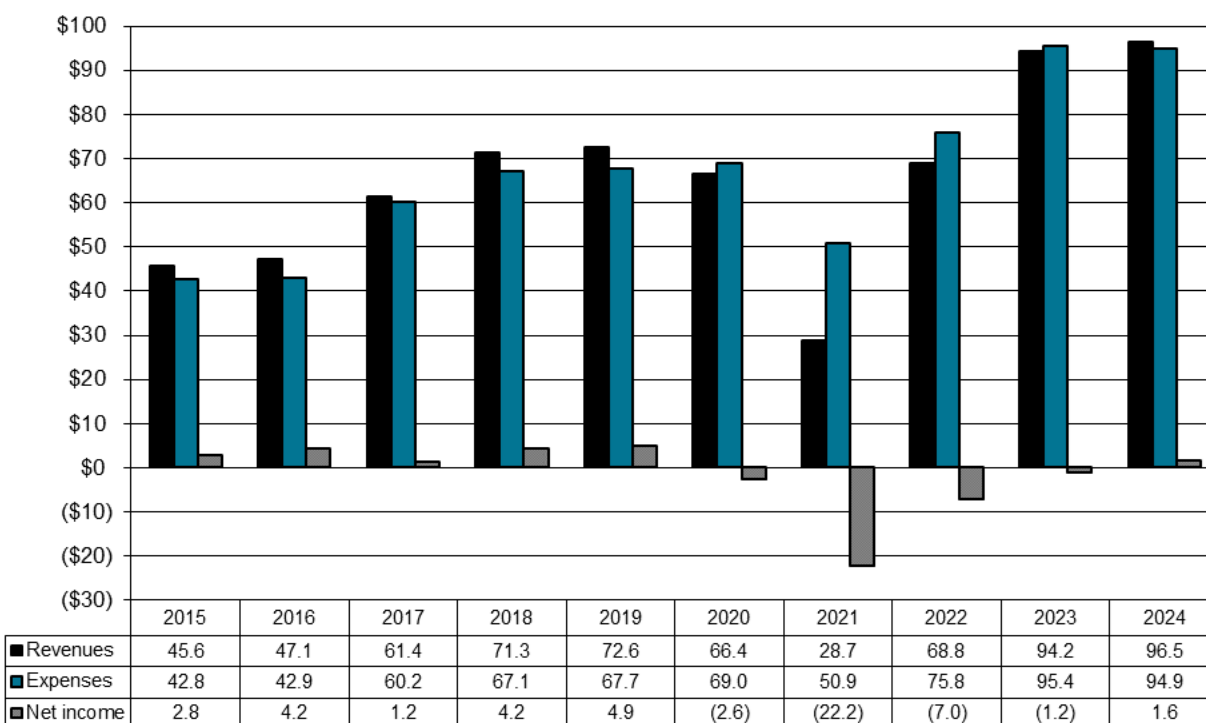
Business ancillaries consists of the Spaces and Experiences (formerly, University Development and Campus Services) which includes Real Estate, and operations that were previously considered service ancillaries: St. George Food and Beverage Services, University Family Housing (a merger of Student Family Housing and Residential Housing), Chestnut Residence and Conference Centre, Graduate House Residence, and St. George Transportation Services. In addition, business ancillaries includes the University of Toronto Press. Residences have returned to full occupancy, however, a period of higher inflation and the reduced population of staff and faculty on campus due to continued flexible work arrangements, continue to impact parking and food services. U

of T Press revenues continue to lag pre-pandemic levels. These operations had combined revenues of \$133 million and expenses of \$134 million, for a net loss of \$1 million in 2024. Losses were lower in 2024 as compared to 2023 (net loss of \$3 million).

As stated previously, the St. George Food and Beverage services changed its business model as of August 1, 2016 to support the new operation that combines residential, retail and catering operations from the former St. George operation, the Chestnut Residence, and New College.

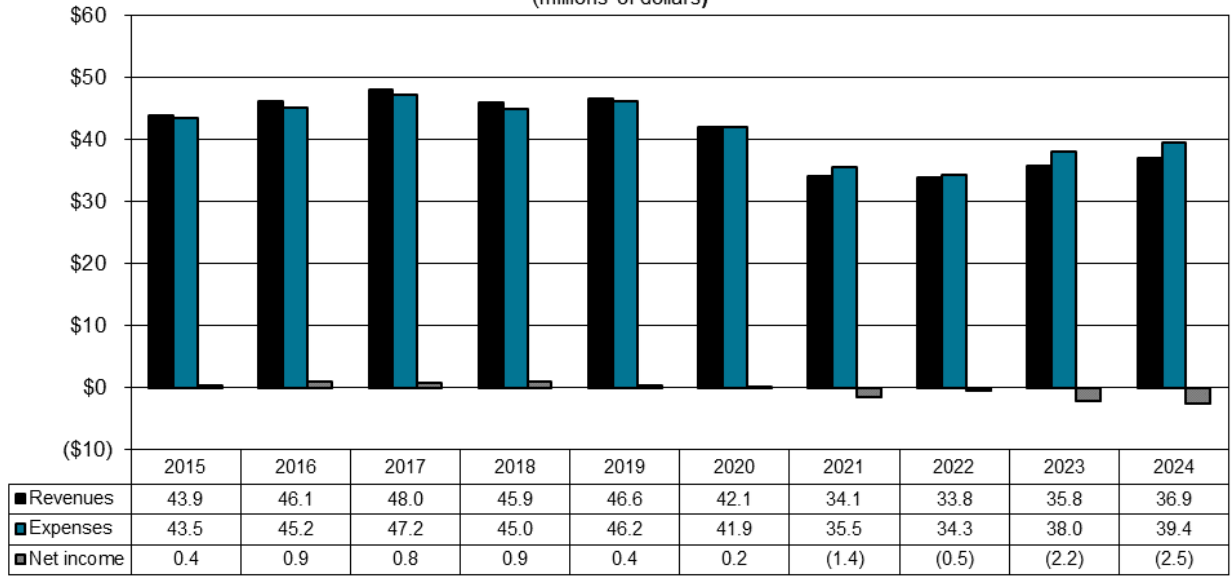
Ancillary operations - Business Ancillaries Spaces and Experiences Revenues and Expenses

for the year ended April 30
(millions of dollars)



Ancillary operations - Business Ancillaries
University of Toronto Press
Revenues and Expenses

for the year ended April 30
(millions of dollars)



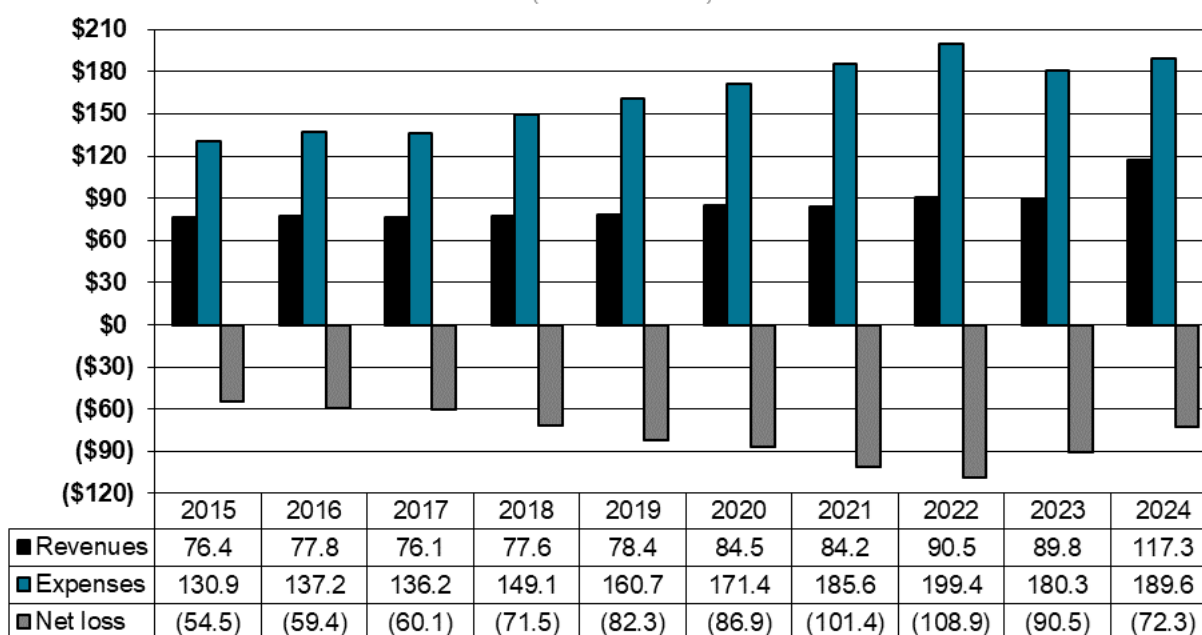
Capital Fund

The capital fund includes all capital assets – land, land improvements, buildings, furnishings, computers, etc. - except for those of the ancillary operations. Contributions to the University for capital assets other than ancillaries are recorded in this fund. This fund also holds the vast majority of the University’s debt and in turn lends it out for capital construction and other projects to departments or operations that have the responsibility to repay the loan.

Capital fund revenues for the year were \$117 million and expenses were \$189 million, for a net loss of \$72 million. Revenues include an amount equal to the amortization of capital assets that were financed by grants and donations, while expenses include the amortization of capital assets.

Capital Fund Revenues and Expenses

for the year ended April 30
(millions of dollars)



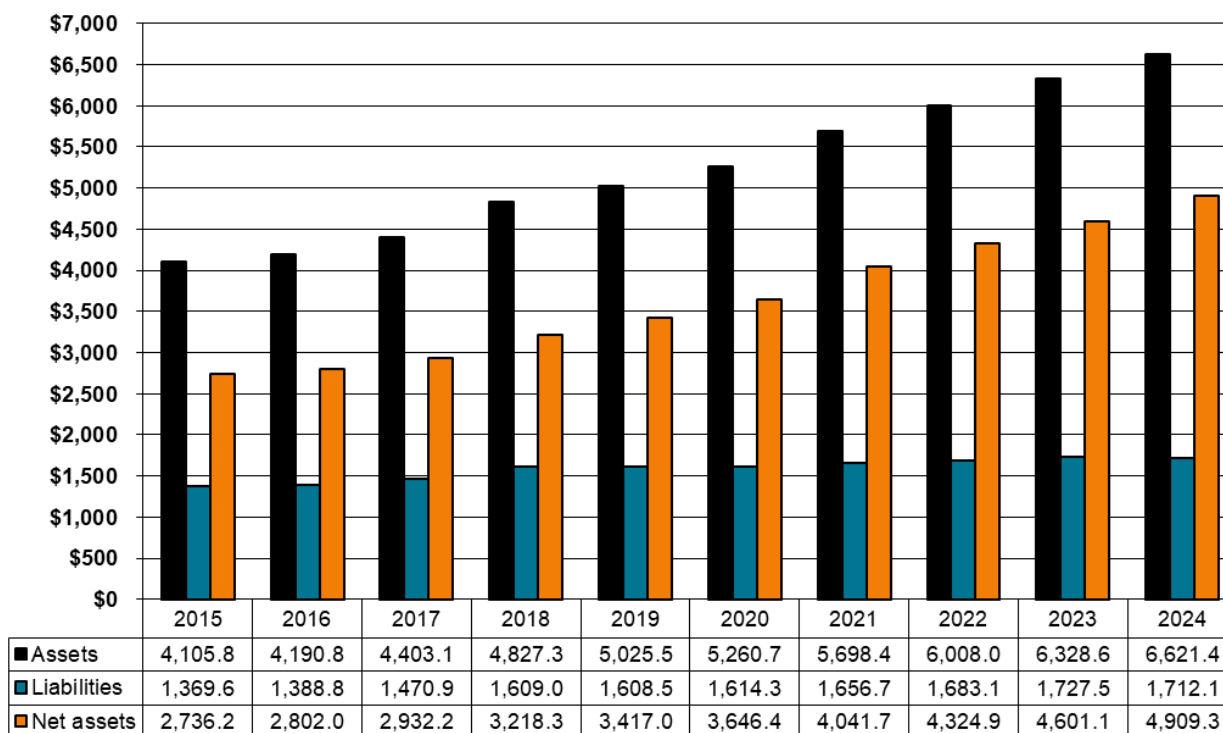
The reason for annual net losses in the capital fund is that a significant share of the revenue funding the amortization of capital assets and funding capital projects is recorded as revenue in the operating fund and transferred to the capital fund as an interfund transfer, and therefore is not reported in revenues of the capital fund.

In 2024, a total of \$381 million was transferred to the capital fund. This was made up of \$88 million in capital asset funding from the operating fund that must be transferred to the capital fund (where the assets are capitalized), combined with net transfers of \$293 million, mainly from the operating fund, in support of various capital projects.

In 2024, capital fund assets were \$6.6 billion, liabilities were \$1.7 billion and net assets were \$4.9 billion. Net assets comprised \$4.5 billion investment in capital assets, \$884 million internally restricted funds offset by \$441 million in deficit.

The assets of the capital fund have grown from \$4.1 billion in 2015 to \$6.6 billion in 2024 primarily as a result of the University's large capital construction program over this period. Liabilities have grown from \$1.4 billion in 2015 to \$1.7 billion in 2024. This growth in liabilities reflects the growth in deferred capital contributions to \$1.1 billion and includes long-term borrowings of \$709 million and accounts payable of \$95 million. These liabilities are offset by loans to other funds of \$211 million. All external borrowing of long-term debt is recorded in the capital fund. Loans are provided to departments or operations who have the responsibility to repay the loans. These loans are recorded as a liability in the operating fund or ancillary operations, as appropriate, and are recorded as a receivable in the capital fund.

**Capital Fund
Balance Sheet**
as at April 30
(millions of dollars)



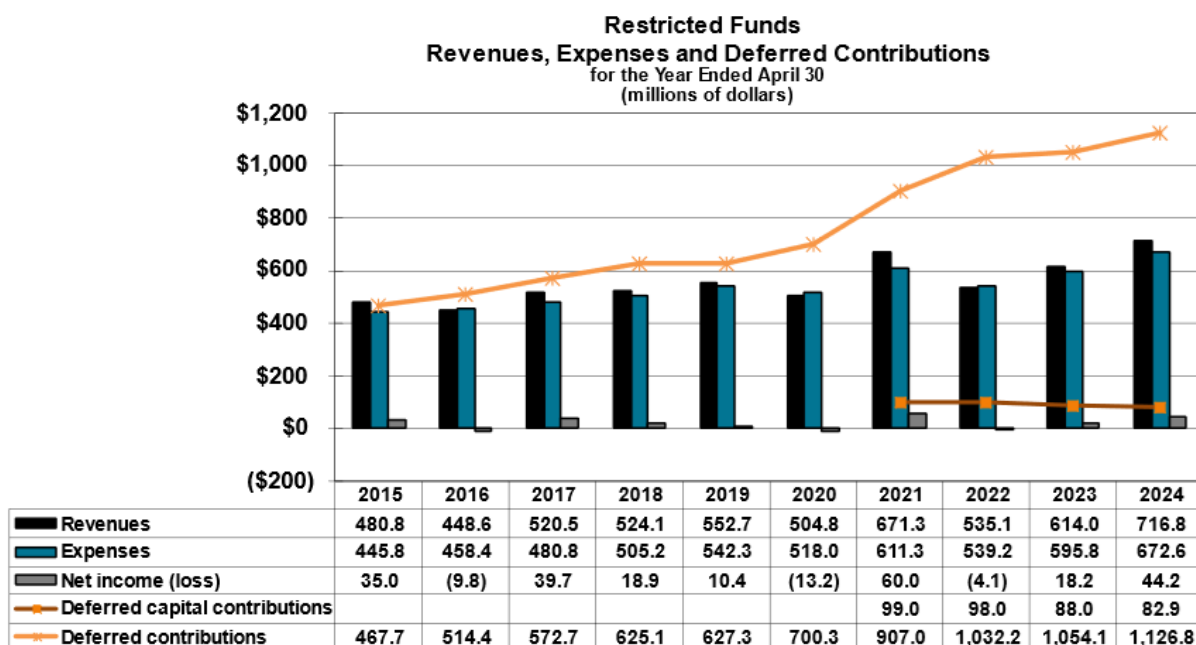
Restricted Funds

Restricted funds include donations (including endowments), research grants and contracts. Each donation, usually supported by an agreement between the University and the donor, or a collection of small donations with similar purpose, is recorded in its own fund, and managed according to agreed upon terms and conditions. Each research grant or contract is also recorded in its own fund and managed in accordance with the terms and conditions required by the sponsor of the fund. There are over 23,900 individual restricted funds.

Restricted funds exclude research grants for capital assets and donations designated for capital assets, both of which are recorded in the capital fund. When restricted funds are provided for, or spent on, capital assets, they are recorded in the capital fund.

Financial reporting for restricted funds follows specific rules with respect to revenue recognition that differ from the rules for unrestricted receipts. They are:

- Restricted grants and expendable donations are recorded as revenue when spent, while unrestricted grants and expendable donations are recorded as revenue when received.
- Unspent restricted grants and donations are recorded as liabilities known as deferred contributions.
- Endowed donations are not recorded as revenue. They are added directly to the balance sheet as net assets.
- Investment earnings on externally restricted endowments that are made available for spending are recorded as revenue and the amount for preservation of capital is added directly to the balance sheet as net assets. In years where earnings are below the amount made available for spending, a drawdown is made from previously re-invested earnings. The amount made available for spending is recorded as revenue, and net assets on the balance sheet are reduced directly by the drawdown. Investment earnings or loss on internally restricted endowments are recorded in the income statement and the amount for preservation of capital or drawdown is recorded as a transfer to or from the endowment balance.



In 2024, restricted funds revenues for the year were \$717 million and expenses were \$673 million, resulting in net income of \$44 million.

Net income in any particular year mainly reflects the recording of unrestricted donations and investment income as revenue that has not yet been offset by expenses. A net loss in any particular year mainly reflects the recording of investment losses on internally restricted endowments funded by a transfer from endowed capital and/or expenses funded by internally restricted net assets.

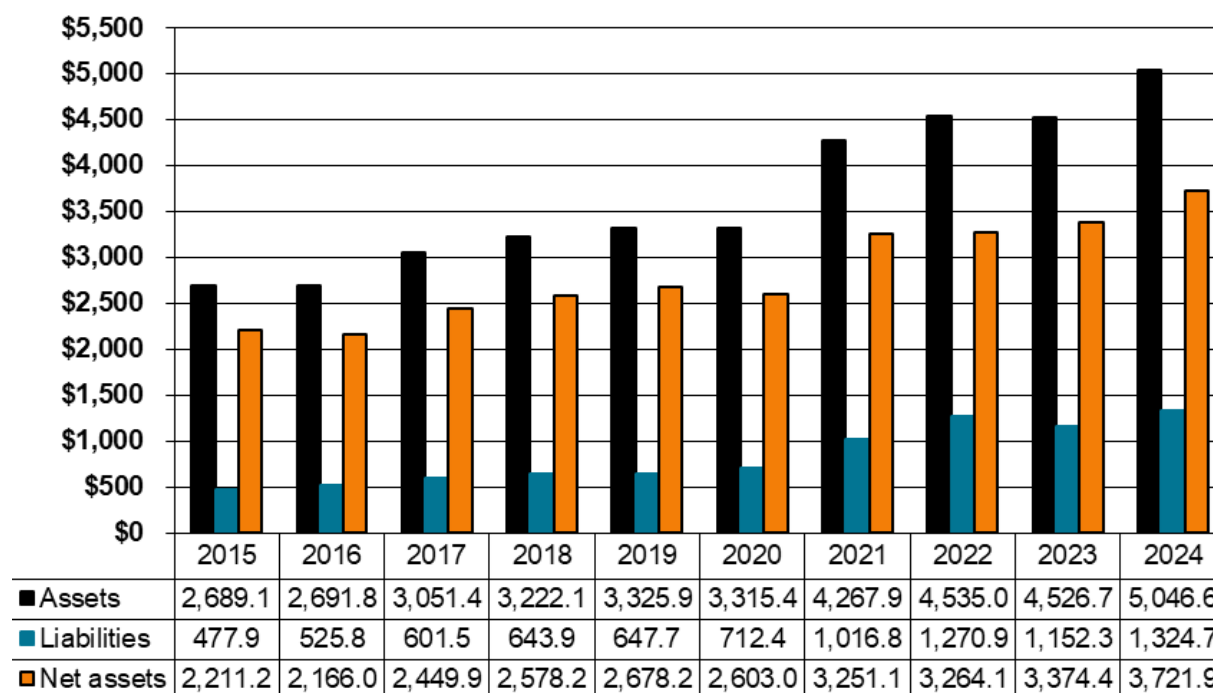
Restricted funds' assets were \$5.0 billion, liabilities were \$1.3 billion, and net assets were \$3.7 billion. Net assets comprised \$3.6 billion in endowments and \$106 million in internally restricted funds.

Restricted funds' net assets increased by \$347 million between April 30, 2023 and April 30, 2024 as a result of net income of \$44 million and a further \$92 million as follows:

- a) transfers of \$19 million mainly from the operating fund,
- b) endowed contributions and investment gains on externally restricted endowments, which are not recorded as revenue, but are added directly to net assets:
 - o \$66 million in endowed donations.
 - o \$218 million increase of externally restricted endowments, consisting of an investment income of \$324 million less \$106 million withdrawn for payout.

As noted above, the majority of unspent expendable restricted funds are *not* recorded as net assets, but rather are recorded as deferred contributions in the liabilities section of the balance sheet. Total liabilities have grown from \$478 million in 2015 to \$1.3 billion in 2024 mainly as a result of the growth in research activity and restricted expendable donations that are reflected in deferred contributions until they are spent.

Restricted Funds Balance Sheet as at April 30 (millions of dollars)



Net assets in restricted funds have grown from \$2.2 billion in 2014 to \$3.7 billion in 2023.

Schedule 6 reflects the change in endowment funds from April 30, 2023 to April 30, 2024 with the related expendable funds.

**Schedule 6
(Unaudited)
UNIVERSITY OF TORONTO
RESTRICTED FUNDS**

ENDOWMENT AND EXPENDABLE FUNDS AT FAIR VALUES AT APRIL 30, 2024
(thousands of dollars)

	Endowment funds					Expendable funds					April 30, 2024
	April 30, 2023	Donations, and other additions	Preservation of capital (note 1)	Transfers	April 30, 2024	April 30, 2023	Donations, grants and other additions	Distributed investment income/(loss) (note 1)	Transfers	Disbursements	
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Student aid (note 2)	806,158	31,476	69,486	5,565	912,685	87,805	15,746	(13,256)	5,375	-	95,670
Ontario Student Opportunity Trust Fund - Phase I (note 2)	441,455	-	34,189	613	476,257	34,518	-	1,192	(1,487)	-	34,223
Ontario Student Opportunity Trust Fund - Phase 2 (note 2)	52,719	3	4,079	22	56,823	4,020	4	416	(149)	-	4,291
Ontario Trust for Student Support (note 2)	101,676	180	7,874	3	109,733	6,614	-	297	(221)	-	6,690
Research funds	188,143	12,005	8,933	-	209,081	472,271	555,457	8,667	(7,487)	518,992	509,916
Departmental funds	533,693	11,071	42,247	2,036	589,047	560,311	74,191	83,545	(16,108)	138,415	563,524
Advancement Investment Model	-	-	-	-	-	-	-	-	7,645	5,410	2,235
Faculty endowment funds (note 2)	951,984	13,905	74,660	6,789	1,047,338	36,287	598	11,832	(1,780)	7,031	39,906
Connaught fund	148,806	-	11,869	10,000	170,675	8,108	-	5,990	(3,085)	514	10,499
l'Anson fund	3,874	-	299	-	4,173	498	-	166	(9)	(11)	666
Miscellaneous funds	38,778	-	1,742	-	40,520	38,776	32,844	1,526	11,125	36,587	47,684
	<u>3,267,286</u>	<u>68,640</u>	<u>255,378</u>	<u>25,028</u>	<u>3,616,332</u>	<u>1,249,208</u>	<u>678,840</u>	<u>100,375</u>	<u>(6,181)</u>	<u>706,938</u>	<u>1,315,304</u>
Comprising:											
Externally designated	2,805,033	66,242	218,345	14,339	3,103,959						
Internally designated	462,253	2,398	37,033	10,689	512,373						
	<u>3,267,286</u>	<u>68,640</u>	<u>255,378</u>	<u>25,028</u>	<u>3,616,332</u>						
Restricted						1,142,089	660,997	87,937	7,160	688,473	1,209,710
Unrestricted						107,119	17,843	12,438	(13,341)	18,465	105,594
						<u>1,249,208</u>	<u>678,840</u>	<u>100,375</u>	<u>(6,181)</u>	<u>706,938</u>	<u>1,315,304</u>

Notes:

(1) Consisting of investment income (loss) on:

Endowment funds	333,968
Expendable funds	21,785
	<u>355,753</u>

(2) Disbursements and corresponding distributed investment income for Student aid (\$45,082), Ontario Student Opportunity Trust Funds (\$17,307), Ontario Trust for Student Support (\$3,568) and Faculty Endowments (\$25,035) are reported in the Operating Fund.



UNIVERSITY OF
TORONTO